

# VILLAGE OF NORRIDGE, ILLINOIS

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## ANNUAL FINANCIAL REPORT



FOR THE FISCAL YEAR ENDED  
APRIL 30, 2024

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# VILLAGE OF NORRIDGE, ILLINOIS

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## **FINANCIAL SECTION**

This section includes:

Independent Auditor's Report

Management's Discussion and Analysis

Basic Financial Statements

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## **INDEPENDENT AUDITOR'S REPORT**

This section includes the opinion of the Village's independent auditing firm.



## **INDEPENDENT AUDITOR'S REPORT**

February 7, 2025

The Honorable Village President  
Members of the Board of Trustees  
Village of Norridge, Illinois

### **Opinions**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Norridge (the Village), Illinois as of and for the year ended April 30, 2024, and the related notes to the financial statements, which collectively comprise the Village's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Village of Norridge, Illinois, as of April 30, 2024, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Village, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Responsibilities of Management for the Financial Statements**

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Village's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Village's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### **Required Supplementary Information**

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, the budgetary comparison schedules, and supplementary pension and other post-employment benefit (OPEB) schedules, as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

**Supplementary Information**

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Village of Norridge, Illinois' basic financial statements. The other supplementary information and supplemental schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the other supplementary information and supplemental schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

*Lauterbach & Amen, LLP*

LAUTERBACH & AMEN, LLP

## **MANAGEMENT'S DISCUSSION AND ANALYSIS**

## VILLAGE OF NORRIDGE, ILLINOIS

### Management's Discussion and Analysis

April 30, 2024 (Unaudited)

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Our discussion and analysis of the Village of Norridge (the Village), Illinois' financial performance provides an overview of the Village's financial activities for the fiscal year ended April 30, 2024. Please read it in conjunction with the Village's financial statements, which can be found in the basic financial statements section of this report.

### FINANCIAL HIGHLIGHTS

- The Village's net position increased as a result of this year's operations. Net position of the governmental activities increased by \$6,183,322, or 419.7 percent and net position of the business-type activities increased by \$1,239,358, or 13.5 percent.
- During the year, government-wide revenues for the primary government totaled \$28,333,052, while expenses totaled \$20,910,372, resulting in an increase to net position of \$7,422,680. Government-wide expenses showed an increase of \$1,036,811 compared to the prior year, while revenues decreased by \$650,501 compared to the prior year.
- The Village's net position totaled \$15,118,561 on April 30, 2024, which includes \$21,441,330 net investment in capital assets, \$1,039,442 subject to external restrictions, and a deficit \$7,362,211 unrestricted net position that may be used to meet the ongoing obligations to citizens and creditors.
- The General Fund reported a surplus this year of \$3,587,570, resulting in an ending fund balance of \$14,723,969, an increase of 32.2 percent.
- Beginning net position for governmental activities and beginning fund balances were restated to correct an error in recording business district taxes in the previous year. In addition, beginning net position for business-type activities was restated to correct an error in recording accounts receivable in the previous year.

### USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The Statement of Net Position and the Statement of Activities provide information about the activities of the Village as a whole and present a longer-term view of the Village's finances. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the Village's operations in more detail than the government-wide statements by providing information about the Village's most significant funds.

### Government-Wide Financial Statements

The government-wide financial statements are designed to provide readers with a broad overview of the Village's financial position, in a manner similar to a private-sector business.

The Statement of Net Position presents information on all of the Village's assets/deferred outflows and liabilities/deferred inflows, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Village is improving or deteriorating.

# VILLAGE OF NORRIDGE, ILLINOIS

## Management's Discussion and Analysis

April 30, 2024 (Unaudited)

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### USING THIS ANNUAL REPORT - Continued

#### Government-Wide Financial Statements - Continued

The Statement of Activities presents information showing how the Village's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods.

Both of the government-wide financial statements distinguish functions of the Village that are principally supported by taxes and intergovernmental revenues (Governmental Activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (Business-Type Activities). The Governmental Activities reflect the Village's basic services, including general government, public safety, public works, and village properties. The Business-Type Activities include the water utilities operations.

#### Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Village, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The Village can be divided into three fund categories: governmental funds, proprietary funds and fiduciary funds.

#### Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Village maintains two individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund and the Motor Fuel Tax Fund, which are considered to be major funds.

The Village adopts an annual budget for each of its governmental funds. A budgetary comparison schedule has been provided for each fund to demonstrate compliance with these budgets.

# VILLAGE OF NORRIDGE, ILLINOIS

## Management's Discussion and Analysis

April 30, 2024 (Unaudited)

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### USING THIS ANNUAL REPORT - Continued

#### Proprietary Funds

The Village maintains one proprietary fund, or enterprise fund. Enterprise funds are used to report the same functions and provide the same type of information, only in more detail, as presented in the business-type activities in the government-wide financial statements. The Village uses enterprise funds to account for its water utilities operations.

The Village adopts an annual budget for its proprietary fund. A budgetary comparison schedule has been provided for the fund to demonstrate compliance with these budgets.

#### Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statement because the resources of those funds are not available to support the Village's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

#### Notes to the Financial Statements

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information concerning the Village's I.M.R.F., police employee pension obligations, post-employment retirement benefit obligations and budgetary comparison schedules for the General Fund and Motor Fuel Tax Fund.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of a government's financial position. The following tables show that in the case of the Village, assets/deferred outflows exceeded liabilities/deferred inflows by \$15,118,561.

