

CITY OF WILMINGTON, ILLINOIS

ANNUAL FINANCIAL REPORT



FOR THE FISCAL YEAR ENDED
APRIL 30, 2025

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FINANCIAL SECTION

This section includes:

- Independent Auditor's Report
- Basic Financial Statements
- Other Supplementary Information
- Supplemental Schedules

INDEPENDENT AUDITOR'S REPORT

This section includes the opinion of the City's independent auditing firm.



INDEPENDENT AUDITOR'S REPORT

August 10, 2026

The Honorable Mayor
Members of the City Council
City of Wilmington, Illinois

Opinions

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Wilmington, Illinois (the City), as of and for the year ended April 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Wilmington, Illinois, as of April 30, 2025, and the respective changes in financial position, and where applicable, cash flows thereof for the year then ended in accordance with the modified cash basis of accounting as described in Note 1.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Emphasis of Matter - Basis of Accounting

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with the modified cash basis of accounting described in Note 1, and for determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Wilmington, Illinois' basic financial statements. The other supplementary information and supplemental schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, other supplementary information and supplemental schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

City of Wilmington, Illinois
August 10, 2026

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated August 10, 2026, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Lauterbach & Amen, LLP
LAUTERBACH & AMEN, LLP

BASIC FINANCIAL STATEMENTS

The basic financial Statements include integrated sets of financial statements as required by the GASB. The sets of statements include:

- Government-Wide Financial Statements
- Fund Financial Statements

Governmental Funds

Proprietary Funds

Fiduciary Fund

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

CITY OF WILMINGTON, ILLINOIS

Statement of Net Position - Modified Cash Basis

April 30, 2025

See Following Page

CITY OF WILMINGTON, ILLINOIS

Statement of Net Position - Modified Cash Basis

April 30, 2025

	Primary Government		
	Governmental Activities	Business-Type Activities	Totals
ASSETS			
Current Assets			
Cash and Investments	\$ 9,445,123	4,743,527	14,188,650
Receivables - Net of Allowances	132,208	922,233	1,054,441
Internal Balances	1,645,430	(1,645,430)	—
Prepays	8,259	8,796	17,055
Total Current Assets	11,231,020	4,029,126	15,260,146
Noncurrent Assets			
Capital Assets			
Nondepreciable	7,314,202	1,512,200	8,826,402
Depreciable	19,256,989	24,805,889	44,062,878
Accumulated Depreciation	(6,885,366)	(10,334,352)	(17,219,718)
Total Noncurrent Assets	19,685,825	15,983,737	35,669,562
Total Assets	30,916,845	20,012,863	50,929,708

The notes to the financial statements are an integral part of this statement.

	Primary Government		
	Governmental Activities	Business-Type Activities	Totals
LIABILITIES			
Current Liabilities			
Accounts Payable	\$ 43,903	49,113	93,016
Accrued Payroll	34,794	205,666	240,460
Other Payable	—	2,000	2,000
Current Portion of Long-Term Liabilities	51,161	1,006,255	1,057,416
Total Current Liabilities	129,858	1,263,034	1,392,892
Noncurrent Liabilities			
Installment Contract Payable	230,505	461,010	691,515
General Obligation Bonds Payable - Net	—	2,685,513	2,685,513
TIF Notes Payable	66,819,406	—	66,819,406
IEPA Loans Payable	—	513,266	513,266
Total Noncurrent Liabilities	67,049,911	3,659,789	70,709,700
Total Liabilities	67,179,769	4,922,823	72,102,592
NET POSITION			
Net Investment in Capital Assets	19,404,159	11,317,693	30,721,852
Restricted			
K9 Unit	19,302	—	19,302
Police Pension	36	—	36
TIF #2	169,074	—	169,074
Motor Fuel Tax	797,688	—	797,688
Drug Free Community Grant	530	—	530
Debt Service	544,094	—	544,094
Water	—	589,438	589,438
Unrestricted (Deficit)	(57,197,807)	3,182,909	(54,014,898)
Total Net Position	(36,262,924)	15,090,040	(21,172,884)

The notes to the financial statements are an integral part of this statement.

CITY OF WILMINGTON, ILLINOIS

Statement of Activities - Modified Cash Basis For the Fiscal Year Ended April 30, 2025

		Program Revenues		
		Charges for Services	Operating Grants/ Contributions	Capital Grants/ Contributions
	Expenses			
Governmental Activities				
General Government	\$ 4,256,639	4,064,255	174,785	—
Public Safety	3,088,854	135,221	93,569	—
Highways and Streets	1,987,459	—	318,018	—
Interest on Long-Term Debt	4,752,504	—	—	—
Total Governmental Activities	14,085,456	4,199,476	586,372	—
Business-Type Activities				
Water	1,987,478	2,070,724	—	—
Sewer	1,521,086	1,886,497	—	—
Garbage	580,419	545,422	—	—
Total Business-Type Activities	4,088,983	4,502,643	—	—
Total Primary Government	18,174,439	8,702,119	586,372	—
General Revenues				
Taxes				
Property Tax				
Utility Tax				
Local Use Tax				
Other Taxes				
Intergovernmental - Unrestricted				
Sales Tax				
Income Tax				
American Rescue Plan Act				
Other Intergovernmental				
Investment Income				
Miscellaneous				
Change in Net Position				
Net Position - Beginning				
Net Position - Ending				

The notes to the financial statements are an integral part of this statement.

Primary Government		
Net (Expenses)/Revenues		
Governmental Activities	Business-Type Activities	Totals
(17,599)	—	(17,599)
(2,860,064)	—	(2,860,064)
(1,669,441)	—	(1,669,441)
(4,752,504)	—	(4,752,504)
(9,299,608)	—	(9,299,608)
—	83,246	83,246
—	365,411	365,411
—	(34,997)	(34,997)
—	413,660	413,660
(9,299,608)	413,660	(8,885,948)
8,332,854	—	8,332,854
704,281	—	704,281
198,419	—	198,419
1,999	—	1,999
1,614,535	—	1,614,535
984,428	—	984,428
1,451,075	—	1,451,075
380,989	—	380,989
808,296	177,528	985,824
688,942	1,236,150	1,925,092
15,165,818	1,413,678	16,579,496
5,866,210	1,827,338	7,693,548
(42,129,134)	13,262,702	(28,866,432)
(36,262,924)	15,090,040	(21,172,884)

The notes to the financial statements are an integral part of this statement.

CITY OF WILMINGTON, ILLINOIS

Balance Sheet - Governmental Funds - Modified Cash Basis

April 30, 2025

	General	Special Revenue RidgePort TIF #2	Nonmajor	Totals
ASSETS				
Cash and Investments	\$ 7,768,429	176,250	1,500,444	9,445,123
Receivables - Net of Allowances				
Accounts	54,093	—	78,115	132,208
Due from Other Funds	2,338,037	—	13,985	2,352,022
Prepays	8,259	—	—	8,259
Total Assets	10,168,818	176,250	1,592,544	11,937,612
LIABILITIES				
Accounts Payable	11,112	—	32,791	43,903
Accrued Payroll	34,794	—	—	34,794
Due to Other Funds	556,993	28,324	121,275	706,592
Total Liabilities	602,899	28,324	154,066	785,289
FUND BALANCES				
Nonspendable	8,259	—	—	8,259
Restricted	19,338	147,926	1,363,460	1,530,724
Committed	—	—	75,018	75,018
Assigned	105,581	—	—	105,581
Unassigned	9,432,741	—	—	9,432,741
Total Fund Balances	9,565,919	147,926	1,438,478	11,152,323
Total Liabilities and Fund Balances	10,168,818	176,250	1,592,544	11,937,612

The notes to the financial statements are an integral part of this statement.

CITY OF WILMINGTON, ILLINOIS

Reconciliation of the Total Governmental Fund Balance to the Statement of Net Position - Governmental Activities - Modified Cash Basis

April 30, 2025

Total Governmental Fund Balances	\$ 11,152,323
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and therefore, are not reported in the funds.	19,685,825
Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.	
Installment Contract Payable	(281,666)
TIF Notes Payable	<u>(66,819,406)</u>
Net Position of Governmental Activities	<u>(36,262,924)</u>

The notes to the financial statements are an integral part of this statement.

CITY OF WILMINGTON, ILLINOIS

Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds - Modified Cash Basis

For the Fiscal Year Ended April 30, 2025

	General	Special Revenue RidgePort TIF #2	Nonmajor	Totals
Revenues				
Taxes	\$ 2,392,287	6,843,792	1,474	9,237,553
Intergovernmental	3,083,790	—	1,933,609	5,017,399
Licenses and Permits	3,981,987	—	—	3,981,987
Charges for Services	82,268	—	—	82,268
Fines and Forfeitures	135,221	—	—	135,221
Investment Income	305,421	58,486	444,389	808,296
Miscellaneous	651,317	5,850	31,775	688,942
Total Revenues	10,632,291	6,908,128	2,411,247	19,951,666
Expenditures				
General Government	2,369,629	—	472	2,370,101
Public Safety	2,848,923	—	111,509	2,960,432
Highways and Streets	1,619,712	73,994	15	1,693,721
Capital Outlay	369,077	—	1,758,811	2,127,888
Debt Service				
Principal Retirement	41,789	2,134,832	—	2,176,621
Interest and Fiscal Charges	5,777	4,746,727	—	4,752,504
Total Expenditures	7,254,907	6,955,553	1,870,807	16,081,267
Excess (Deficiency) of Revenues Over (Under) Expenditures	3,377,384	(47,425)	540,440	3,870,399
Other Financing Sources (Uses)				
Debt Issuance	281,666	—	—	281,666
Disposal of Capital Assets	4,000	—	—	4,000
Transfers In	—	—	548,283	548,283
Transfers Out	(548,283)	—	—	(548,283)
	(262,617)	—	548,283	285,666
Net Change in Fund Balances	3,114,767	(47,425)	1,088,723	4,156,065
Fund Balances - Beginning	6,451,152	195,351	349,755	6,996,258
Fund Balances - Ending	9,565,919	147,926	1,438,478	11,152,323

The notes to the financial statements are an integral part of this statement.

CITY OF WILMINGTON, ILLINOIS

**Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the
Statement of Activities - Governmental Activities - Modified Cash Basis**

For the Fiscal Year Ended April 30, 2025

Net Change in Fund Balances - Total Governmental Funds	\$ 4,156,065
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Amounts reported for governmental activities in the Statement of Activities
are different because:

Governmental funds report capital outlays as expenditures. However, in the
Statement of Activities the cost of those assets is allocated over their estimated
useful lives and reported as depreciation expense.

Capital Outlays	312,290
Depreciation Expense	(497,100)
Disposals - Cost	(26,445)
Disposals - Accumulated Depreciation	26,445

The issuance of long-term debt provides current financial resources to
governmental funds, while the repayment of the principal on long-term
debt consumes the current financial resources of the governmental funds.

Issuance of Debt	(281,666)
Retirement of Debt	<u>2,176,621</u>

Changes in Net Position of Governmental Activities	<u><u>5,866,210</u></u>
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CITY OF WILMINGTON, ILLINOIS

Statement of Net Position - Proprietary Funds - Modified Cash Basis

April 30, 2025

	Water Operations	Sewer Operations	Sewer Capital Projects	Nonmajor Water Capital Projects	Totals
ASSETS					
Current Assets					
Cash and Investments	\$ 1,515,290	—	2,455,290	772,947	4,743,527
Receivables - Net of Allowances					
Accounts	197,894	550,895	47,729	125,715	922,233
Due from Other Funds	459,100	614,189	—	—	1,073,289
Prepays	4,294	4,502	—	—	8,796
Total Current Assets	2,176,578	1,169,586	2,503,019	898,662	6,747,845
Noncurrent Assets					
Capital Assets					
Nondepreciable	600,500	911,700	—	—	1,512,200
Depreciable	6,563,130	18,242,759	—	—	24,805,889
Accumulated Depreciation	(3,142,305)	(7,192,047)	—	—	(10,334,352)
Total Noncurrent Assets	4,021,325	11,962,412	—	—	15,983,737
Total Assets	6,197,903	13,131,998	2,503,019	898,662	22,731,582

The notes to the financial statements are an integral part of this statement.

	Water Operations	Sewer Operations	Sewer Capital Projects	Nonmajor Water Capital Projects	Totals
LIABILITIES					
Current Liabilities					
Accounts Payable	\$ 48,170	909	25	9	49,113
Accrued Payroll	99,218	106,448	—	—	205,666
Other Payables	2,000	—	—	—	2,000
Due to Other Funds	1,392,283	1,324,217	86	2,133	2,718,719
Installment Contract Payable	51,162	51,162	—	—	102,324
General Obligation Bonds Payable - Net	—	845,170	—	—	845,170
IEPA Loans Payable	58,761	—	—	—	58,761
Total Current Liabilities	1,651,594	2,327,906	111	2,142	3,981,753
Noncurrent Liabilities					
Installment Contract Payable	230,505	230,505	—	—	461,010
General Obligation Bonds Payable - Net	—	2,685,513	—	—	2,685,513
IEPA Loans Payable	513,266	—	—	—	513,266
Total Noncurrent Liabilities	743,771	2,916,018	—	—	3,659,789
Total Liabilities	2,395,365	5,243,924	111	2,142	7,641,542
NET POSITION					
Net Investment in Capital Assets	3,167,631	8,150,062	—	—	11,317,693
Restricted	—	—	—	589,438	589,438
Unrestricted (Deficit)	634,907	(261,988)	2,502,908	307,082	3,182,909
Total Net Position	3,802,538	7,888,074	2,502,908	896,520	15,090,040

The notes to the financial statements are an integral part of this statement.

CITY OF WILMINGTON, ILLINOIS

**Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Funds - Modified Cash Basis
For the Fiscal Year Ended April 30, 2025**

	Water Operations	Sewer Operations	Sewer Capital Projects	Nonmajor Water Capital Projects	Totals
Operating Revenues					
Water and Sewer Charges	\$ 1,472,813	1,841,417	45,080	597,911	3,957,221
Garbage Charges	545,422	—	—	—	545,422
Total Operating Revenues	2,018,235	1,841,417	45,080	597,911	4,502,643
Operating Expenses					
Water and Sewer					
Personnel Services	695,421	671,658	—	—	1,367,079
Contractual Services	580,637	531,621	756	287,996	1,401,010
Commodities	191,330	71,860	—	—	263,190
Other	56,163	9,017	—	—	65,180
Garbage					
Contractual Services	580,419	—	—	—	580,419
Depreciation and Amortization	163,371	174,198	—	—	337,569
Total Operating Expenses	2,267,341	1,458,354	756	287,996	4,014,447
Operating Income (Loss)	(249,106)	383,063	44,324	309,915	488,196
Nonoperating Revenues (Expenses)					
Debt Service	—	—	1,227,769	—	1,227,769
Disposal of Capital Assets	650	—	—	—	650
Interest and Fiscal Charges	—	—	(60,881)	(12,002)	(72,883)
Investment Income	81,928	81,909	6,810	6,881	177,528
Investment Expense	(558)	(1,095)	—	—	(1,653)
Miscellaneous	6,149	1,582	—	—	7,731
	88,169	82,396	1,173,698	(5,121)	1,339,142
Change in Net Position	(160,937)	465,459	1,218,022	304,794	1,827,338
Net Position - As Previously Reported	3,963,475	7,422,615	—	1,876,612	13,262,702
Adjustment - Change within Reporting Entity	—	—	1,284,886	(1,284,886)	—
Net Position - Beginning as Adjusted	3,963,475	7,422,615	1,284,886	591,726	13,262,702
Net Position - Ending	3,802,538	7,888,074	2,502,908	896,520	15,090,040

The notes to the financial statements are an integral part of this statement.

CITY OF WILMINGTON, ILLINOIS

Statement of Cash Flows - Proprietary Funds - Modified Cash Basis For the Fiscal Year Ended April 30, 2025

	Water Operations	Sewer Operations	Sewer Capital Projects	Nonmajor Water Capital Projects	Totals
Cash Flows from Operating Activities					
Receipts from Customers and Users	\$ 3,548,457	2,880,517	1,992,760	803,097	9,224,831
Payments to Suppliers	(2,483,023)	(1,581,735)	(807,045)	(285,854)	(5,157,657)
Payments to Employees	(678,809)	(624,596)	—	—	(1,303,405)
	386,625	674,186	1,185,715	517,243	2,763,769
Cash Flows from Capital and Related Financing Activities					
Disposal of Capital Assets	650	—	—	—	650
Purchase of Capital Assets	(433,041)	(281,667)	—	—	(714,708)
Issuance of Debt	281,667	281,667	—	—	563,334
Principal Retirement	(57,728)	(755,000)	—	—	(812,728)
Interest and Fiscal Charges	—	—	(60,881)	(12,002)	(72,883)
	(208,452)	(755,000)	(60,881)	(12,002)	(1,036,335)
Cash Flows from Investing Activities					
Investment Income	81,928	81,909	6,810	6,881	177,528
Investment Expense	(558)	(1,095)	—	—	(1,653)
	81,370	80,814	6,810	6,881	175,875
Net Change in Cash and Cash Equivalents	259,543	—	1,131,644	512,122	1,903,309
Cash and Cash Equivalents - Beginning	1,255,747	—	1,323,646	260,825	2,840,218
Cash and Cash Equivalents - Ending	1,515,290	—	2,455,290	772,947	4,743,527
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities					
Operating Income (Loss)	(249,106)	383,063	44,324	309,915	488,196
Adjustments to Reconcile Operating Income to Net Cash Provided by (Used in) Operating Activities:					
Depreciation and Amortization	163,371	174,198	—	—	337,569
Other Income	6,149	1,582	1,227,769	—	1,235,500
(Increase) Decrease in Current Assets	1,524,073	1,037,518	719,911	205,186	3,486,688
Increase (Decrease) in Current Liabilities	(1,057,862)	(922,175)	(806,289)	2,142	(2,784,184)
Net Cash Provided by Operating Activities	386,625	674,186	1,185,715	517,243	2,763,769

The notes to the financial statements are an integral part of this statement.

CITY OF WILMINGTON, ILLINOIS

Statement of Fiduciary Net Position - Modified Cash Basis

April 30, 2025

	Police Pension Trust
ASSETS	
Cash and Cash Equivalents	\$ 6,277
Investments	
Illinois Police Officers' Pension Investment Fund	8,734,997
Prepays	5,289
Total Assets	<u>8,746,563</u>
LIABILITIES	
Accounts Payable	<u>1,497</u>
NET POSITION	
Net Position Restricted for Pensions	<u><u>8,745,066</u></u>

The notes to the financial statements are an integral part of this statement.

CITY OF WILMINGTON, ILLINOIS

**Statement of Changes in Fiduciary Net Position - Modified Cash Basis
For the Fiscal Year Ended April 30, 2025**

	Police Pension Trust
Additions	
Contributions - Employer	\$ 543,599
Contributions - Plan Members	166,811
Total Contributions	710,410
Investment Earnings	
Interest Earned	48,486
Net Change in Fair Value	720,978
	769,464
Less Investment Expenses	(6,045)
Net Investment Income	763,419
Total Additions	1,473,829
Deductions	
Benefits and Refunds	502,718
Administration	57,559
Total Deductions	560,277
Change in Fiduciary Net Position	913,552
Net Position Restricted for Pensions	
Beginning	7,831,514
Ending	8,745,066

The notes to the financial statements are an integral part of this statement.

Notes to the Financial Statements

April 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Wilmington, Illinois (the City) operates under an Aldermanic form of government. The basic financial statements of the City have been presented on a modified cash basis of accounting. The modified cash basis of accounting differs from accounting principles generally accepted in the United States of America (GAAP). Generally accepted accounting principles include all relevant Governmental Accounting Standards Board (GASB) pronouncements. The more significant of the City's accounting policies are described below.

REPORTING ENTITY

The City is a municipal corporation governed by an elected mayor and eight Alderpersons. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is both legally and substantively separate from the government. Management has determined that there is one fiduciary component unit that is required to be included in the financial statements of the City as a pension trust fund and there are no discretely component units to include in the reporting entity.

Police Pension Employees Retirement System

The City's sworn police employees participate in the Police Pension Employees Retirement System (PPERS). PPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the City's Mayor, one elected pension beneficiary and two elected police employees constitute the pension board. The participants are required to contribute a percentage of salary as established by state statute and the City is obligated to fund all remaining PPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the City is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it is legally separate from the City, the PPERS is reported as if it were part of the primary government because its sole purpose is to provide retirement benefits for the City's police employees. The PPERS is reported as a fiduciary fund, and specifically a pension trust fund, due to the fiduciary responsibility exercised over the PPERS.

BASIS OF PRESENTATION

Government-Wide Statements

The City's basic financial statements include both government-wide (reporting the City as a whole) and fund financial statements (reporting the City's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The City's general government, public safety, and highways and streets services are classified as governmental activities. The City's water and sewer services are classified as business-type activities.

In the government-wide Statement of Net Position, the governmental activities column is (a) presented on a consolidated basis by column, and (b) reported on a modified cash, economic resource basis, which recognizes some long-term assets/deferred outflows and receivables as well as long-term debt/deferred inflows and obligations. The City's net position is reported in three parts: net investment in capital assets; restricted; and unrestricted. The City first utilizes restricted resources to finance qualifying activities.

Notes to the Financial Statements

April 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

BASIS OF PRESENTATION - Continued

Government-Wide Statements - Continued

The government-wide Statement of Activities reports both the gross and net cost of each of the City's functions and business-type activities (general government, public safety, highways and streets, etc.). The functions are supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, licenses and permits, fines and forfeitures, charges for services, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, operating and capital grants. Program revenues must be directly associated with the function (general government, public safety, highways and streets, etc.) or a business-type activity. Operating grants include operating-specific and discretionary (either operating or capital) grants while the capital grants column reflects capital-specific grants.

The net costs (by function or business-type activity) are normally covered by general revenue (property tax, sales tax, intergovernmental revenues, investment income, etc.).

The City does not allocate indirect costs. If the City were to allocate indirect costs, then an administrative service fee would be charged by the General Fund to the other operating funds that would be eliminated like a reimbursement (reducing the revenue and expense in the General Fund) to recover the direct costs of General Fund services provided (finance, personnel, purchasing, legal, technology management, etc.).

This government-wide focus is more on the sustainability of the City as an entity and the change in the City's net position resulting from the current year's activities.

Fund Financial Statements

The financial transactions of the City are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets/deferred outflows, liabilities/deferred inflows, fund equity, revenues and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories.

GASB Statement No. 34 sets forth minimum criteria (percentage of the assets/deferred outflows, liabilities/deferred inflows, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds. The City electively added funds, as major funds, which either have debt outstanding or a specific or community focus. The nonmajor funds are combined in a column in the fund financial statements. A fund is considered major if it is the primary operating fund of the City or meets the following criteria:

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

Notes to the Financial Statements

April 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

BASIS OF PRESENTATION - Continued

Fund Financial Statements - Continued

The various funds are reported by generic classification within the financial statements. The following fund types are used by the City:

Governmental Funds

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the City:

General Fund is the general operating fund of the City. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is a major fund.

Special Revenue Funds are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The RidgePort TIF #2 Fund is a major fund and is used to account for revenues restricted for capital projects and City road maintenance as a result of the RidgePort TIF. Additionally, the City maintains four nonmajor special revenue funds. The ESDA Fund that is used to account for the revenues and expenses incurred with running Emergency Management Agency. The Mobile Equipment Fund that is used to account for the City's long term capital asset equipment. The Motor Fuel Tax Fund that is used to account for motor fuel tax allocations and annual road rehabilitation and construction. And lastly, the Drug Free Community Grant Fund that is used to account for the City acts as the Fiduciary Agent for the Wilmington Coalition for a Healthy Community.

Debt Service Funds are used to account for the accumulation of funds for the periodic payment of principal and interest on general long-term debt. The City maintains one nonmajor debt service fund.

Capital Projects Funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities (other than those financed by business-type/proprietary funds). The City maintains one nonmajor capital projects fund.

Proprietary Funds

The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position, and cash flows. The generally accepted accounting principles applicable are those similar to businesses in the private sector. The following is a description of the proprietary funds of the City:

Enterprise Funds are required to account for operations for which a fee is charged to external users for goods or services and the activity (a) is financed with debt that is solely secured by a pledge of the net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges or (c) establishes fees and charges based on a pricing policy designed to recover similar costs. The City maintains two major enterprise funds. The Water Operations Fund, a major fund, is used to account for the provision of water and garbage services to the residents of the City. The Sewer Operations Fund, also a major fund, is used to account for the provision of sewer services to the residents of the City. The Sewer Capital Projects Fund, also a major fund, is used to account for revenues and expenditures relating to the sewer expansion and improvements. Additionally, the City also maintains one nonmajor enterprise fund.

Notes to the Financial Statements

April 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

BASIS OF PRESENTATION - Continued

Fiduciary Fund

Fiduciary funds are used to report assets held in a trustee or agency capacity for others and therefore are not available to support City programs. The reporting focus is on net position and changes in net position and is reported using accounting principles similar to proprietary funds.

Pension Trust Funds are used to account for assets held in a trustee capacity for pension benefit payments. The Police Pension Fund is used to account for the accumulation of resources to pay retirement and other related benefits for sworn members of the City's police force.

The City's pension trust fund is presented in the fiduciary fund financial statements. Since by definition these assets are being held for the benefit of a third party (pension participants) and cannot be used to address activities or obligations of the City, this fund is not incorporated into the government-wide statements.

MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

Measurement Focus

On the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus, within the limitations of the modified cash basis of accounting as defined below. In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate.

All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets/deferred outflows and liabilities/deferred inflows are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

All proprietary and pension trust funds utilize an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. Some assets/deferred outflows, liabilities/deferred inflows (whether current or noncurrent) associated with their activities are reported. Proprietary, pension trust and custodial funds equity is classified as net position.

Basis of Accounting

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the modified cash basis of accounting. This basis recognized revenue when cash is received and expenditures are recorded when payment is made. This basis is a comprehensive basis of accounting other than accounting principles generally accepted in the United States of America. These financial statements are modified from the cash basis method because the City records capital assets, depreciation, and long-term debt.

Notes to the Financial Statements

April 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

MEASUREMENT FOCUS AND BASIS OF ACCOUNTING - Continued

Basis of Accounting - Continued

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds are charges to customers for sales and services. The City also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND FUND BALANCE/NET POSITION

Cash and Investments

For the purpose of the Statement of Net Position, cash and cash equivalents are considered to be cash on hand, demand deposits, and cash with fiscal agent. For the purpose of the proprietary funds "Statement of Cash Flows," cash and cash equivalents are considered to be cash on hand, demand deposits, cash with fiscal agent, and all highly liquid investments with an original maturity of three months or less.

Investments are generally reported at fair value. Short-term investments are reported at cost, which approximates fair value. For investments, the City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

Interfund Receivables, Payables and Activity

Interfund activity is reported as loans, services provided, reimbursements or transfers. Loans are reported as interfund receivables and payables as appropriate and are subject to elimination upon consolidation. Services provided, deemed to be at market or near market rates, are treated as revenues and expenditures/expenses. Internal service fund services provided and used are not eliminated in the process of consolidation. Reimbursements are when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are treated as transfers. Transfers between governmental or proprietary funds are netted as part of the reconciliation to the government-wide financial statements.

Prepays

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaids in both the government-wide and fund financial statements. Prepaids are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund-type prepaids/inventories are recorded as expenditures when consumed rather than when purchased.

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND FUND BALANCE/ NET POSITION - Continued

Capital Assets

Capital assets purchased or acquired with an original cost of \$5,000 or more, depending on asset class, are reported at historical cost or estimated historical cost. Contributed assets are reported at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. General capital assets are long-lived assets of the City as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and capitalized. Infrastructure such as streets and bridges are capitalized. The valuation basis for general capital assets are historical cost, or where historical cost is not available, estimated historical cost based on replacement costs.

Capital assets in the proprietary funds are capitalized in the fund in which they are utilized. The valuation basis for proprietary fund capital assets are the same as those used for the general capital assets. Donated capital assets are capitalized at estimated acquisition value on the date donated.

Depreciation on all assets is computed and recorded using the straight-line method of depreciation over the following estimated useful lives:

Vehicles	5 - 15 Years
Equipment	5 - 75 Years
Improvements	10 - 20 Years
Infrastructure	10 - 75 Years
Buildings	10 - 50 Years

Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as expenses at the time of issuance.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Notes to the Financial Statements

April 30, 2025

NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

**ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND FUND BALANCE/
NET POSITION - Continued**

Deferred Outflows/Inflows of Resources

Deferred outflow/inflow of resources represents a consumption/acquisition of net assets that applies to a future period and therefore will not be recognized as an outflow of resources (expense)/inflow of resources (revenue) until that future time.