A large portion of the Village's net position, \$21,441,330, reflects its investment in capital assets (e.g. land (including rights-of-way), construction in progress, buildings, machinery and equipment, furniture and fixtures, leased assets, infrastructure (including streets, storm sewers, water mains, water pumping and storage facilities, and sanitary sewers) and waterworks and sewerage system) less any related debt used to acquire those assets that is still outstanding. The Village uses these capital assets to provide services to citizens; consequently, these assets are not available for spending. Although the Village's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

An additional portion of the Village's net position, \$1,039,442, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position, a deficit of \$7,362,211, may be used to meet the government's ongoing obligations to citizens and creditors.

# VILLAGE OF NORRIDGE, ILLINOIS

## Management's Discussion and Analysis

April 30, 2024 (Unaudited)

### GOVERNMENT-WIDE FINANCIAL ANALYSIS - Continued

|                                    | Net Position  |              |               |            |             |              |
|------------------------------------|---------------|--------------|---------------|------------|-------------|--------------|
|                                    | Governmental  |              | Business-Type |            | Totals      |              |
|                                    | Activities    |              | Activities    |            |             |              |
|                                    | 2024          | 2023         | 2024          | 2023       | 2024        | 2023         |
| Current and Other Assets           | \$ 20,246,319 | 16,116,372   | 3,565,185     | 5,059,158  | 23,811,504  | 21,175,530   |
| Capital Assets                     | 18,374,796    | 13,069,143   | 9,511,530     | 6,699,954  | 27,886,326  | 19,769,097   |
| Total Assets                       | 38,621,115    | 29,185,515   | 13,076,715    | 11,759,112 | 51,697,830  | 40,944,627   |
| Deferred Items                     | 3,936,179     | 5,869,413    | 123,585       | 176,202    | 4,059,764   | 6,045,615    |
| Total Assets/Deferred Items        | 42,557,294    | 35,054,928   | 13,200,300    | 11,935,314 | 55,757,594  | 46,990,242   |
| Long-Term Liabilities              | 25,676,287    | 23,004,648   | 1,364,051     | 1,466,173  | 27,040,338  | 24,470,821   |
| Other Liabilities                  | 1,487,597     | 1,095,704    | 810,318       | 598,027    | 2,297,915   | 1,693,731    |
| Total Liabilities                  | 27,163,884    | 24,100,352   | 2,174,369     | 2,064,200  | 29,338,253  | 26,164,552   |
| Deferred Inflows                   | 10,683,478    | 12,305,348   | 617,302       | 693,839    | 11,300,780  | 12,999,187   |
| Total Liabilities/Deferred Inflows | 37,847,362    | 36,405,700   | 2,791,671     | 2,758,039  | 40,639,033  | 39,163,739   |
| Net Position                       |               |              |               |            |             |              |
| Net Investment in Capital Assets   | 13,278,569    | 11,921,801   | 8,162,761     | 5,265,727  | 21,441,330  | 17,187,528   |
| Restricted                         | 1,039,442     | 1,380,851    | —             | —          | 1,039,442   | 1,380,851    |
| Unrestricted (Deficit)             | (9,608,079)   | (14,653,424) | 2,245,868     | 3,911,548  | (7,362,211) | (10,741,876) |
| Total Net Position                 | 4,709,932     | (1,350,772)  | 10,408,629    | 9,177,275  | 15,118,561  | 7,826,503    |

Net position of the Village's governmental activities increased by 419.7 percent (deficit \$1,473,390 in 2023 as restated compared to deficit \$4,709,932 in 2024). Unrestricted net position, the part of net position that can be used to finance day-to-date operations without constraints, totaled deficit \$9,608,079 at April 30, 2024.

Net position of the Village's business-type activities increased by 13.5 percent (\$9,169,271 in 2023 as restated compared to \$10,408,629 in 2024).

# VILLAGE OF NORRIDGE, ILLINOIS

## Management's Discussion and Analysis

April 30, 2024 (Unaudited)