Net Position

In the government-wide financial statements, equity is classified as net position and displayed in three components:

Net Investment in Capital Assets - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted - Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislations.

Unrestricted - All other net position balances that do not meet the definition of “restricted” or “net investment in capital assets.”

Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumption that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

BUDGETARY INFORMATION

These procedures are followed in establishing the budgetary data reflected in the financial statements.

During the first two months of the fiscal year, the City officials prepare the proposed budget and appropriation ordinance. The proposed appropriation ordinance is placed on file and a public hearing is conducted at a public meeting to obtain comments from the community. The appropriation ordinance uses the cash basis of accounting, which is the same basis that is used in financial reporting. This allows for comparability between budgeted and actual amount.

Prior to July 31, the appropriation ordinance is legally adopted through the passage of an ordinance.

The 2025 appropriation ordinance was not amended. Transfers between funds of the appropriation must be approved by the City officials. All annual appropriations lapse at fiscal year-end.

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY - Continued

EXCESS OF ACTUAL EXPENDITURES OVER BUDGET IN INDIVIDUAL FUNDS

The following funds had an excess of actual expenditures over budget as of the date of this report:

Fund	Excess
General	\$ 60,142
ESDA	38,899

NOTE 3 - DETAIL NOTES ON ALL FUNDS

DEPOSITS AND INVESTMENTS

The City maintains a cash and investment pool that is available for use by all funds except the pension trust funds. Each fund type's portion of this pool is displayed on the financial statements as "cash and investments." In addition, investments are separately held by several of the City's funds. The deposits and investments of the pension trust fund are held separately from those of other funds.

Permitted Deposits and Investments - Statutes authorize the City to make deposits/invest in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, obligations of States and their political subdivisions, credit union shares, repurchase agreements, commercial paper rated within the three highest classifications by at least two standard rating services and the Illinois Funds.

The Illinois Funds is an investment pool managed by the Illinois Public Treasurer's Office which allows governments within the State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company. Investments in Illinois Funds are valued at the share price, which is the price for which the investment could be sold.

City

Deposits. At year-end, the carrying amount of the City's deposits for governmental and business-type activities totaled \$10,209,301 the bank balances totaled \$9,803,543. In addition, the City has \$3,979,349 invested in Illinois Funds at year-end, which have an average maturity of less than one year and are measured at net asset value per share as determined by the pool.

Interest Rate Risk. Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The City's formal investment policy does not limit investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

Credit Risk. Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The City's investment policy does not address credit risk. At year-end, the City's investment in Illinois Funds was rated AAmmf by Fitch.

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

DEPOSITS AND INVESTMENTS - Continued

Custodial Credit Risk. In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City's investment policy requires that deposits in excess of federally insured amounts to be collateralized to the extent of 110% and evidenced by a written agreement. At year-end, \$4,513,644 of the bank balance of deposits was not covered by collateral, federal depository or equivalent insurance.

For an investment, this is the risk that in the event of the failure of the counterparty, the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment policy does not address custodial credit risk for investments. The Illinois Funds investments are not subject to custodial credit risk.

Concentration of Credit Risk. This is the risk of loss attributed to the magnitude of the City's investment in a single issuer. The City's investment policy does not address concentration of credit risk. At year-end, the City does not have any investments over 5 percent of the total cash and investment portfolio (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

Police Pension Fund

The Illinois Police Officers Pension Investment Fund (IPOPIF) is an investment trust fund responsible for the consolidation and fiduciary management of the pension assets of Illinois suburban and downstate police pension funds. IPOPIF was created by Public Act 101-0610, and codified within the Illinois Pension Code, becoming effective January 1, 2020, to streamline investments and eliminate unnecessary and redundant administrative costs, thereby ensuring assets are available to fund pension benefits for the beneficiaries of the participating pension funds. Participation in IPOPIF by Illinois suburban and downstate police pension funds is mandatory. Investments of the Fund are combined in a commingled external investment pool and held by IPOPIF. A schedule of investment expenses is included in IPOPIF's annual comprehensive financial report. For additional information on IPOPIF's investments, please refer to their annual report, which can be obtained from IPOPIF at 456 Fulton Street, Suite 402 Peoria, Illinois 61602 or at www.ipopif.org.

Deposits. The Fund retains all its available cash with one financial institution. Available cash is determined to be that amount which is required for the current expenditures of the Fund. The excess of available cash is required to be transferred to IPOPIF for purposes of the long-term investment for the Fund. At year-end, the carrying amount of the Fund's cash on hand totaled \$6,277 and the bank balances totaled \$6,277.

Custodial Credit Risk. In the case of deposits, this is the risk that in the event of a bank failure, the Fund's deposits may not be returned to it. The Fund's investment policy required pledging of collateral for its deposits in excess of federal depository insurance. At year-end, the entire carrying amount of the bank balance of deposits is covered by federal depository or equivalent insurance.

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

DEPOSITS AND INVESTMENTS - Continued

Police Pension Fund - Continued

Investments. At year-end the Fund has \$8,734,997 invested in IPOPIF. The pooled investments consist of the investments as noted in the target allocation table available at www.ipopif.org. Investments in IPOPIF are valued at IPOPIF's share price, which is the price the investment could be sold. There are no unfunded commitments at year-end. The fund may redeem shares with a seven calendar day notice. IPOPIF may, at its sole discretion and based on circumstances, process redemption requests with fewer than a seven calendar day notice. Regular redemptions of the same amount on a particular day of the month may be arranged with IPOPIF.

Investment Policy. IPOPIF's current investment policy was adopted by the Board of Trustees on December 17, 2021. IPOPIF is authorized to invest in all investments allowed by Illinois Compiled Statutes (ILCS). The IPOPIF shall not be subject to any of the limitations applicable to investments of pension fund assets currently held by the transferor pension funds under Sections 1-113.1 through 1-113.12 or Article 3 of the Illinois Pension Code.

Rate of Return

For the year ended April 30, 2025, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 4.30%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

INTERFUND TRANSFERS

Interfund transfers for the year consisted of the following:

Transfer In	Transfer Out	Amount
Nonmajor Governmental	General	<u>\$ 548,283</u>

Transfers are used to move unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

INTERFUND BALANCES

Interfund balances result from advances in anticipation of receipts to cover temporary cash shortages and the time lag between when transactions are recorded in the accounting system and payments between funds are made.

The composition of interfund balances as of the date of this report, is as follows:

Receivable Fund	Payable Fund	Amount
General	RidgePort TIF #2	\$ 15,825
General	Nonmajor Governmental	64,726
General	Water Operations	1,392,283
General	Sewer Operations	865,117
General	Sewer Capital Projects	86
Nonmajor Governmental	RidgePort TIF #2	12,499
Nonmajor Governmental	Nonmajor Business-Type	1,486
Water Operations	Sewer Operations	459,100
Sewer Operations	General	556,993
Sewer Operations	Nonmajor Governmental	56,549
Sewer Operations	Nonmajor Business-Type	647
		<u>3,425,311</u>

PROPERTY TAXES

Property taxes for 2024 attach as an enforceable lien on January 1, on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are prepared by the County and are payable in two installments, on or about June 1 and September 1. The County collects such taxes and remits them periodically. The allowance for uncollectible taxes has been stated at 1% of the tax levy, to reflect actual collection experience.

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

CAPITAL ASSETS

Governmental Activities

Governmental capital asset activity for the year was as follows:

	Beginning Balances	Increases	Decreases	Ending
Nondepreciable Capital Assets				
Land	\$ 7,272,251	—	—	7,272,251
Construction in Progress	41,951	—	—	41,951
	<u>7,314,202</u>	<u>—</u>	<u>—</u>	<u>7,314,202</u>
Depreciable Capital Assets				
Vehicles	1,402,571	281,666	26,445	1,657,792
Equipment	1,298,223	30,624	—	1,328,847
Improvements	1,347,760	—	—	1,347,760
Infrastructure	9,998,948	—	—	9,998,948
Buildings	4,923,642	—	—	4,923,642
	<u>18,971,144</u>	<u>312,290</u>	<u>26,445</u>	<u>19,256,989</u>
Less Accumulated Depreciation				
Vehicles	1,158,227	102,106	26,445	1,233,888
Equipment	1,196,431	32,968	—	1,229,399
Improvements	619,920	63,537	—	683,457
Infrastructure	1,209,080	193,455	—	1,402,535
Buildings	2,231,053	105,034	—	2,336,087
	<u>6,414,711</u>	<u>497,100</u>	<u>26,445</u>	<u>6,885,366</u>
Total Net Depreciable Capital Assets	<u>12,556,433</u>	<u>(184,810)</u>	<u>—</u>	<u>12,371,623</u>
Total Net Capital Assets	<u>19,870,635</u>	<u>(184,810)</u>	<u>—</u>	<u>19,685,825</u>

Depreciation expense was charged to governmental activities as follows:

General Government	\$ 74,940
Public Safety	128,422
Highways and Streets	<u>293,738</u>
	<u>497,100</u>

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

CAPITAL ASSETS - Continued

Business-Type Activities

Business-type capital asset activity for the year was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
Nondepreciable Capital Assets				
Land	\$ 1,512,200	—	—	1,512,200
Depreciable Capital Assets				
Vehicles	452,669	648,054	16,858	1,083,865
Equipment	891,757	66,654	—	958,411
Improvements	5,590,525	—	—	5,590,525
Buildings	17,173,088	—	—	17,173,088
	24,108,039	714,708	16,858	24,805,889
Less Accumulated Depreciation				
Vehicles	409,240	27,310	16,858	419,692
Equipment	461,317	59,951	—	521,268
Improvements	2,090,814	136,608	—	2,227,422
Buildings	6,987,100	178,870	—	7,165,970
	9,948,471	402,739	16,858	10,334,352
Total Net Depreciable Capital Assets	14,159,568	311,969	—	14,471,537
Total Net Capital Assets	15,671,768	311,969	—	15,983,737

Depreciation expense was charged to business-type activities as follows:

Water	\$ 163,371
Sewer	239,368
	<u>402,739</u>

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

LONG-TERM OBLIGATIONS

General Obligation Bonds

The City issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for governmental activities. General obligation bonds are direct obligations and pledge the full faith and credit of the City. General obligation bonds currently outstanding are as follows:

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
\$6,530,000 General Obligation Refunding (ARS) Bonds of 2020, due in annual installments of \$360,000 to \$855,000 plus interest at 3.00% through December 1, 2028.	Sewer Operations	\$ 4,025,000	—	755,000	3,270,000

Installment Contract Payable

The City also issues installment contracts payable to provide funds for the purchase of capital assets. Installments contracts currently outstanding are as follows:

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
Installment Contract of 2021, due in annual installments of \$47,567 including interest at 4.82% through December 31, 2024.	General	\$ 41,789	—	41,789	—
Installment Contract of 2025, due in Semi-annual installments of \$90,951, including interest at 4.76% through March 24, 2030.	General	—	281,666	—	281,666
	Water	—	281,667	—	281,667
	Sewer	—	281,667	—	281,667
		41,789	845,000	41,789	845,000

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

LONG-TERM OBLIGATIONS - Continued

TIF Notes Payable

TIF notes payable are issued to reimburse developers for qualifying costs incurred in the tax increment financing (TIF) districts and are expected to be repaid solely from tax increment financing revenues. Since these revenues are not determinable, there is no debt service requirement to maturity schedule. None of the TIF notes payable produced a capital asset owned by the City. Developer notes currently outstanding are as follows:

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
TIF Note of 2014 not to exceed \$26,131,751, interest payable in annual installments at 5.6%, principal due in annual payments through May 13, 2032.	RidgePort TIF #2	\$ 26,131,751	—	—	26,131,751
TIF Note of 2014A not to exceed \$34,044,446, interest payable in annual installments at variable interest and principal due in annual payments through May 13, 2032.	RidgePort TIF #2	33,401,924	—	1,268,815	32,133,109
TIF Note of 2015 not to exceed \$3,449,202, interest payable in annual installments at 6.927%, principal due in annual payments through October 15, 2027.	RidgePort TIF #2	1,520,144	—	415,430	1,104,714
TIF Note of 2015A not to exceed \$667,464, interest payable in annual installments at 6.985%, principal due in annual payments through December 14, 2027.	RidgePort TIF #2	609,919	—	13,019	596,900
TIF Note of 2020 not to exceed \$5,182,825, interest payable in annual installments at 3.477%, principal due in annual payments through December 31, 2034.	RidgePort TIF #2	4,382,939	—	171,846	4,211,093
TIF Note of 2021 not to exceed \$3,730,650, interest payable in annual installments at 5.225%, principal due in annual payments through December 31, 2027.	RidgePort TIF #2	2,907,561	—	265,722	2,641,839
		68,954,238	—	2,134,832	66,819,406

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

LONG-TERM OBLIGATIONS - Continued

IEPA Loans Payable

Issue	Fund Debt Retired by	Beginning Balances	Issuances	Retirements	Ending Balances
Illinois Environmental Protection Agency Loan Payable of 2012, due in annual installments of \$28,538 including interest at 1.25% through April 30, 2032.	Water Operations	\$ 216,616	—	25,911	190,705
Illinois Environmental Protection Agency Loan Payable of 2016, due in annual installments of \$21,765 to \$40,742 including interest at 2.21% through October 17, 2035.	Water Operations	413,139	—	31,817	381,322
		629,755	—	57,728	572,027

Long-Term Liabilities Activity

Changes in long-term liabilities during the fiscal year were as follows:

Type of Debt	Beginning Balances	Additions	Deductions	Ending Balances	Amounts Due within One Year
Governmental Activities					
Installment Contract Payable	\$ 41,789	281,666	41,789	281,666	51,161
TIF Notes Payable	68,954,238	—	2,134,832	66,819,406	—
	68,996,027	281,666	2,176,621	67,101,072	51,161
Business-Type Activities					
Installment Contract Payable	—	563,334	—	563,334	102,324
General Obligation Bonds	4,025,000	—	755,000	3,270,000	780,000
Plus: Unamortized Premium	325,853	—	65,170	260,683	65,171
IEPA Loans Payable	629,755	—	57,728	572,027	58,761
	4,980,608	563,334	877,898	4,666,044	1,006,256

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

LONG-TERM OBLIGATIONS - Continued

Long-Term Liabilities Activity - Continued

For the governmental activities, payments on the installment contract payable are made by the General Fund and the TIF notes payable are made by the RidgePort TIF #2 Fund.