### GOVERNMENT-WIDE FINANCIAL ANALYSIS - Continued

|                                      | Changes in Net Position |             |               |           |            |             |
|--------------------------------------|-------------------------|-------------|---------------|-----------|------------|-------------|
|                                      | Governmental            |             | Business-Type |           | Totals     |             |
|                                      | Activities              |             | Activities    |           |            |             |
|                                      | 2024                    | 2023        | 2024          | 2023      | 2024       | 2023        |
| Revenues                             |                         |             |               |           |            |             |
| Program Revenues                     |                         |             |               |           |            |             |
| Charges for Services                 | \$ 1,379,839            | 1,457,359   | 4,896,774     | 4,577,451 | 6,276,613  | 6,034,810   |
| Operating Grants/Contributions       | 879,304                 | 983,836     | —             | —         | 879,304    | 983,836     |
| General Revenues                     |                         |             |               |           |            |             |
| Property Taxes                       | 2,444,002               | 2,493,762   | —             | —         | 2,444,002  | 2,493,762   |
| Sales Taxes                          | 11,540,649              | 11,095,084  | —             | —         | 11,540,649 | 11,095,084  |
| Income Taxes                         | 2,496,810               | 2,464,232   | —             | —         | 2,496,810  | 2,464,232   |
| Other Taxes                          | 4,016,047               | 3,303,365   | —             | —         | 4,016,047  | 3,303,365   |
| Unrestricted Grants                  | —                       | 1,921,737   | —             | —         | —          | 1,921,737   |
| Other General Revenues               | 663,777                 | 351,554     | 15,850        | 17,436    | 679,627    | 368,990     |
| Total Revenues                       | 23,420,428              | 24,070,929  | 4,912,624     | 4,594,887 | 28,333,052 | 28,665,816  |
| Expenses                             |                         |             |               |           |            |             |
| General Government                   | 1,985,617               | 1,746,456   | —             | —         | 1,985,617  | 1,746,456   |
| Public Safety                        | 8,347,522               | 8,193,678   | —             | —         | 8,347,522  | 8,193,678   |
| Public Works                         | 3,664,062               | 4,221,574   | —             | —         | 3,664,062  | 4,221,574   |
| Village Properties                   | 3,076,145               | 1,974,665   | —             | —         | 3,076,145  | 1,974,665   |
| Interest on Long-Term Debt           | 163,760                 | 63,922      | —             | —         | 163,760    | 63,922      |
| Water Utilities                      | —                       | —           | 3,673,266     | 3,595,310 | 3,673,266  | 3,595,310   |
| Total Expenses                       | 17,237,106              | 16,200,295  | 3,673,266     | 3,595,310 | 20,910,372 | 19,795,605  |
| Change in Net Position               |                         |             |               |           |            |             |
| Before Transfers                     | 6,183,322               | 7,870,634   | 1,239,358     | 999,577   | 7,422,680  | 8,870,211   |
| Transfers                            | —                       | (1,875,870) | —             | 1,875,870 | —          | —           |
| Change in Net Position               | 6,183,322               | 5,994,764   | 1,239,358     | 2,875,447 | 7,422,680  | 8,870,211   |
| Net Position - Beginning as Restated | (1,473,390)             | (7,345,536) | 9,169,271     | 6,301,828 | 7,695,881  | (1,043,708) |
| Net Position - Ending                | 4,709,932               | (1,350,772) | 10,408,629    | 9,177,275 | 15,118,561 | 7,826,503   |

# VILLAGE OF NORRIDGE, ILLINOIS

## Management's Discussion and Analysis

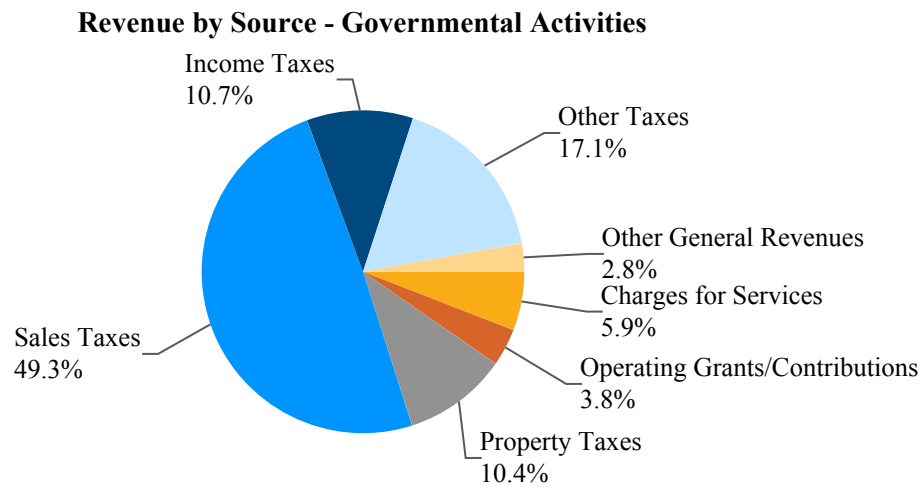
April 30, 2024 (Unaudited)