Additionally, for business-type activities, payments on the installment contract payable are made by the Sewer Operations Fund and the Water Operations Fund, payments on the general obligation bonds are made by the Sewer Operations Fund, and the IEPA loans payable are liquidated by the Water Operations Fund.

Debt Service Requirements to Maturity

The annual debt service requirements to maturity, including principal and interest, are as follows:

Fiscal Year	Governmental Activities		Business-Type Activities					
	Installment		Installment		General Obligation		IEPA	
	Contracts Payable		Contracts Payable		Bonds Payable		Loans Payable	
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest
2026	\$ 51,161	12,806	102,324	25,611	780,000	86,400	58,761	10,519
2027	53,626	10,341	107,252	20,683	805,000	62,625	59,812	9,468
2028	56,209	7,758	112,418	15,517	830,000	38,100	60,885	8,395
2029	58,916	5,051	117,832	10,103	855,000	12,825	61,976	7,304
2030	61,754	2,214	123,508	4,426	—	—	63,089	6,191
2031	—	—	—	—	—	—	64,226	5,054
2032	—	—	—	—	—	—	65,382	3,898
2033	—	—	—	—	—	—	37,934	2,808
2034	—	—	—	—	—	—	38,777	1,965
2035	—	—	—	—	—	—	39,639	1,103
2036	—	—	—	—	—	—	21,546	219
Totals	281,666	38,171	563,334	76,340	3,270,000	199,950	572,027	56,924

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

LONG-TERM OBLIGATIONS - Continued

Legal Debt Margin

Chapter 65, Section 5/8-5-1 of the Illinois Compiled Statutes provides, "...no municipality having a population of less than 500,000 shall become indebted in any manner or for any purpose, to an amount, including existing indebtedness in the aggregate exceeding 8.625% on the value of the taxable property therein, to be ascertained by the last assessment for state and county purposes, previous to the incurring of the indebtedness or, until January 1, 1983, if greater, the sum that is produced by multiplying the municipality's 1978 equalized assessed valuation by the debt limitation percentage in effect on January 1, 1979."

Assessed Valuation - 2024	<u>\$ 187,210,406</u>
Legal Debt Limit - 8.625% of Assessed Value	16,146,898
Amount of Debt Applicable to Limit General Obligation Bonds of 2020	<u>3,270,000</u>
Legal Debt Margin	<u>12,876,898</u>

NET POSITION CLASSIFICATIONS

Net investment in capital assets was comprised of the following as of April 30, 2025:

Governmental Activities	
Capital Assets - Net of Accumulated Depreciation	\$ 19,685,825
Less Capital Related Debt:	
Installment Contract Payable	<u>(281,666)</u>
Net Investment in Capital Assets	<u>19,404,159</u>
Business-Type Activities	
Capital Assets - Net of Accumulated Depreciation	15,983,737
Less Capital Related Debt:	
Installment Contract	(563,334)
General Obligation Bonds	(3,270,000)
Unamortized Premium	(260,683)
IEPA Loans Payable	<u>(572,027)</u>
Net Investment in Capital Assets	<u>11,317,693</u>

Notes to the Financial Statements

April 30, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

FUND BALANCE CLASSIFICATIONS

In the governmental funds financial statements, the City considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The City first utilizes committed, then assigned and then unassigned fund balance when an expenditure is incurred for purposes for which all three unrestricted fund balances are available.

Nonspendable Fund Balance. Consists of resources that cannot be spent because they are either: a) not in a spendable form; or b) legally or contractually required to be maintained intact.

Restricted Fund Balance. Consists of resources that are restricted to specific purposes, that is, when constraints placed on the use of resources are either: a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

Committed Fund Balance. Consists of resources constrained (issuance of an ordinance) to specific purposes by the government itself, using its highest level of decision-making authority, the City Council; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint.

Assigned Fund Balance. Consists of amounts that are constrained by the City Council's intent to be used for specific purposes but are neither restricted nor committed. Intent is expressed by a) the City Council itself or b) a body or official to which the City Council has delegated the authority to assign amounts to be used for specific purposes. The City has adopted a financial policy authorizing the City Administrator to assign amounts for a specific purpose.

Unassigned Fund Balance. Consists of residual net resources of a fund that has not been restricted, committed, or assigned within the General Fund and deficit fund balances of other governmental funds.

Minimum Fund Balance. The City's policy manual states that the General Fund should maintain a minimum fund balance of not less than 30% of the appropriation budget. The Water Operating, Sewer Operating, Water Capital Projects, and Sewer Capital Projects Funds should maintain a minimum fund balance of not less than 25% of the appropriation budget.

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

FUND BALANCE CLASSIFICATIONS - Continued

The following is a schedule of fund balance classifications for the governmental funds as of the date of this report:

	General	Special Revenue RidgePort TIF #2	Nonmajor	Totals
Nonspendable				
Prepays	\$ 8,259	—	—	8,259
Restricted				
K9 Unit	19,302	—	—	19,302
Police Pension	36	—	—	36
TIF #2	—	147,926	21,148	169,074
Motor Fuel Tax	—	—	797,688	797,688
Drug Free Community Grant	—	—	530	530
Debt Service	—	—	544,094	544,094
	19,338	147,926	1,363,460	1,530,724
Committed				
Capital Projects	—	—	75,018	75,018
Assigned				
Catfish Days	29,688	—	—	29,688
Building Deposit	51,208	—	—	51,208
Police Custodial Funds	24,685	—	—	24,685
	105,581	—	—	105,581
Unassigned	9,432,741	—	—	9,432,741
Total Fund Balances	9,565,919	147,926	1,438,478	11,152,323

NOTE 4 - OTHER INFORMATION

RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; natural disasters; and injuries to the City's employees. The City is a member of the Illinois Public Risk Fund (IPRF) to provide workers' compensation coverage. The IPRF was created to establish an intergovernmental joint insurance pool providing for the defense and payment when due of all compensation and other benefits under the Illinois Workers' Compensation Act and the Illinois Workers' Occupational Diseases Act, on behalf of public agency members, and other units of local government and public entities within the State of Illinois which may become eligible for membership from time to time according to the bylaws. The City participates in a municipal insurance cooperative called Illinois Municipal Insurance Co-Op (IMIC) with 19 municipal members. IMIC covers all of the City's property and liability insurance. There have been no significant reductions in coverage from the prior year for the City's policies. Since there have been no settlements, they have not exceeded coverage in the past three years.

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 4 - OTHER INFORMATION - Continued

CONTINGENT LIABILITIES

Litigation

From time to time, the City is party to various pending claims and legal proceedings with respect to employment, civil rights, property taxes and other matters. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the City attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the City's financial position or results of operations.

Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the City expects such amounts, if any, to be immaterial.

COMMITMENTS

RidgePort TIF #2 District

The City entered into a redevelopment agreement with the RidgePort Center to facilitate the construction of the RidgePort Logistics Center within city boundaries on May 18, 2010, thereby creating the RidgePort TIF #2 District. The Agreement has since undergone several amendments to increase the size of the TIF District to induce more job creation and enhance the tax base of the City.

The City used incremental revenues of \$6,843,792 to pay for development project costs and obligations incurred during the RidgePort Logistics Center construction in 2025.

The City made payments totaling \$6,881,559 from the TIF Fund for construction projects and related engineering and professional fees during the current fiscal year, per an approved agreement. In addition, the City did not reimburse RidgePort Logistics Center for a sales tax credit during 2025.

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS

The City contributes to three defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), a defined benefit agent multiple-employer public employee retirement system, the Sheriff's Law Enforcement Personnel Fund (SLEP), which is administered by the IMRF, and the Police Pension Plan which is a single-employer pension plan. Publicly available financial reports that include financial statements and required supplementary information (RSI) for the Police Pension Plan may be obtained by writing to the City at 1165 S. Water St., Wilmington, Illinois 60481. IMRF issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole, but not by individual employer. That report may be obtained online at www.imrf.org. The benefits, benefit levels, employee contributions, and employer contributions are governed by Illinois Compiled Statutes (ILCS) and can only be amended by the Illinois General Assembly.

Notes to the Financial Statements

April 30, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Illinois Municipal Retirement Fund (IMRF)

Plan Descriptions

Plan Administration. All employees (other than those covered by the Police Pension Plan) hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

Benefits Provided. IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

IMRF provides two tiers of pension benefits. Employees hired *before* January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the lesser of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Illinois Municipal Retirement Fund (IMRF) - Continued

Plan Descriptions - Continued

Plan Membership. As of December 31, 2024, the measurement date, the following employees were covered by the benefit terms:

	Regular	SLEP
Inactive Plan Members Currently Receiving Benefits	35	—
Inactive Plan Members Entitled to but not yet Receiving Benefits	24	1
Active Plan Members	24	—
Total	83	1

Contributions. As set by statute, the City's Regular Plan and SLEP Plan Members are required to contribute 4.50% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. For the fiscal year-ended April 30, 2025, the City's contribution was 2.72% of covered payroll for the Regular Plan and 0.00% of covered payroll for the SLEP plan.

Net Pension (Asset). The City's net pension (asset) was measured as of December 31, 2024. The total pension liability used to calculate the net pension (asset) was determined by an actuarial valuation as of that date.

Actuarial Assumptions. The total pension liability was determined by an actuarial valuation performed, as of December 31, 2024, using the following actuarial methods and assumptions:

	Regular	SLEP
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Asset Valuation Method	Fair Value	Fair Value
Actuarial Assumptions		
Interest Rate	7.25%	7.25%
Salary Increases	2.85% to 13.75%	2.85% to 13.75%
Cost of Living Adjustments	2.75%	2.75%
Inflation	2.25%	2.25%

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Illinois Municipal Retirement Fund (IMRF) - Continued

Plan Descriptions - Continued

Actuarial Assumptions - Continued. For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 108.0%) and Female (adjusted 106.4%) tables, and future mortality improvements projected using scale MP-2021. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2021.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target	Long-Term Expected Real Rate of Return
Fixed Income	24.50%	5.20%
Domestic Equities	33.50%	4.35%
International Equities	18.00%	5.40%
Real Estate	10.50%	6.40%
Blended	12.50%	4.85% - 6.25%
Cash and Cash Equivalents	1.00%	3.60%

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Illinois Municipal Retirement Fund (IMRF) - Continued

Discount Rate

The discount rate used to measure the total pension liability was 7.25%, the same as the prior valuation. The discount rate is for both the Regular and the SLEP plan. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that City contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the City's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

Discount Rate Sensitivity

The following is a sensitivity analysis of the net pension (asset) to changes in the discount rate. The table below presents the net pension (asset) of the City calculated using the discount rate as well as what the City's net pension liability/(asset) would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

Regular Plan			
Current			
1% Decrease	Discount Rate	1% Increase	
(6.25%)	(7.25%)	(8.25%)	
Net Pension Liability/(Asset)	\$ 1,300,396	(72,843)	(1,134,841)

SLEP Plan			
Current			
1% Decrease	Discount Rate	1% Increase	
(6.25%)	(7.25%)	(8.25%)	
Net Pension Liability/(Asset)	\$ 9,731	(16,762)	(39,080)

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Illinois Municipal Retirement Fund (IMRF) - Continued

Changes in the Net Pension (Asset) - Regular Plan

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension (Asset) (A) - (B)
Balances at December 31, 2023	\$ 10,943,133	11,307,780	(364,647)
Changes for the Year:			
Service Cost	152,180	—	152,180
Interest on the Total Pension Liability	778,667	—	778,667
Difference between Expected and Actual Experience of the total Pension Liability	403,753	—	403,753
Change of Assumptions	—	—	—
Contributions - Employer	—	62,172	(62,172)
Contributions - Employees	—	93,598	(93,598)
Net Investment Income	—	1,129,669	(1,129,669)
Benefit Payments, Including Refunds of Employee Contributions	(557,975)	(557,975)	—
Other (Net Transfer)	—	(242,643)	242,643
Net Changes	776,625	484,821	291,804
Balances at December 31, 2024	11,719,758	11,792,601	(72,843)

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Illinois Municipal Retirement Fund (IMRF) - Continued

Changes in the Net Pension Liability/(Asset) - SLEP Plan

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability/ (Asset) (A) - (B)
Balances at December 31, 2023	\$ 217,382	206,523	10,859
Changes for the Year:			
Service Cost	—	—	—
Interest on the Total Pension Liability	15,760	—	15,760
Difference between Expected and Actual Experience of the total Pension Liability	(28,374)	—	(28,374)
Change of Assumptions	—	—	—
Contributions - Employer	—	—	—
Contributions - Employees	—	—	—
Net Investment Income	—	18,637	(18,637)
Benefit Payments, Including Refunds of Employee Contributions	—	—	—
Other (Net Transfer)	—	(3,630)	3,630
Net Changes	(12,614)	15,007	(27,621)
Balances at December 31, 2024	204,768	221,530	(16,762)

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Illinois Municipal Retirement Fund (IMRF) - Continued

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended April 30, 2025, the City recognized pension expense of \$52,530 for the Regular Plan and a pension expense of \$1,027 for the SLEP Plan on a modified cash basis. At April 30, 2025, the City would report deferred outflows of resources and deferred inflows of resources related to pensions, on a GAAP basis, from the following sources:

	Regular Plan		SLEP Plan		
	Deferred Outflows of Resources	Deferred (Inflows) of Resources	Deferred Outflows of Resources	Deferred (Inflows) of Resources	Totals
Difference Between Expected and Actual Experience	\$ 291,104	—	9,270	(19,855)	280,519
Change in Assumptions	—	(4,540)	504	(638)	(4,674)
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	247,363	—	3,641	—	251,004
Total Pension Expense to be Recognized in Future Periods	538,467	(4,540)	13,415	(20,493)	526,849
Pension Contributions Made Subsequent to the Measurement Date	18,264	—	—	—	18,264
Total Deferred Amounts Related to IMRF & SLEP	556,731	(4,540)	13,415	(20,493)	545,113

\$18,264 would be reported on a GAAP basis as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability in the reporting year ended April 30, 2026. Amounts that would be reported under the GAAP basis of accounting as deferred outflows of resources and deferred inflows of resources related to pensions would be recognized in pension expense in future periods as follows:

Fiscal Year	Net Deferred Outflows/(Inflows) of Resources		
	Regular Plan	SLEP Plan	Totals
2026	\$ 255,489	(3,139)	252,350
2027	465,639	(2,156)	463,483
2028	(120,554)	(1,023)	(121,577)
2029	(66,647)	(760)	(67,407)
2030	—	—	—
Thereafter	—	—	—
Totals	533,927	(7,078)	526,849

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Police Pension Plan

Plan Descriptions

Plan Administration. The Police Pension Plan is a single-employer defined benefit pension plan that covers all sworn police personnel. The defined benefits and employee and minimum employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/3-1) and may be amended only by the Illinois legislature. The City accounts for the Fund as a pension trust fund. The Fund is governed by a five-member pension board. Two members of the Board are appointed by the City's Mayor, one member is elected by pension beneficiaries and two members are elected by active police employees.