### GOVERNMENT-WIDE FINANCIAL ANALYSIS - Continued

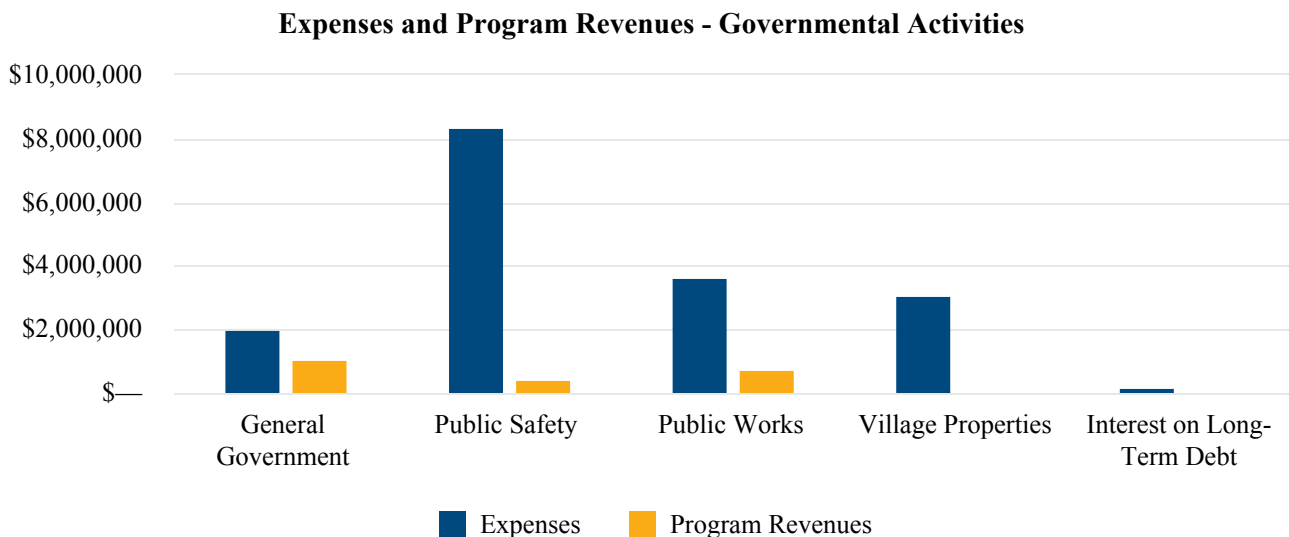
#### Governmental Activities

Revenues for governmental activities totaled \$23,420,428, while the cost of all governmental functions totaled \$17,237,106. This results in a surplus of \$6,183,322. In 2023, revenues of \$24,070,929 exceeded expenses of \$16,200,295, resulting in a surplus of \$5,994,764, after a transfer out of \$1,875,870.

The following table graphically depicts the major revenue sources of the Village. It depicts very clearly the reliance of sales taxes, property taxes, other taxes, and income taxes to fund governmental activities. It also clearly identifies the less significant percentage the Village receives from charges for services, operating grants/ contributions, and other general revenues..



The 'Expenses and Program Revenues' Table identifies those governmental functions where program expenses greatly exceed revenues.



# VILLAGE OF NORRIDGE, ILLINOIS

## Management's Discussion and Analysis

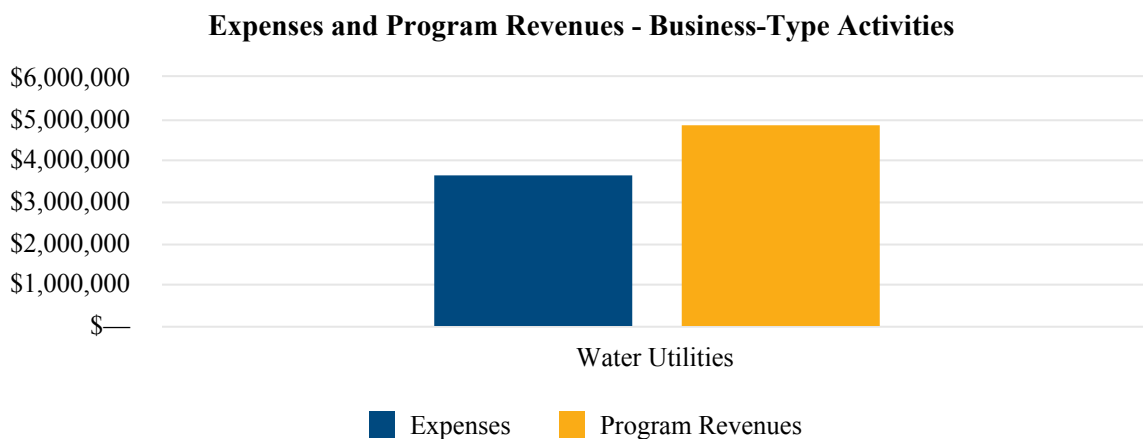
April 30, 2024 (Unaudited)

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### GOVERNMENT-WIDE FINANCIAL ANALYSIS - Continued

#### Business-Type Activities

Business-Type activities posted total revenues of \$4,912,624, while the cost of all business-type activities totaled \$3,673,266. This results in a surplus of \$1,239,358. All expenses are related to maintaining the water utilities. In 2023, revenues of \$4,594,887 exceed expenses of \$3,595,310, resulting in an increase of \$999,577 prior to a transfer in of \$1,875,870. The surplus in the current year is due an increase in charges for services revenue from the previous year.



The above graph compares program revenues to expenses for water utility operations.

### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS

As noted earlier, the Village uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the Village's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Village's financing requirements. In particular, unrestricted fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Village's governmental funds reported combined ending fund balances of \$15,763,411, an increase of \$3,246,161 in comparison with the prior year. Approximately 91.8% of this total amount, \$14,469,207, is available for spending at the Village's discretion (unassigned fund balance). The remainder of fund balance is restricted to indicate that it is restricted for particular purposes, which is \$1,039,442.

The General Fund is the primary operating fund of the Village. As of April 30, 2024, unassigned fund balance of the General Fund was \$14,469,207. As a measure of the General Fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Unassigned and total fund balance represents 62.2% (approximately 7.5 months) of the total General Fund expenditures.

## VILLAGE OF NORRIDGE, ILLINOIS

### Management's Discussion and Analysis

April 30, 2024 (Unaudited)

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#### FINANCIAL ANALYSIS OF THE GOVERNMENT'S FUNDS - Continued

##### Governmental Funds - Continued

The fund balance of the General Fund increased by \$3,587,570 to a total of \$14,723,969 fund balance at the end of the current fiscal year. The primary factors in this increase is the debt issuance of a promissory note used to purchase a land parcel.