Plan Membership. At April 30, 2025, the measurement date, membership consisted of the following:

Inactive Plan Members Currently Receiving Benefits	11
Inactive Plan Members Entitled to but not yet Receiving Benefits	8
Active Plan Members	<u>19</u>
Total	<u><u>38</u></u>

Benefits Provided. The following is a summary of the Police Pension Plan as provided for in Illinois State Statutes.

The Police Pension Plan provides retirement benefits through two tiers of benefits as well as death and disability benefits. Covered employees hired before January 1, 2011 (Tier 1), attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit of $\frac{1}{2}$ of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5 percent of such salary for each additional year of service over 20 years up to 30 years, to a maximum of 75 percent of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3 percent of the original pension and 3 percent compounded annually thereafter.

Notes to the Financial Statements

April 30, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Police Pension Plan - Continued

Plan Descriptions - Continued

Benefits Provided - Continued. Covered employees hired on or after January 1, 2011 (Tier 2), attaining the age of 55 or older with 10 or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the police officer during the 48 consecutive months of service within the last 60 months of service in which the total salary was the highest by the number of months of service in that period. Police officer salary for the pension purposes is capped at \$106,800, plus the lesser of $\frac{1}{2}$ of the annual change in the Consumer Price Index or 3 percent compounded. The annual benefit shall be increased by 2.5 percent of such a salary for each additional year of service over 20 years up to 30 years to a maximum of 75 percent of such salary. Employees with at least 10 years may retire at or after age 50 and receive a reduced benefit (i.e., $\frac{1}{2}$ percent for each month under 55). The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1st after the police officer retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3 percent or $\frac{1}{2}$ of the change in the Consumer Price Index for the proceeding calendar year.

Contributions. Covered employees are required to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The City is required to contribute the remaining amounts necessary to finance the plan and the administrative costs as actuarially determined by an enrolled actuary. However, effective January 1, 2011, ILCS requires the City to contribute a minimum amount annually calculated using the projected unit credit actuarial cost method that will result in the funding of 90% of the past service cost by the year 2040. For the year-ended April 30, 2025, the City's contribution was 32.29% of covered payroll.

Concentrations. At year end, the Pension Plan does not have any investments over 5 percent of net plan position available for retirement benefits (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Police Pension Plan - Continued

Actuarial Assumptions

The total pension liability was determined by an actuarial valuation performed, as of April 30, 2025, using the following actuarial methods and assumptions:

Actuarial Cost Method	Entry Age Normal
Asset Valuation Method	Fair Value
Actuarial Assumptions	
Interest Rate	6.25%
Salary Increases	4.00% - 7.00%
Cost of Living Adjustments	2.50%
Inflation	2.50%

Mortality rates were based on the PubS-2010(A) improved generationally using MP-2021 improvement rates.

Discount Rate

A Single Discount Rate of 6.12% was used to measure the total pension liability, and the prior year used 5.83%. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 6.25%, the municipal bond rate is 5.24%, and the resulting single discount rate is 6.12%.

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Police Pension Plan - Continued

Discount Rate Sensitivity

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the City calculated using the discount rate as well as what the City's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

	1% Decrease (5.12%)	Current Discount Rate (6.12%)	1% Increase (7.12%)
Net Pension Liability \$	8,009,651	5,614,762	3,703,656

Changes in the Net Pension Liability

	Total Pension Liability (A)	Plan Fiduciary Net Position (B)	Net Pension Liability (A) - (B)
Balances at April 30, 2024	\$ 13,544,429	7,831,514	5,712,915
Changes for the Year:			
Service Cost	441,121	—	441,121
Interest on the Total Pension Liability	774,986	—	774,986
Changes of Benefit Terms	—	—	—
Difference Between Expected and Actual Experience of the Total Pension Liability	701,992	—	701,992
Changes of Assumptions	(599,982)	—	(599,982)
Contributions - Employer	—	543,599	(543,599)
Contributions - Employees	—	166,811	(166,811)
Contributions - Other	—	—	—
Net Investment Income	—	763,419	(763,419)
Benefit Payments, Including Refunds of Employee Contributions	(502,718)	(502,718)	—
Other (Net Transfer)	—	(57,559)	57,559
Net Changes	815,399	913,552	(98,153)
Balances at April 30, 2025	14,359,828	8,745,066	5,614,762

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 4 - OTHER INFORMATION - Continued

EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

Police Pension Plan - Continued

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the year ended April 30, 2025, the City recognized pension expense of \$543,599 on a modified cash basis. At April 30, 2025, the City would report deferred outflows of resources and deferred inflows of resources related to pensions, on a GAAP basis, from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources	Totals
Difference Between Expected and Actual Experience	\$ 1,139,744	(211,962)	927,782
Change in Assumptions	724,330	(780,533)	(56,203)
Net Difference Between Projected and Actual Earnings on Pension Plan Investments	(81,811)	—	(81,811)
Total Deferred Amounts Related to Police Pension	1,782,263	(992,495)	789,768

Amounts that would be reported under the GAAP basis of accounting as deferred outflows of resources and deferred inflows of resources related to pensions would be recognized in pension expense in future periods as follows:

Fiscal Year	Net Deferred Outflows/ (Inflows) of Resources
2026	\$ 247,403
2027	137,155
2028	99,167
2029	167,623
2030	146,692
Thereafter	(8,272)
Total	789,768

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 4 - OTHER INFORMATION - Continued

OTHER POST-EMPLOYMENT BENEFITS

General Information about the OPEB Plan

Plan Description. The City's defined benefit OPEB plan, City of Wilmington Retiree Benefits Plan (RBP), provides OPEB for all permanent full-time general and public safety employees of the City. The RBP is a single-employer defined benefit OPEB plan administered by the City. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the City Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

Benefits Provided. The City provides continued health insurance to all eligible employees. To be eligible, an employee must qualify for the retirement under one of the City's retirement plans. For eligible employees under 65, the retiree pays the full cost of coverage.

Plan Membership. As of April 30, 2025, the measurement date, the following employees were covered by the benefit terms:

Inactive Plan Members Currently Receiving Benefits	12
Inactive Plan Members Entitled to but not yet Receiving Benefits	—
Active Plan Members	<u>42</u>
Total	<u><u>54</u></u>

Total OPEB Liability

The City's total OPEB liability was measured as of April 30, 2025, and was determined by an actuarial valuation as of that date.

Actuarial Assumptions and Other Inputs. The total OPEB liability in the April 30, 2025 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Inflation	2.25%
Salary Increases	2.50%
Discount Rate	5.24%
Healthcare Cost Trend Rates	For HMO, 7.80% in 2025 decreasing to an ultimate rate of 5.00% in years 2033 and later. For H.S.A., 8.30% decreasing to an ultimate rate of 5.00% in years 2033 and later. For PPO, 7.90% decreasing to an ultimate rate of 5.00% in years 2033 and later. For Medicare Supplement, the initial and ultimate trend is 5.00%.
Retirees' Share of Benefit-Related Costs	100% of the projected health insurance premiums for retirees

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 4 - OTHER INFORMATION - Continued

OTHER POST-EMPLOYMENT BENEFITS - Continued

Total OPEB Liability - Continued

Actuarial Assumptions and Other Inputs - Continued. The discount rate was based on the Bond Buyer 20-Bond GO Index.

Mortality rates were based on PubG-2010(B) Improved Generationally using MP-2021 Improvement Rates, weighted per IMRF Experience Study Report dated January 4, 2024; Age 83 for Males, Age 88 for Females.

Change in the Total OPEB Liability

	Total OPEB Liability
Balance at April 30, 2024	\$ 1,359,084
Changes for the Year:	
Service Cost	47,158
Interest on the Total OPEB Liability	52,119
Changes of Benefit Terms	—
Difference Between Expected and Actual Experience	304,986
Changes of Assumptions or Other Inputs	(13,772)
Benefit Payments	(157,035)
Net Changes	233,456
Balance at April 30, 2025	1,592,540

Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The discount rate used to measure the total pension liability was 5.24%, while the prior valuation used 4.07%. The following presents the total OPEB liability, calculated using the discount rate, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher:

	1% Decrease (4.24%)	Current Discount Rate (5.24%)	1% Increase (6.24%)
Total OPEB Liability	\$ 1,675,081	1,592,540	1,516,352

CITY OF WILMINGTON, ILLINOIS

Notes to the Financial Statements

April 30, 2025

NOTE 4 - OTHER INFORMATION - Continued

OTHER POST-EMPLOYMENT BENEFITS - Continued

Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability, calculated using a variable Healthcare Trend Rate, as well as what the total OPEB liability would be if it were calculated using a Healthcare Trend Rate that is one percentage point lower or one percentage point higher:

		1% Decrease (Varies)	Healthcare Cost Trend Rates (Varies)	1% Increase (Varies)
Total OPEB Liability	\$	1,503,266	1,592,540	1,692,841

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended April 30, 2025, the City recognized OPEB expense of \$157,035 on a modified cash basis. Per GASB Statement No. 75, under the Alternative Measurement Method, changes in Total OPEB Liability are immediately recognized as expenses, resulting in no deferred outflows or resources or deferred inflows of resources related to OPEB. At April 30, 2025, the City did not report deferred outflows of resources and deferred inflows of resources related to OPEB.

DEFERRED COMPENSATION

The City offers its full-time employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457. The plan administered by the International City management Association Retirement Corporation (ICMARC). The plan, available to all employees, permits them to defer a portion of their salary until future years. Contributions to the deferred compensation plan were \$130,829 for the year ended April 30, 2025.

OTHER SUPPLEMENTARY INFORMATION

Other supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such statements and schedules include:

- Schedule Employer Contributions - Last Ten Fiscal Years
 - Illinois Municipal Retirement Fund - Regular Plan
 - Illinois Municipal Retirement Fund - Sheriff's Law Enforcement Plan (SLEP)
 - Police Pension Fund
- Schedule of Changes in the Employer's Net Pension Liability/(Asset) - Last Ten Measurement Years
 - Illinois Municipal Retirement Fund - Regular Plan
 - Illinois Municipal Retirement Fund - Sheriff's Law Enforcement Plan (SLEP)
 - Police Pension Fund
- Schedule of Investment Returns - Last Ten Fiscal Years
 - Police Pension Fund
- Schedule of Changes in the Employer's Total OPEB Liability
 - Retiree Benefit Plan
- Budgetary Comparison Schedules - Major Governmental Funds
- Combining Schedules - Nonmajor Governmental Funds
- Budgetary Comparison Schedules - Nonmajor Governmental Funds
- Budgetary Comparison Schedules - Major Enterprise Funds
- Combining Schedules - Nonmajor Enterprise Funds
- Budgetary Comparison Schedules - Nonmajor Enterprise Fund

CITY OF WILMINGTON, ILLINOIS

Illinois Municipal Retirement Fund - Regular Plan
Schedule of Employer Contributions - Last Ten Fiscal Years
April 30, 2025

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2016	\$ 137,062	\$ 137,062	\$ —	\$ 1,372,005	9.99%
2017	140,045	140,045	—	1,408,915	9.94%
2018	133,693	133,693	—	1,340,952	9.97%
2019	125,178	126,293	1,115	1,282,565	9.85%
2020	96,348	96,348	—	1,284,625	7.50%
2021	140,994	140,994	—	1,317,704	10.70%
2022	130,103	130,103	—	1,473,211	8.83%
2023	78,089	78,089	—	1,647,167	4.74%
2024	53,370	53,370	—	1,833,013	2.91%
2025	52,530	52,530	—	1,934,099	2.72%

Notes to the Required Supplementary Information:

Actuarial Cost Method	Aggregate Entry Age Normal
Amortization Method	Level % Pay (Closed)
Remaining Amortization Period	19 Years
Asset Valuation Method	5-Year Smoothed Fair Value
Inflation	2.25%
Salary Increases	2.75% to 13.75%, Including Inflation
Investment Rate of Return	7.25%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2020 valuation pursuant to an experience study of the period 2017-2019.
Mortality	For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

CITY OF WILMINGTON, ILLINOIS

Illinois Municipal Retirement Fund - Sheriff's Law Enforcement Plan (SLEP)

Schedule of Employer Contributions - Last Ten Fiscal Years

April 30, 2025

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2016	\$ —	\$ 12,531	\$ 12,531	\$ 86,304	14.52%
2017	14,386	14,386	—	92,104	15.62%
2018	10,260	10,260	—	97,243	10.55%
2019	11,433	11,433	—	104,024	10.99%
2020	11,219	11,219	—	106,951	10.49%
2021	13,726	13,726	—	115,929	11.84%
2022	9,931	9,931	—	113,159	8.78%
2023	2,087	2,087	—	—	0.00%
2024	3,324	3,324	—	—	0.00%
2025	1,027	1,027	—	—	0.00%

Notes to the Required Supplementary Information:

Actuarial Cost Method	Aggregate Entry Age Normal
Amortization Method	Level % Pay (Closed)
Remaining Amortization Period	19 Years
Asset Valuation Method	5-Year Smoothed Fair Value
Inflation	2.25%
Salary Increases	2.75% to 13.75%, Including Inflation
Investment Rate of Return	7.25%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2020 valuation pursuant to an experience study of the period 2017-2019.
Mortality	For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

CITY OF WILMINGTON, ILLINOIS

Police Pension Fund

Schedule of Employer Contributions - Last Ten Fiscal Years

April 30, 2025

Fiscal Year	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Excess/ (Deficiency)	Covered Payroll	Contributions as a Percentage of Covered Payroll
2016	\$ 343,756	\$ 374,680	\$ 30,924	\$ 852,379	43.96%
2017	953,993	383,176	(570,817)	851,118	45.02%
2018	391,681	400,699	9,018	878,779	45.60%
2019	384,553	404,836	20,283	908,328	44.57%
2020	390,272	400,920	10,648	997,863	40.18%
2021	399,779	403,153	3,374	1,033,365	39.01%
2022	470,876	407,436	(63,440)	1,075,696	37.88%
2023	459,294	433,473	(25,821)	1,340,670	32.33%
2024	476,025	465,368	(10,657)	1,546,402	30.09%
2025	545,391	543,599	(1,792)	1,683,264	32.29%