The fund balance of the Motor Fuel Tax Fund decreased by \$341,409. This is a result of a planned use of reserves for road maintenance projects in the current year.

##### Proprietary Funds

The Village's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail.

The Water Utilities Fund had an increase in net position of \$1,239,358 to a total of \$10,408,629 net position at the end of the current fiscal year. Approximately 21.6% of that total is unrestricted net position. Other factors concerning the finances of the Water Utilities Fund have already been addressed in the discussion of the Village's business-type activities.

#### GENERAL FUND BUDGETARY HIGHLIGHTS

The Village made budget amendments to the General Fund in the current year. The General Fund actual revenues were more than the budget by \$1,165,095 or 5.4%. The most significant differences between budgeted and actual revenues included taxes, investment income and intergovernmental revenues coming in well over budget, as well as fines and forfeitures and licenses. Charges for services was the only revenue fund to come in below budget for the fiscal year.

The General Fund expenditures were lower than budget by \$1,009,679 or 4.2%. Three of the five functions came in under budget, with the Public Works function being under budget by \$2,343,678 for the fiscal year. Of the two functions that were higher than budgeted, the Public Safety function had the highest variance with actual expenditures being \$3,926,671 above the budgeted amount for the fiscal year.

## VILLAGE OF NORRIDGE, ILLINOIS

### Management's Discussion and Analysis

April 30, 2024 (Unaudited)

## CAPITAL ASSETS AND DEBT ADMINISTRATION

### Capital Assets

The Village's investment in capital assets for its governmental and business-type activities as of April 30, 2024, amounts to \$27,886,326 (net of accumulated depreciation). This investment in capital assets includes land (including rights-of-way), construction in progress, buildings, machinery and equipment, leased assets, infrastructure (including streets, storm sewers, water mains, water pumping and storage facilities, and sanitary sewers) and waterworks and sewerage system.

The following schedule summarizes the Village's capital assets.

|                                | Capital Assets - Net of Depreciation |            |               |           |            |            |
|--------------------------------|--------------------------------------|------------|---------------|-----------|------------|------------|
|                                | Governmental                         |            | Business-Type |           | Totals     |            |
|                                | Activities                           |            | Activities    |           |            |            |
|                                | 2024                                 | 2023       | 2024          | 2023      | 2024       | 2023       |
| Land                           | \$ 7,090,187                         | 2,785,487  | —             | —         | 7,090,187  | 2,785,487  |
| Construction in Progress       | —                                    | —          | 2,096,729     | 476,001   | 2,096,729  | 476,001    |
| Buildings                      | 3,642,250                            | 3,670,891  | —             | —         | 3,642,250  | 3,670,891  |
| Machinery and Equipment        | 854,082                              | 912,321    | 7,055,026     | 6,223,953 | 7,909,108  | 7,136,274  |
| Leased Assets                  | 145,986                              | —          | —             | —         | 145,986    | —          |
| Infrastructure                 | 6,642,291                            | 5,700,444  | —             | —         | 6,642,291  | 5,700,444  |
| Waterworks and Sewerage System | —                                    | —          | 359,775       | —         | 359,775    | —          |
| Totals                         | 18,374,796                           | 13,069,143 | 9,511,530     | 6,699,954 | 27,886,326 | 19,769,097 |

Major capital asset events during the current fiscal year included the following:

|                                |                  |
|--------------------------------|------------------|
| Land                           | \$ 4,304,700     |
| Construction in Progress       | 1,620,728        |
| Buildings                      | 1,177,631        |
| Machinery and Equipment        | 204,175          |
| Leased Assets                  | 166,737          |
| Infrastructure                 | 1,263,545        |
| Waterworks and Sewerage System | 369,000          |
|                                | <u>9,106,516</u> |

Additional information regarding the capital assets can be found in Note 3 of this report.

## VILLAGE OF NORRIDGE, ILLINOIS

### Management's Discussion and Analysis

April 30, 2024 (Unaudited)

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#### CAPITAL ASSETS AND DEBT ADMINISTRATION - Continued

##### Debt Administration

At the end of the current fiscal year, the Village had total debt outstanding of \$6,444,996, excluding compensated absences, net pension liability/(asset), and the total OPEB liability. The Village's debt increased by \$3,863,427, which is a 149.7% increase during fiscal year 2024. This is primarily due to the promissory note that the Village issued for the land parcel.

The following schedule summarizes the Village's indebtedness.

|                      | Long-Term Debt Outstanding |           |               |           |           |           |
|----------------------|----------------------------|-----------|---------------|-----------|-----------|-----------|
|                      | Governmental               |           | Business-Type |           | Totals    |           |
|                      | Activities                 |           | Activities    |           |           |           |
|                      | 2024                       | 2023      | 2024          | 2023      | 2024      | 2023      |
| Notes Payable        | \$ 4,891,364               | 1,034,986 | —             | —         | 4,891,364 | 1,034,986 |
| Installment Contract | 57,060                     | 112,356   | —             | —         | 57,060    | 112,356   |
| Leases Payable       | 147,803                    | —         | —             | —         | 147,803   | —         |
| IEPA Loans Payable   | —                          | —         | 1,348,769     | 1,434,227 | 1,348,769 | 1,434,227 |
| Total                | 5,096,227                  | 1,147,342 | 1,348,769     | 1,434,227 | 6,444,996 | 2,581,569 |

Additional information regarding the Village's long-term debt can be found in Note 3 of this report.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES

The Village's elected and appointed officials considered many factors when setting the fiscal-year 2025 budget, including tax rates and fees that will be charged for its various activities. One of those factors is the local economy. FY2025 will be the first time in which the Village will be receiving the Municipal Cannabis Retailer's Occupation Tax (MCAN) due to an opening cannabis dispensary. This was taken into consideration as a new revenue stream for the FY2025 budget.