Notes to the Required Supplementary Information:

Actuarial Cost Method	Entry Age Normal
Amortization Method	Level % Pay (Closed)
Remaining Amortization Period	17 Years
Asset Valuation Method	5-Year Smoothed Fair Value
Inflation	2.50%
Salary Increases	3.25%
Investment Rate of Return	6.25%
Retirement Age	Graded by Age
Mortality	PubS-2010(A) Adjusted for Plan Status, Collar, and Illinois Public Pension Data, as Appropriate

CITY OF WILMINGTON, ILLINOIS

Illinois Municipal Retirement Fund - Regular Plan

Schedule of Changes in the Employer's Net Pension Liability/(Asset) - Last Ten Measurement Years

April 30, 2025

	12/31/2015	12/31/2016	12/31/2017
Total Pension Liability			
Service Cost	\$ 155,644	161,036	143,030
Interest	527,128	544,174	634,912
Differences Between Expected and Actual Experience	(69,862)	930,091	171,205
Change of Assumptions	9,133	(10,309)	(268,608)
Benefit Payments, Including Refunds of Member Contributions	(396,215)	(379,344)	(452,336)
Net Change in Total Pension Liability	225,828	1,245,648	228,203
Total Pension Liability - Beginning	7,148,665	7,374,493	8,620,141
Total Pension Liability - Ending	7,374,493	8,620,141	8,848,344
Plan Fiduciary Net Position			
Contributions - Employer	137,062	140,045	133,693
Contributions - Members	61,740	63,401	60,343
Net Investment Income	34,854	465,177	1,435,325
Benefit Payments, Including Refunds of Member Contributions	(396,215)	(379,344)	(452,336)
Other (Net Transfer)	(151,533)	998,683	(112,998)
Net Change in Plan Fiduciary Net Position	(314,092)	1,287,962	1,064,027
Plan Net Position - Beginning	7,069,419	6,755,327	8,043,289
Plan Net Position - Ending	6,755,327	8,043,289	9,107,316
Employer's Net Pension Liability/(Asset)	\$ 619,166	576,852	(258,972)
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	91.60%	93.31%	102.93%
Covered Payroll	\$ 1,372,005	1,408,915	1,340,952
Employer's Net Pension Liability/(Asset) as a Percentage of Covered Payroll	45.13%	40.94%	(19.31%)

Changes of Assumptions. Changes in assumptions related to the discount rate were made in 2015 through 2018 and 2020. Changes in assumptions related to the demographics were made in 2017 and 2023.

12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023	12/31/2024
126,872	137,504	128,950	121,943	129,746	145,106	152,180
650,084	682,584	713,890	705,544	724,008	754,589	778,667
204,049	151,618	(299,176)	(35,555)	111,050	4,766	403,753
267,043	—	(105,613)	—	—	(11,128)	—
(487,989)	(524,413)	(546,836)	(552,491)	(529,815)	(571,541)	(557,975)
760,059	447,293	(108,785)	239,441	434,989	321,792	776,625
8,848,344	9,608,403	10,055,696	9,946,911	10,186,352	10,621,341	10,943,133
9,608,403	10,055,696	9,946,911	10,186,352	10,621,341	10,943,133	11,719,758
126,293	96,348	140,994	143,827	93,659	47,471	62,172
58,203	57,808	59,297	62,776	73,044	74,692	93,598
(522,803)	1,606,897	1,419,391	1,864,361	(1,580,436)	1,153,681	1,129,669
(487,989)	(524,413)	(546,836)	(552,491)	(529,815)	(571,541)	(557,975)
214,933	97,110	(60,043)	(174,872)	45,721	315,197	(242,643)
(611,363)	1,333,750	1,012,803	1,343,601	(1,897,827)	1,019,500	484,821
9,107,316	8,495,953	9,829,703	10,842,506	12,186,107	10,288,280	11,307,780
8,495,953	9,829,703	10,842,506	12,186,107	10,288,280	11,307,780	11,792,601
1,112,450	225,993	(895,595)	(1,999,755)	333,061	(364,647)	(72,843)
88.42%	97.75%	109.00%	119.63%	96.86%	103.33%	100.62%
1,282,565	1,284,625	1,317,704	1,395,025	1,623,190	1,659,809	2,072,364
86.74%	17.59%	(67.97%)	(143.35%)	20.52%	(21.97%)	(3.51%)

CITY OF WILMINGTON, ILLINOIS

Illinois Municipal Retirement Fund - Sheriff's Law Enforcement Plan (SLEP)

Schedule of Changes in the Employer's Net Pension Liability/(Asset) - Last Ten Measurement Years

April 30, 2025

	12/31/2015	12/31/2016	12/31/2017
Total Pension Liability			
Service Cost	\$ 14,341	16,126	16,993
Interest	42,791	38,220	4,660
Differences Between Expected and Actual Experience	(119,467)	(502,848)	2,504
Change of Assumptions	(1,111)	(82)	(2,116)
Benefit Payments, Including Refunds of Member Contributions	—	—	—
Net Change in Total Pension Liability	(63,446)	(448,584)	22,041
Total Pension Liability - Beginning	565,661	502,215	53,631
Total Pension Liability - Ending	502,215	53,631	75,672
Plan Fiduciary Net Position			
Contributions - Employer	12,531	14,386	10,260
Contributions - Members	6,473	6,908	7,293
Net Investment Income	2,758	36,908	7,152
Benefit Payments, Including Refunds of Member Contributions	—	—	—
Other (Net Transfer)	(70,327)	(505,775)	(1,715)
Net Change in Plan Fiduciary Net Position	(48,565)	(447,573)	22,990
Plan Net Position - Beginning	542,051	493,486	45,913
Plan Net Position - Ending	493,486	45,913	68,903
Employer's Net Pension Liability/(Asset)	\$ 8,729	7,718	6,769
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	98.26%	85.61%	91.05%
Covered Payroll	\$ 86,304	92,104	97,243
Employer's Net Pension Liability/(Asset) as a Percentage of Covered Payroll	10.11%	8.38%	6.96%

Changes of Assumptions. Changes in assumptions related to the discount rate were made in 2015 through 2018 and 2020. Changes in assumptions related to the demographics were made in 2017 and 2023.

12/31/2018	12/31/2019	12/31/2020	12/31/2021	12/31/2022	12/31/2023	12/31/2024
17,240	19,141	19,912	19,810	19,294	—	—
6,322	8,495	10,707	13,510	16,921	15,249	15,760
4,740	2,491	9,716	13,992	(49,636)	(2,273)	(28,374)
3,626	—	(1,626)	—	—	(5,921)	—
—	—	—	—	—	—	—
31,928	30,127	38,709	47,312	(13,421)	7,055	(12,614)
75,672	107,600	137,727	176,436	223,748	210,327	217,382
107,600	137,727	176,436	223,748	210,327	217,382	204,768
11,433	11,219	13,726	14,803	—	4,366	—
7,802	8,021	8,695	8,756	—	—	—
(1,651)	13,423	14,547	21,937	(14,586)	17,967	18,637
—	—	—	—	—	—	—
(1,299)	(1,462)	(1,271)	(2,791)	(450)	4,435	(3,630)
16,285	31,201	35,697	42,705	(15,036)	26,768	15,007
68,903	85,188	116,389	152,086	194,791	179,755	206,523
85,188	116,389	152,086	194,791	179,755	206,523	221,530
22,412	21,338	24,350	28,957	30,572	10,859	(16,762)
79.17%	84.51%	86.20%	87.06%	85.46%	95.00%	108.19%
104,024	106,951	115,929	116,740	—	—	—
21.55%	19.95%	21.00%	24.80%	—%	—%	—%

CITY OF WILMINGTON, ILLINOIS

Police Pension Fund

Schedule of Changes in the Employer's Net Pension Liability - Last Ten Measurement Years

April 30, 2025

	4/30/2016	4/30/2017	4/30/2018
Total Pension Liability			
Service Cost	\$ 223,133	241,473	256,565
Interest	486,936	540,365	534,797
Changes in Benefit Terms	—	—	—
Differences Between Expected and Actual Experience	(5,840)	(483,383)	(535)
Change of Assumptions	439,581	(96,679)	—
Benefit Payments, Including Refunds of Member Contributions	(284,366)	(293,539)	(288,187)
Net Change in Total Pension Liability	859,444	(91,763)	502,640
Total Pension Liability - Beginning	7,933,158	8,792,602	8,700,839
Total Pension Liability - Ending	8,792,602	8,700,839	9,203,479
Plan Fiduciary Net Position			
Contributions - Employer	374,680	383,176	400,699
Contributions - Members	88,541	92,567	84,071
Contributions - Other	—	44,748	—
Net Investment Income	(42,810)	247,426	184,765
Benefit Payments, Including Refunds of Member Contributions	(284,366)	(293,538)	(288,187)
Administrative Expenses	(29,466)	(26,165)	(30,025)
Net Change in Plan Fiduciary Net Position	106,579	448,214	351,323
Plan Net Position - Beginning	4,264,613	4,371,192	4,819,406
Plan Net Position - Ending	4,371,192	4,819,406	5,170,729
Employer's Net Pension Liability	\$ 4,421,410	3,881,433	4,032,750
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	49.71%	55.39%	56.18%
Covered Payroll	\$ 852,379	851,118	878,779
Employer's Net Pension Liability as a Percentage of Covered Payroll	518.71%	456.04%	458.90%

In Fiscal Year 2025, the change of assumption was calculated due to a change in the bond rate assumption.

4/30/2019	4/30/2020	4/30/2021	4/30/2022	4/30/2023	4/30/2024	4/30/2025
263,958	280,186	292,888	298,458	337,688	394,744	441,121
565,970	580,147	609,626	616,898	663,522	736,799	774,986
—	99,847	—	—	(11,119)	—	—
(280,736)	(162,103)	(185,224)	(45,295)	762,737	84,811	701,992
—	94,224	—	—	1,132,120	(339,959)	(599,982)
(295,907)	(348,823)	(379,573)	(381,559)	(390,370)	(653,005)	(502,718)
253,285	543,478	337,717	488,502	2,494,578	223,390	815,399
9,203,479	9,456,764	10,000,242	10,337,959	10,826,461	13,321,039	13,544,429
9,456,764	10,000,242	10,337,959	10,826,461	13,321,039	13,544,429	14,359,828
404,836	400,920	403,153	407,436	433,473	465,368	543,599
93,921	98,355	102,957	107,051	132,717	140,555	166,811
—	—	—	128,176	64,895	31,333	—
259,628	58,050	1,072,464	(242,455)	69,507	698,249	763,419
(295,907)	(348,823)	(379,573)	(381,559)	(390,370)	(653,005)	(502,718)
(32,631)	(38,453)	(36,589)	(41,249)	(34,737)	(36,908)	(57,559)
429,847	170,049	1,162,412	(22,600)	275,485	645,592	913,552
5,170,729	5,600,576	5,770,625	6,933,037	6,910,437	7,185,922	7,831,514
5,600,576	5,770,625	6,933,037	6,910,437	7,185,922	7,831,514	8,745,066
3,856,188	4,229,617	3,404,922	3,916,024	6,135,117	5,712,915	5,614,762
59.22%	57.70%	67.06%	63.83%	53.94%	57.82%	60.90%
908,328	997,863	1,033,365	1,075,696	1,340,670	1,546,402	1,683,264
424.54%	423.87%	329.50%	364.05%	457.62%	369.43%	333.56%

CITY OF WILMINGTON, ILLINOIS

Police Pension Fund

Schedule of Investment Returns - Last Ten Fiscal Years

April 30, 2025

Fiscal Year	Annual Money- Weighted Rate of Return, Net of Investment Expense
2016	1.52%
2017	2.24%
2018	(0.13%)
2019	7.28%
2020	(3.80%)
2021	18.70%
2022	(3.42%)
2023	4.60%
2024	3.53%
2025	4.30%

CITY OF WILMINGTON, ILLINOIS

Retiree Benefit Plan

Schedule of Changes in the Employer's Total OPEB Liability

April 30, 2025

See Following Page

CITY OF WILMINGTON, ILLINOIS

Retiree Benefit Plan

Schedule of Changes in the Employer's Total OPEB Liability

April 30, 2025

	<u>4/30/2019</u>
Total OPEB Liability	
Service Cost	\$ 9,333
Interest	65,930
Changes in Benefit Terms	—
Differences Between Expected and Actual Experience	—
Change of Assumptions or Other Inputs	20,754
Benefit Payments	<u>(124,040)</u>
Net Change in Total OPEB Liability	(28,023)
Total OPEB Liability - Beginning	<u>1,722,781</u>
Total OPEB Liability - Ending	<u><u>1,694,758</u></u>
Covered-Employee Payroll	\$ 2,272,158
Total OPEB Liability as a Percentage of Covered-Employee Payroll	74.59%

Notes:

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

Changes of Assumptions. Changes of assumptions related to the discount rate were made in 2019 through 2025.

4/30/2020	4/30/2021	4/30/2022	4/30/2023	4/30/2024	4/30/2025
9,928	11,886	19,964	17,368	49,030	47,158
61,694	43,923	33,424	38,378	48,397	52,119
—	—	—	—	—	—
—	(273,126)	—	252,037	—	304,986
143,449	94,417	(205,621)	5,733	(36,447)	(13,772)
(133,077)	(121,981)	(118,883)	(130,338)	(145,829)	(157,035)
81,994	(244,881)	(271,116)	183,178	(84,849)	233,456
1,694,758	1,776,752	1,531,871	1,260,755	1,443,933	1,359,084
1,776,752	1,531,871	1,260,755	1,443,933	1,359,084	1,592,540
2,328,962	2,472,405	1,594,780	2,732,877	2,801,199	3,683,685
76.29%	61.96%	79.06%	52.84%	48.52%	43.23%

INDIVIDUAL FUND DESCRIPTIONS

GENERAL FUND

The General Fund is used to account for all financial resources except those required to be accounted for in another fund.

SPECIAL REVENUE FUNDS

The Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than fiduciary funds or capital projects funds) that are legally restricted to expenditure for specified purposes.