#### REQUESTS FOR INFORMATION

This financial report is designed to provide a general overview of the Village's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional information should be directed to the Village of Norridge, 4000 N. Olcott Avenue, Norridge, Illinois 60706.

## **BASIC FINANCIAL STATEMENTS**

The basic financial Statements include integrated sets of financial statements as required by the GASB. The sets of statements include:

- Government-Wide Financial Statements

- Fund Financial Statements

  - Governmental Funds

  - Proprietary Fund

  - Fiduciary Fund

In addition, the notes to the financial statements are included to provide information that is essential to a user's understanding of the basic financial statements.

**VILLAGE OF NORRIDGE, ILLINOIS**

**Statement of Net Position**

**April 30, 2024**

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**See Following Page**

# VILLAGE OF NORRIDGE, ILLINOIS

## Statement of Net Position

April 30, 2024

|                                                 | Governmental<br>Activities | Business-Type<br>Activities | Totals       |
|-------------------------------------------------|----------------------------|-----------------------------|--------------|
| <b>ASSETS</b>                                   |                            |                             |              |
| Current Assets                                  |                            |                             |              |
| Cash and Investments                            | \$ 13,868,209              | 2,346,238                   | 16,214,447   |
| Receivables - Net of Allowances                 |                            |                             |              |
| Taxes                                           | 4,610,397                  | —                           | 4,610,397    |
| Intergovernmental                               | 54,852                     | —                           | 54,852       |
| Accounts                                        | 33,866                     | 445,994                     | 479,860      |
| Leases                                          | 385,684                    | 624,603                     | 1,010,287    |
| Prepays/Inventories                             | 254,762                    | 4,808                       | 259,570      |
| Total Current Assets                            | 19,207,770                 | 3,421,643                   | 22,629,413   |
| Noncurrent Assets                               |                            |                             |              |
| Capital Assets                                  |                            |                             |              |
| Nondepreciable                                  | 7,090,187                  | 2,096,729                   | 9,186,916    |
| Depreciable                                     | 27,250,656                 | 14,641,815                  | 41,892,471   |
| Accumulated Depreciation                        | (15,966,047)               | (7,227,014)                 | (23,193,061) |
| Total Capital Assets                            | 18,374,796                 | 9,511,530                   | 27,886,326   |
| Other Assets                                    |                            |                             |              |
| Net Pension Asset - IMRF                        | 1,038,549                  | 143,542                     | 1,182,091    |
| Total Noncurrent Assets                         | 19,413,345                 | 9,655,072                   | 29,068,417   |
| Total Assets                                    | 38,621,115                 | 13,076,715                  | 51,697,830   |
| <b>DEFERRED OUTFLOWS OF RESOURCES</b>           |                            |                             |              |
| Deferred Items - IMRF                           | 894,157                    | 123,585                     | 1,017,742    |
| Deferred Items - Police Pension                 | 3,042,022                  | —                           | 3,042,022    |
| Total Deferred Outflows of Resources            | 3,936,179                  | 123,585                     | 4,059,764    |
| Total Assets and Deferred Outflows of Resources | 42,557,294                 | 13,200,300                  | 55,757,594   |

The notes to the financial statements are an integral part of this statement.

|                                                     | Governmental<br>Activities | Business-Type<br>Activities | Totals      |
|-----------------------------------------------------|----------------------------|-----------------------------|-------------|
| <b>LIABILITIES</b>                                  |                            |                             |             |
| Current Liabilities                                 |                            |                             |             |
| Accounts Payable                                    | \$ 474,181                 | 400,758                     | 874,939     |
| Deposits Payable                                    | 210,500                    | 278,019                     | 488,519     |
| Accrued Interest Payable                            | 147,052                    | 10,455                      | 157,507     |
| Retainage Payable                                   | —                          | 31,939                      | 31,939      |
| Current Portion of Long-Term Debt                   | 655,864                    | 89,147                      | 745,011     |
| Total Current Liabilities                           | 1,487,597                  | 810,318                     | 2,297,915   |
| Noncurrent Liabilities                              |                            |                             |             |
| Compensated Absences Payable                        | 874,501                    | —                           | 874,501     |
| Net Pension Liability - Police Pension              | 16,735,540                 | —                           | 16,735,540  |
| Total OPEB Liability - RBP                          | 3,339,407                  | 102,348                     | 3,441,755   |
| Leases Payable                                      | 114,940                    | —                           | 114,940     |
| Notes Payable                                       | 4,611,899                  | —                           | 4,611,899   |
| IEPA Loans Payable                                  | —                          | 1,261,703                   | 1,261,703   |
| Total Noncurrent Liabilities                        | 25,676,287                 | 1,364,051                   | 27,040,338  |
| Total Liabilities                                   | 27,163,884                 | 2,174,369                   | 29,338,253  |
| <b>DEFERRED INFLOWS OF RESOURCES</b>                |                            |                             |             |
| Property Taxes                                      | 2,395,391                  | —                           | 2,395,391   |
| Leases                                              | 364,287                    | 588,196                     | 952,483     |
| Deferred Items - IMRF                               | 210,583                    | 29,106                      | 239,689     |
| Deferred Items - Police Pension                     | 7,713,217                  | —                           | 7,713,217   |
| Total Deferred Inflows of Resources                 | 10,683,478                 | 617,302                     | 11,300,780  |
| Total Liabilities and Deferred Inflows of Resources | 37,847,362                 | 2,791,671                   | 40,639,033  |
| <b>NET POSITION</b>                                 |                            |                             |             |
| Net Investment in Capital Assets                    | 13,278,569                 | 8,162,761                   | 21,441,330  |
| Restricted                                          |                            |                             |             |
| Motor Fuel Tax                                      | 1,039,442                  | —                           | 1,039,442   |
| Unrestricted (Deficit)                              | (9,608,079)                | 2,245,868                   | (7,362,211) |
| Total Net Position                                  | 4,709,932                  | 10,408,629                  | 15,118,561  |

The notes to the financial statements are an integral part of this statement.

# VILLAGE OF NORRIDGE, ILLINOIS

## Statement of Activities

For the Fiscal Year Ended April 30, 2024

|                               | Expenses     | Program Revenues           |                                       |                                     |
|-------------------------------|--------------|----------------------------|---------------------------------------|-------------------------------------|
|                               |              | Charges<br>for<br>Services | Operating<br>Grants/<br>Contributions | Capital<br>Grants/<br>Contributions |
| Governmental Activities       |              |                            |                                       |                                     |
| General Government            | \$ 1,985,617 | 1,029,769                  | 29,065                                | —                                   |
| Public Safety                 | 8,347,522    | 350,070                    | 76,297                                | —                                   |
| Public Works                  | 3,664,062    | —                          | 773,942                               | —                                   |
| Village Properties            | 3,076,145    | —                          | —                                     | —                                   |
| Interest on Long-Term Debt    | 163,760      | —                          | —                                     | —                                   |
| Total Governmental Activities | 17,237,106   | 1,379,839                  | 879,304                               | —                                   |
| Business-Type Activities      |              |                            |                                       |                                     |
| Water Utilities               | 3,673,266    | 4,896,774                  | —                                     | —                                   |
| Total Primary Government      | 20,910,372   | 6,276,613                  | 879,304                               | —                                   |

### General Revenues

#### Taxes

Property Taxes

Home Rule Sales Taxes

Use Taxes

Other

Intergovernmental - Unrestricted

State Sales Taxes

State Income Taxes

Replacement Taxes

Investment Income

Miscellaneous

Change in Net Position

Net Position - Beginning as Restated

Net Position - Ending

The notes to the financial statements are an integral part of this statement.

| Net (Expenses)/Revenues    |                             |              |
|----------------------------|-----------------------------|--------------|
| Governmental<br>Activities | Business-Type<br>Activities | Totals       |
| (926,783)                  | —                           | (926,783)    |
| (7,921,155)                | —                           | (7,921,155)  |
| (2,890,120)                | —                           | (2,890,120)  |
| (3,076,145)                | —                           | (3,076,145)  |
| (163,760)                  | —                           | (163,760)    |
| (14,977,963)               | —                           | (14,977,963) |
| —                          | 1,223,508                   | 1,223,508    |
| (14,977,963)               | 1,223,508                   | (13,754,455) |
| 2,444,002                  | —                           | 2,444,002    |
| 6,294,967                  | —                           | 6,294,967    |
| 575,930                    | —                           | 575,930      |
| 3,366,549                  | —                           | 3,366,549    |
| 5,245,682                  | —                           | 5,245,682    |
| 2,496,810                  | —                           | 2,496,810    |
| 73,568                     | —                           | 73,568       |
| 593,773                    | 15,850                      | 609,623      |
| 70,004                     | —                           | 70,004       |
| 21,161,285                 | 15,850                      | 21,177,135   |
| 6,183,322                  | 1,239,358                   | 7,422,680    |
| (1,473,390)                | 9,169,271                   | 7,695,881    |
| 4,709,932                  | 10,408,629                  | 15,118,561   |

The notes to the financial statements are an integral part of this statement.