RidgePort TIF #2 Fund

The RidgePort TIF #2 Fund is used to leverage private investment, pursuant to various redevelopment agreements, to develop a large intermodal terminal facility in accordance with the Illinois TIF Act. The majority of TIF funds distributed pursuant to the various redevelopment agreements are for reimbursing the developer and TIF Note holders for property assembly and infrastructure costs.

ESDA Fund

The ESDA Fund is used to account for the revenues and expenses incurred with running the Emergency Management Agency for the City.

Mobile Equipment Fund

The Mobile Equipment Fund is used to account for the City's long term capital asset equipment.

Motor Fuel Tax Fund

The Motor Fuel Tax Fund is used to account for motor fuel tax allocations from the State of Illinois and expenditures related to the City's annual road rehabilitation and construction program.

Drug Free Community Grant Fund

The Drug Free Community Grant Fund is used to account for the City acts as the Fiduciary Agent for the Wilmington Coalition for a Healthy Community for this grant opportunity. All expenses are at the direction of the Coalition.

INDIVIDUAL FUND DESCRIPTIONS - Continued

DEBT SERVICE FUND

Bond and Interest Fund

The Bond and Interest Fund is used to account for the accumulation of resources for, and the payment of, general long-term debt principal and interest.

CAPITAL PROJECTS FUND

The Capital Projects Fund is used to account for all resources used for the acquisition of capital assets by the City, except those financed by Proprietary Funds.

ENTERPRISE FUNDS

The Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where it has been decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purpose.

Water Operations

The Water Operations Fund is used to account for revenues and expenditures relating to water and garbage operations.

Sewer Operations

The Sewer Operations Fund is used to account for revenues and expenditures relating to sewer operations.

Sewer Capital Projects

The Sewer Capital Projects Fund is used to account for revenues and expenditures relating to the sewer expansion and improvements.

Water Capital Projects

The Water Capital Projects Fund is used to account for revenues and expenditures relating to the water expansion and improvements.

INDIVIDUAL FUND DESCRIPTIONS - Continued

PENSION TRUST FUND

Police Pension Fund

The Police Pension Fund is used to account for the accumulation of resources to be used for retirement pensions for the City's sworn police personnel. Resources are contributed by sworn police personnel at rates fixed by State statutes and by the City at an amount determined by an annual actuarial study.

CITY OF WILMINGTON, ILLINOIS

General Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Modified Cash Basis

For the Fiscal Year Ended April 30, 2025

	Original Budget	Final Budget	Actual
Revenues			
Taxes	\$ 2,074,719	2,074,719	2,392,287
Intergovernmental	3,335,837	3,335,837	3,083,790
Licenses and Permits	749,549	749,549	3,981,987
Charges for Services	—	—	82,268
Fines and Forfeitures	49	49	135,221
Investment Income	133,000	133,000	305,421
Miscellaneous	363,625	363,625	651,317
Total Revenues	6,656,779	6,656,779	10,632,291
Expenditures			
General Government	1,940,229	1,940,229	2,369,629
Public Safety	2,873,896	2,873,896	2,848,923
Highways and Streets	2,253,640	2,253,640	1,619,712
Capital Outlay	82,800	82,800	369,077
Debt Service			
Principal Retirement	42,000	42,000	41,789
Interest and Fiscal Charges	2,200	2,200	5,777
Total Expenditures	7,194,765	7,194,765	7,254,907
Excess (Deficiency) of Revenues Over (Under) Expenditures	(537,986)	(537,986)	3,377,384
Other Financing Sources (Uses)			
Debt Issuance	—	—	281,666
Disposal of Capital Assets	—	—	4,000
Transfers Out	—	—	(548,283)
	—	—	(262,617)
Net Change in Fund Balance	(537,986)	(537,986)	3,114,767
Fund Balance - Beginning			6,451,152
Fund Balance - Ending			9,565,919

CITY OF WILMINGTON, ILLINOIS**General Fund****Schedule of Revenues - Budget and Actual - Modified Cash Basis****For the Fiscal Year Ended April 30, 2025**

	Original Budget	Final Budget	Actual
Taxes			
Property Tax	\$ 1,107,196	1,107,196	1,487,588
Utility Tax	717,977	717,977	704,281
Local Use Tax	247,744	247,744	198,419
Hotel and Motel Tax	1,802	1,802	1,999
Total Taxes	2,074,719	2,074,719	2,392,287
Intergovernmental			
Sales Tax	1,656,760	1,656,760	1,614,535
Income Tax	968,544	968,544	984,428
Replacement Tax	174,222	174,222	92,026
Gaming Tax	261,311	261,311	286,613
Grants	275,000	275,000	103,838
Contributions	—	—	2,350
Total Intergovernmental	3,335,837	3,335,837	3,083,790
Licenses and Permits	749,549	749,549	3,981,987
Charges for Services	—	—	82,268
Fines and Forfeitures	49	49	135,221
Investment Income	133,000	133,000	305,421
Miscellaneous	363,625	363,625	651,317
Total Revenues	6,656,779	6,656,779	10,632,291

CITY OF WILMINGTON, ILLINOIS

General Fund

Schedule of Expenditures - Budget and Actual - Modified Cash Basis

For the Fiscal Year Ended April 30, 2025

	Original Budget	Final Budget	Actual
General Government			
Finance and Administration			
Personnel Services	\$ 424,233	424,233	395,434
Contractual Services	296,105	296,105	246,959
Commodities	15,000	15,000	13,555
Other	162,600	162,600	82,540
	897,938	897,938	738,488
Social Security and IMRF			
Personal Services	219,328	219,328	241,801
Auditing and Accounting			
Contractual Services	35,360	35,360	35,312
Building, Liability, and Worker's Comp. Insurance			
Personnel Services	60,500	60,500	61,847
Contractual Services	725,503	725,503	1,274,764
Commodities	1,100	1,100	809
Other	500	500	16,608
	787,603	787,603	1,354,028
Total General Government	1,940,229	1,940,229	2,369,629
Public Safety			
Police Department			
Personnel Services	2,013,995	2,013,995	2,029,891
Contractual Services	711,210	711,210	718,850
Commodities	148,091	148,091	99,446
Other	600	600	736
Total Public Safety	2,873,896	2,873,896	2,848,923
Highways and Streets			
Public Grounds and Buildings			
Contractual Services	529,120	529,120	189,307
Commodities	9,000	9,000	3,736
Other	35,250	35,250	9,959
	573,370	573,370	203,002

CITY OF WILMINGTON, ILLINOIS**General Fund****Schedule of Expenditures - Budget and Actual - Modified Cash Basis - Continued****For the Fiscal Year Ended April 30, 2025**

	Original Budget	Final Budget	Actual
Highways and Streets - Continued			
Streets and Alleys			
Personnel Services	\$ 276,341	276,341	279,065
Contractual Services	592,642	592,642	350,589
Commodities	116,250	116,250	115,249
Other	9,500	9,500	3,160
	994,733	994,733	748,063
Planning and Zoning			
Personnel Services	5,880	5,880	3,385
Contractual Services	679,657	679,657	665,262
	685,537	685,537	668,647
Total Highways and Streets	2,253,640	2,253,640	1,619,712
Capital Outlay	82,800	82,800	369,077
Debt Service			
Principal Retirement	42,000	42,000	41,789
Interest and Fiscal Charges	2,200	2,200	5,777
Total Debt Service	44,200	44,200	47,566
Total Expenditures	7,194,765	7,194,765	7,254,907

CITY OF WILMINGTON, ILLINOIS

RidgePort TIF #2 - Special Revenue Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Modified Cash Basis

For the Fiscal Year Ended April 30, 2025

	Original Budget	Final Budget	Actual
Revenues			
Taxes			
Property Tax	\$ —	—	6,843,792
Investment Income	45,000	45,000	58,486
Miscellaneous	35,000	35,000	5,850
Total Revenues	80,000	80,000	6,908,128
Expenditures			
Highways and Streets			
Contractual Services	60,545	60,545	73,994
Debt Service			
Principal Retirement	2,134,832	2,134,832	2,134,832
Interest and Fiscal Charges	4,776,291	4,776,291	4,746,727
Total Expenditures	6,971,668	6,971,668	6,955,553
Net Change in Fund Balance	(6,891,668)	(6,891,668)	(47,425)
Fund Balance - Beginning			195,351
Fund Balance - Ending			147,926

CITY OF WILMINGTON, ILLINOIS

Nonmajor Governmental

Combining Balance Sheet - Modified Cash Basis

April 30, 2025

	<u>Special</u>
	<u>ESDA</u>
ASSETS	
Cash and Investments	\$ 71,438
Receivables - Net of Allowances	
Accounts	—
Due from Other Funds	<u>13,985</u>
Total Assets	<u><u>85,423</u></u>
LIABILITIES	
Accounts Payable	709
Due to Other Funds	<u>63,566</u>
Total Liabilities	<u><u>64,275</u></u>
FUND BALANCES	
Restricted	21,148
Committed	<u>—</u>
Total Fund Balances	<u><u>21,148</u></u>
Total Liabilities and Fund Balances	<u><u>85,423</u></u>

Revenue			Debt		
Mobile	Motor	Drug Free	Service	Capital	
Equipment	Fuel Tax	Community	Bond and	Projects	Total
		Grant	Interest		
249	797,688	530	573,157	57,382	1,500,444
1,250	—	—	3,019	73,846	78,115
—	—	—	—	—	13,985
1,499	797,688	530	576,176	131,228	1,592,544
—	—	—	32,082	—	32,791
1,499	—	—	—	56,210	121,275
1,499	—	—	32,082	56,210	154,066
—	797,688	530	544,094	—	1,363,460
—	—	—	—	75,018	75,018
—	797,688	530	544,094	75,018	1,438,478
1,499	797,688	530	576,176	131,228	1,592,544

CITY OF WILMINGTON, ILLINOIS

Nonmajor Governmental

Combining Schedule of Revenues, Expenditures and Changes in Fund Balance - Modified Cash Basis

For the Fiscal Year Ended April 30, 2025

	<u>Special</u>
	<u>ESDA</u>
Revenues	
Taxes	\$ 1,474
Intergovernmental	70,947
Investment Income	374,263
Miscellaneous	1,075
Total Revenues	<u>447,759</u>
Expenditures	
General Government	—
Public Safety	47,710
Highways and Streets	—
Capital Outlay	213,627
Total Expenditures	<u>261,337</u>
Excess (Deficiency) of Revenues	
Over (Under) Expenditures	186,422
Other Financing Sources	
Transfers In	<u>69,120</u>
Net Change in Fund Balances	255,542
Fund Balances - Beginning	<u>(234,394)</u>
Fund Balances - Ending	<u><u>21,148</u></u>

Revenue			Debt		
		Drug Free	Service		
Mobile	Motor	Community	Bond and	Capital	
Equipment	Fuel Tax	Grant	Interest	Projects	Total
—	—	—	—	—	1,474
—	255,904	93,569	—	1,513,189	1,933,609
—	45,640	—	18,799	5,687	444,389
—	30,700	—	—	—	31,775
—	332,244	93,569	18,799	1,518,876	2,411,247
—	—	—	472	—	472
—	—	63,799	—	—	111,509
—	15	—	—	—	15
117,351	567,115	—	—	860,718	1,758,811
117,351	567,130	63,799	472	860,718	1,870,807
(117,351)	(234,886)	29,770	18,327	658,158	540,440
425,769	—	—	—	53,394	548,283
308,418	(234,886)	29,770	18,327	711,552	1,088,723
(308,418)	1,032,574	(29,240)	525,767	(636,534)	349,755
—	797,688	530	544,094	75,018	1,438,478

CITY OF WILMINGTON, ILLINOIS

ESDA - Special Revenue Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Modified Cash Basis

For the Fiscal Year Ended April 30, 2025

	Original Budget	Final Budget	Actual
Revenues			
Taxes			
Property Tax	\$ —	—	1,474
Intergovernmental			
Grants	11,125	11,125	70,947
Investment Income	372,815	372,815	374,263
Miscellaneous	150	150	1,075
Total Revenues	384,090	384,090	447,759
Expenditures			
General Government			
Personnel Services	18,213	18,213	17,672
Contractual Services	35,325	35,325	15,527
Commodities	13,900	13,900	14,295
Other	—	—	216
Capital Outlay	155,000	155,000	213,627
Total Expenditures	222,438	222,438	261,337
Excess (Deficiency) of Revenues Over (Under) Expenditures	161,652	161,652	186,422
Other Financing Sources			
Transfers In	—	—	69,120
Net Change in Fund Balance	161,652	161,652	255,542
Fund Balance - Beginning			(234,394)
Fund Balance - Ending			21,148

CITY OF WILMINGTON, ILLINOIS

Mobile Equipment - Special Revenue Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Modified Cash Basis

For the Fiscal Year Ended April 30, 2025

	Original Budget	Final Budget	Actual
Revenues			
None	\$ —	—	—
Expenditures			
Capital Outlay	422,000	422,000	117,351
Excess (Deficiency) of Revenues Over (Under) Expenditures	(422,000)	(422,000)	(117,351)
Other Financing Sources			
Transfers In	—	—	425,769
Net Change in Fund Balance	<u>(422,000)</u>	<u>(422,000)</u>	308,418
Fund Balance - Beginning			<u>(308,418)</u>
Fund Balance - Ending			<u>—</u>

CITY OF WILMINGTON, ILLINOIS**Motor Fuel Tax - Special Revenue Fund****Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Modified Cash Basis****For the Fiscal Year Ended April 30, 2025**

	Original Budget	Final Budget	Actual
Revenues			
Intergovernmental			
Motor Fuel Tax Allotments	\$ —	—	127,331
Grants	119,340	119,340	128,573
Investment Income	10,000	10,000	45,640
Miscellaneous	—	—	30,700
Total Revenues	129,340	129,340	332,244
Expenditures			
Highways and Streets			
Contractual Services	—	—	15
Capital Outlay	1,025,740	1,025,740	567,115
Total Expenditures	1,025,740	1,025,740	567,130
Net Change in Fund Balance	(896,400)	(896,400)	(234,886)
Fund Balance - Beginning			1,032,574
Fund Balance - Ending			797,688

CITY OF WILMINGTON, ILLINOIS

Drug Free Community Grant - Special Revenue Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Modified Cash Basis

For the Fiscal Year Ended April 30, 2025

	Original Budget	Final Budget	Actual
Revenues			
Intergovernmental			
Grants	\$ —	—	93,569
Expenditures			
Public Safety			
Contractual Services	81,905	81,905	63,799
Net Change in Fund Balance	<u>(81,905)</u>	<u>(81,905)</u>	29,770
Fund Balance - Beginning			<u>(29,240)</u>
Fund Balance - Ending			<u>530</u>

CITY OF WILMINGTON, ILLINOIS

Bond and Interest - Debt Service Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Modified Cash Basis

For the Fiscal Year Ended April 30, 2025

	Original Budget	Final Budget	Actual
Revenues			
Investment Income	\$ 7,500	7,500	18,799
Expenditures			
General Government			
Contractual Services	178	178	472
Debt Service			
Principal Retirement	755,000	755,000	—
Interest and Fiscal Charges	109,425	109,425	—
Total Expenditures	864,603	864,603	472
Net Change in Fund Balance	(857,103)	(857,103)	18,327
Fund Balance - Beginning			525,767
Fund Balance - Ending			544,094

CITY OF WILMINGTON, ILLINOIS

Capital Projects Fund

Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual - Modified Cash Basis

For the Fiscal Year Ended April 30, 2025

	Original Budget	Final Budget	Actual
Revenues			
Intergovernmental			
Grants	\$ 5,395,000	5,395,000	62,114
American Rescue Plan Act	—	—	1,451,075
Investment Income	6,200	6,200	5,687
Total Revenues	5,401,200	5,401,200	1,518,876
Expenditures			
Highways and Streets			
Contractual Services	10,350	10,350	—
Capital Outlay	5,468,700	5,468,700	860,718
Total Expenditures	5,479,050	5,479,050	860,718
Excess (Deficiency) of Revenues Over (Under) Expenditures	(77,850)	(77,850)	658,158
Other Financing Sources			
Transfers In	—	—	53,394
Net Change in Fund Balance	(77,850)	(77,850)	711,552
Fund Balance - Beginning			(636,534)
Fund Balance - Ending			75,018

CITY OF WILMINGTON, ILLINOIS

Water Operating - Enterprise Fund

Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual - Modified Cash Basis

For the Fiscal Year Ended April 30, 2025

	Original Budget	Final Budget	Actual
Operating Revenues			
Water Charges			
Service Fees	\$ 1,286,797	1,286,797	1,445,427
Meter Fees	13,889	13,889	27,386
Garbage Charges			
Collection Fees	538,054	538,054	545,422
Total Operating Revenues	1,838,740	1,838,740	2,018,235
Operating Expenses			
Water Operations			
Personnel Services	777,978	777,978	695,421
Contractual Services	784,600	784,600	580,637
Commodities	169,150	169,150	191,330
Other	77,750	77,750	56,163
Garbage Operations			
Contractual Services	538,054	538,054	580,419
Depreciation	—	—	163,371
Total Operating Expenses	2,347,532	2,347,532	2,267,341
Operating (Loss)	(508,792)	(508,792)	(249,106)
Nonoperating Revenues (Expenses)			
Disposal of Capital Assets	—	—	650
Investment Income	30,000	30,000	81,928
Investment Expense	(5,000)	(5,000)	(558)
Miscellaneous	1,500	1,500	6,149
	26,500	26,500	88,169
Change in Net Position	(482,292)	(482,292)	(160,937)
Net Position - Beginning			3,963,475
Net Position - Ending			3,802,538

CITY OF WILMINGTON, ILLINOIS

Sewer Operating - Enterprise Fund

**Statement of Revenues, Expenses and Changes in Net Position - Budget and Actual - Modified Cash Basis
For the Fiscal Year Ended April 30, 2025**

	Original Budget	Final Budget	Actual
Operating Revenues			
Sewer Charges			
Service Fees	\$ —	—	1,272,317
Capacity User Fees	6,824	6,824	569,100
Total Operating Revenues	6,824	6,824	1,841,417
Operating Expenses			
Sewer Operations			
Personnel Services	687,884	687,884	671,658
Contractual Services	1,046,300	1,046,300	531,621
Commodities	117,000	117,000	71,860
Other	26,500	26,500	9,017
Depreciation and Amortization	—	—	174,198
Total Operating Expenses	1,877,684	1,877,684	1,458,354
Operating Income (Loss)	(1,870,860)	(1,870,860)	383,063
Nonoperating Revenues (Expenses)			
Investment Income	32,000	32,000	81,909
Investment Expense	(5,750)	(5,750)	(1,095)
Miscellaneous	1,500	1,500	1,582
	27,750	27,750	82,396
Change in Net Position	(1,843,110)	(1,843,110)	465,459
Net Position - Beginning			7,422,615
Net Position - Ending			7,888,074

CITY OF WILMINGTON, ILLINOIS

Sewer Capital Projects - Enterprise Fund

**Statement of Revenues, Expenses and Changes in Net Position - Budget and Actual - Modified Cash Basis
For the Fiscal Year Ended April 30, 2025**

	Original Budget	Final Budget	Actual
Revenues			
Sewer Charges			
Service Fees	\$ 6,273	6,273	6,000
Miscellaneous	37,023	37,023	39,080
Total Operating Revenues	43,296	43,296	45,080
Expenses			
Sewer Operations			
Contractual Services	475,500	475,500	756
Other	100,000	100,000	—
Total Operating Expenses	575,500	575,500	756
Operating Income (Loss)	(532,204)	(532,204)	44,324
Nonoperating Revenues (Expenses)			
Debt Service	—	—	1,227,769
Interest and Fiscal Charges	—	—	(60,881)
Investment Income	4,000	4,000	6,810
	4,000	4,000	1,173,698
Change in Net Position	(528,204)	(528,204)	1,218,022
Net Position - Beginning			1,284,886
Net Position - Ending			2,502,908

CITY OF WILMINGTON, ILLINOIS

Combining Statement of Net Position - Nonmajor Proprietary Funds - Modified Cash Basis
April 30, 2025

	Sewer Capital Projects	Water Capital Projects	Totals
ASSETS			
Current Assets			
Cash and Investments	\$ —	772,947	772,947
Receivables - Net of Allowances			
Accounts	—	125,715	125,715
Total Assets	—	898,662	898,662
LIABILITIES			
Current Liabilities			
Accounts Payable	—	9	9
Due to Other Funds	—	2,133	2,133
Total Liabilities	—	2,142	2,142
NET POSITION			
Restricted	—	589,438	589,438
Unrestricted	—	307,082	307,082
Total Net Position	—	896,520	896,520

CITY OF WILMINGTON, ILLINOIS

**Combining Schedule of Revenues, Expenses, and Changes in Net Position - Nonmajor Proprietary Funds
- Modified Cash Basis**

For the Fiscal Year Ended April 30, 2025

	Sewer Capital Projects	Water Capital Projects	Totals
Operating Revenues			
Water and Sewer Charges	\$ —	597,911	597,911
Operating Expenses			
Water and Sewer Contractual Services	—	287,996	287,996
Operating Income	—	309,915	309,915
Nonoperating Revenues (Expenses)			
Interest and Fiscal Charges	—	(12,002)	(12,002)
Investment Income	—	6,881	6,881
	—	(5,121)	(5,121)
Change in Net Position	—	304,794	304,794
Net Position - As Previously Reported	1,284,886	591,726	1,876,612
Adjustment - Change within the Reporting Entity	(1,284,886)	—	(1,284,886)
Net Position - Beginning as Adjusted	—	591,726	591,726
Net Position - Ending	—	896,520	896,520

CITY OF WILMINGTON, ILLINOIS

**Combining Statement of Cash Flows - Nonmajor Proprietary Funds - Modified Cash Basis
For the Fiscal Year Ended April 30, 2025**

	Sewer Capital Projects	Water Capital Projects	Totals
Cash Flows from Operating Activities			
Receipts from Customers and Users	\$ —	803,097	803,097
Payments to Suppliers	—	(285,854)	(285,854)
	—	517,243	517,243
Cash Flows from Capital and Related Financing Activities			
Interest and Fiscal Charges	—	(12,002)	(12,002)
Cash Flows from Investing Activities			
Investment Income	—	6,881	6,881
Net Change in Cash and Cash Equivalents	—	512,122	512,122
Cash and Cash Equivalents - Beginning	—	260,825	260,825
Cash and Cash Equivalents - Ending	—	772,947	772,947
Reconciliation of Operating Income to Net Cash Provided (Used) by Operating Activities			
Operating Income (Loss)	—	309,915	309,915
Adjustments to Reconcile Operating Income to Net Cash Provided by (Used in) Operating Activities:			
(Increase) Decrease in Current Assets	—	205,186	205,186
Increase (Decrease) in Current Liabilities	—	2,142	2,142
Net Cash Provided by Operating Activities	—	517,243	517,243

CITY OF WILMINGTON, ILLINOIS

Water Capital Projects - Enterprise Fund

**Statement of Revenues, Expenses and Changes in Net Position - Budget and Actual - Modified Cash Basis
For the Fiscal Year Ended April 30, 2025**

	Original Budget	Final Budget	Actual
Revenues			
Water Charges			
Capacity User Fees	\$ 2,178	2,178	145,700
Miscellaneous	420,702	420,702	452,211
Total Operating Revenues	422,880	422,880	597,911
Expenses			
Water Operations			
Contractual Services	1,638,500	1,638,500	287,996
Capital Outlay	50,000	50,000	—
Total Operating Expenses	1,688,500	1,688,500	287,996
Operating Income (Loss)	(1,265,620)	(1,265,620)	309,915
Nonoperating Revenues (Expenses)			
Principal Retirement	(57,728)	(57,728)	—
Interest and Fiscal Charges	(11,552)	(11,552)	(12,002)
Investment Income	7,000	7,000	6,881
	(62,280)	(62,280)	(5,121)
Change in Net Position	(1,327,900)	(1,327,900)	304,794
Net Position - Beginning			591,726
Net Position - Ending			896,520

SUPPLEMENTAL SCHEDULES

CITY OF WILMINGTON, ILLINOIS

Long-Term Debt Requirements

General Obligation Refunding Alternative Revenue Source Bonds of 2020

April 30, 2025

Date of Issue	July 9, 2020
Date of Maturity	December 1, 2028
Authorized Issue	\$6,530,000
Interest Rate	3.00%
Interest Date	December 1
Principal Maturity Date	December 1
Payable at	Amalgamated Bank of Chicago
Rating	AA by Standard & Poor's

CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal				
Year	Principal	Interest	Totals	
2026	\$ 780,000	86,400	866,400	
2027	805,000	62,625	867,625	
2028	830,000	38,100	868,100	
2029	855,000	12,825	867,825	
	<u>3,270,000</u>	<u>199,950</u>	<u>3,469,950</u>	

CITY OF WILMINGTON, ILLINOIS

Long-Term Debt Requirements

Installment Contract of 2025

April 30, 2025

Date of Issue	September 24, 2025
Date of Maturity	March 24, 2030
Authorized Issue	\$845,000
Interest Rate	4.76%
Interest Date	March 24 and September 24
Principal Maturity Date	March 24 and September 24
Payable at	Leasing Servicing Center

CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal		Principal	Interest	Totals
Year				
2026	\$	153,485	38,417	191,902
2027		160,878	31,024	191,902
2028		168,627	23,275	191,902
2029		176,748	15,154	191,902
2030		185,262	6,640	191,902
		845,000	114,510	959,510
General	\$	281,666		
Water Operating		281,667		
Sewer Operating		281,667		
		845,000		

CITY OF WILMINGTON, ILLINOIS

Long-Term Debt Requirements

Illinois Environmental Protection Agency Loan of 2012

April 30, 2025

Date of Issue	February 2, 2012
Date of Maturity	April 30, 2032
Authorized Issue	\$650,000
Interest Rate	1.25%
Interest Dates	April 30 and October 30
Principal Maturity Date	April 30
Payable at	Illinois Environmental Protection Agency

CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal				
Year	Principal	Interest	Totals	
2026	\$ 26,236	2,302	28,538	
2027	26,565	1,973	28,538	
2028	26,898	1,640	28,538	
2029	27,235	1,303	28,538	
2030	27,576	962	28,538	
2031	27,923	615	28,538	
2032	28,272	266	28,538	
	190,705	9,061	199,766	

CITY OF WILMINGTON, ILLINOIS

Long-Term Debt Requirements

Illinois Environmental Protection Agency Loan of 2016

April 30, 2025

Date of Issue	February 2, 2016
Date of Maturity	October 17, 2035
Authorized Issue	\$649,534
Interest Rate	2.21%
Interest Dates	October 17 and April 17
Principal Maturity Date	October 17
Payable at	Illinois Environmental Protection Agency

CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

Fiscal				
Year	Principal	Interest	Totals	
2026	\$ 32,525	8,217	40,742	
2027	33,247	7,495	40,742	
2028	33,987	6,755	40,742	
2029	34,741	6,001	40,742	
2030	35,513	5,229	40,742	
2031	36,303	4,439	40,742	
2032	37,110	3,632	40,742	
2033	37,934	2,808	40,742	
2034	38,777	1,965	40,742	
2035	39,639	1,103	40,742	
2036	21,546	219	21,765	
	381,322	47,863	429,185	

**INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER
FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS
BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENTAL AUDITING STANDARDS**



**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE
AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN
ACCORDANCE WITH GOVERNMENTAL AUDITING STANDARDS**

August 10, 2026

The Honorable Mayor
Members of the City Council
City of Wilmington, Illinois

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Wilmington (the City), Illinois, as of and for the year ended April 30, 2025, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated August 10, 2026.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We identified certain deficiencies in internal control, described in the accompanying schedule of findings and questioned costs as item 2025-01 that we consider to be a significant deficiency.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

City of Wilmington, Illinois
August 10, 2026

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Lauterbach & Amen, LLP

LAUTERBACH & AMEN, LLP

CITY OF WILMINGTON, ILLINOIS

Schedule of Findings and Responses

April 30, 2025

SIGNIFICANT DEFICIENCIES

Finding 2025 - 01: Audit Journal Entries

Comment: During audit fieldwork, our testing resulted in audit adjustments in order to present materially accurate financial statements.

Recommendation: A vital process of effective internal controls is the review and subsequent adjustment of general ledger balances. This review and adjustment will aid in the appropriate budgeting and management of the City's financial activities and resources.

Management's Response: The City Administrator, along with staff, will review year-end adjustments as part of the audit preparation process and work to reduce the number of entries proposed by the auditors and prepare fully adjusted financial statements prior to audit fieldwork.