**VILLAGE OF NORRIDGE, ILLINOIS****Balance Sheet - Governmental Funds  
For the Fiscal Year Ended April 30, 2024**

|                                                                       | General       | Special<br>Revenue<br>Motor<br>Fuel Tax | Totals     |
|-----------------------------------------------------------------------|---------------|-----------------------------------------|------------|
| <b>ASSETS</b>                                                         |               |                                         |            |
| Cash and Investments                                                  | \$ 12,883,619 | 984,590                                 | 13,868,209 |
| Receivables - Net of Allowances                                       |               |                                         |            |
| Taxes                                                                 | 4,610,397     | —                                       | 4,610,397  |
| Intergovernmental                                                     | —             | 54,852                                  | 54,852     |
| Accounts                                                              | 33,866        | —                                       | 33,866     |
| Leases                                                                | 385,684       | —                                       | 385,684    |
| Prepays                                                               | 254,762       | —                                       | 254,762    |
| Total Assets                                                          | 18,168,328    | 1,039,442                               | 19,207,770 |
| <b>LIABILITIES</b>                                                    |               |                                         |            |
| Accounts Payable                                                      | 474,181       | —                                       | 474,181    |
| Deposits Payable                                                      | 210,500       | —                                       | 210,500    |
| Total Liabilities                                                     | 684,681       | —                                       | 684,681    |
| <b>DEFERRED INFLOWS OF RESOURCES</b>                                  |               |                                         |            |
| Property Taxes                                                        | 2,395,391     | —                                       | 2,395,391  |
| Leases                                                                | 364,287       | —                                       | 364,287    |
| Total Deferred Inflows of Resources                                   | 2,759,678     | —                                       | 2,759,678  |
| Total Liabilities and Deferred Inflows of Resources                   | 3,444,359     | —                                       | 3,444,359  |
| <b>FUND BALANCES</b>                                                  |               |                                         |            |
| Nonspendable                                                          | 254,762       | —                                       | 254,762    |
| Restricted                                                            | —             | 1,039,442                               | 1,039,442  |
| Unassigned                                                            | 14,469,207    | —                                       | 14,469,207 |
| Total Fund Balances                                                   | 14,723,969    | 1,039,442                               | 15,763,411 |
| Total Liabilities, Deferred Inflows of Resources<br>and Fund Balances | 18,168,328    | 1,039,442                               | 19,207,770 |

The notes to the financial statements are an integral part of this statement.

## VILLAGE OF NORRIDGE, ILLINOIS

### Reconciliation of the Total Governmental Fund Balance to the Statement of Net Position - Governmental Activities

April 30, 2024

|                                                                                                                                                                                                                                                                                                                 |                                                                                                 |
|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------------------------------------------------------------------------------|
| <b>Total Governmental Fund Balances</b>                                                                                                                                                                                                                                                                         | <b>\$ 15,763,411</b>                                                                            |
| Amounts reported for governmental activities in the Statement of Net Position are different because:                                                                                                                                                                                                            |                                                                                                 |
| Capital assets used in Governmental Activities are not financial resources and therefore, are not reported in the funds.                                                                                                                                                                                        | 18,374,796                                                                                      |
| A net pension asset is not considered to represent a financial resource and therefore is not reported in the funds.<br>Net Pension Asset - IMRF                                                                                                                                                                 | 1,038,549                                                                                       |
| Deferred outflows (inflows) of resources related to the pensions not reported in the funds.<br>Deferred Items - IMRF<br>Deferred Items - Police Pension                                                                                                                                                         | 683,574<br>(4,671,195)                                                                          |
| Long-term liabilities are not due and payable in the current period and therefore are not reported in the funds.<br>Compensated Absences Payable<br>Net Pension Liability - Police Pension<br>Total OPEB Liability - RBP<br>Leases Payable<br>Notes Payable<br>Installment Contract<br>Accrued Interest Payable | (1,093,126)<br>(16,735,540)<br>(3,407,258)<br>(147,803)<br>(4,891,364)<br>(57,060)<br>(147,052) |
| <b>Net Position of Governmental Activities</b>                                                                                                                                                                                                                                                                  | <b>4,709,932</b>                                                                                |

The notes to the financial statements are an integral part of this statement.

# VILLAGE OF NORRIDGE, ILLINOIS

## Statement of Revenues, Expenditures and Changes in Fund Balances - Governmental Funds For the Fiscal Year Ended April 30, 2024

|                                                         | General       | Special<br>Revenue<br>Motor<br>Fuel Tax | Totals     |
|---------------------------------------------------------|---------------|-----------------------------------------|------------|
| Revenues                                                |               |                                         |            |
| Taxes                                                   | \$ 12,681,448 | —                                       | 12,681,448 |
| Intergovernmental                                       | 8,025,541     | 669,823                                 | 8,695,364  |
| Licenses, Permits and Fees                              | 876,855       | —                                       | 876,855    |
| Fines and Forfeitures                                   | 414,957       | —                                       | 414,957    |
| Charges for Services                                    | 88,027        | —                                       | 88,027     |
| Investment Income                                       | 544,285       | 49,488                                  | 593,773    |
| Miscellaneous                                           | 70,004        | —                                       | 70,004     |
| Total Revenues                                          | 22,701,117    | 719,311                                 | 23,420,428 |
| Expenditures                                            |               |                                         |            |
| General Government                                      | 2,203,017     | —                                       | 2,203,017  |
| Public Safety                                           | 14,070,346    | —                                       | 14,070,346 |
| Public Works                                            | 3,674,872     | 1,060,720                               | 4,735,592  |
| Village Properties                                      | 3,078,745     | —                                       | 3,078,745  |
| Debt Service                                            |               |                                         |            |
| Principal Retirement                                    | 217,852       | —                                       | 217,852    |
| Interest and Fiscal Charges                             | 35,452        | —                                       | 35,452     |
| Total Expenditures                                      | 23,280,284    | 1,060,720                               | 24,341,004 |
| Excess (Deficiency) of Revenues<br>(Under) Expenditures | (579,167)     | (341,409)                               | (920,576)  |
| Other Financing Sources                                 |               |                                         |            |
| Debt Issuance                                           | 4,166,737     | —                                       | 4,166,737  |
| Net Change in Fund Balances                             | 3,587,570     | (341,409)                               | 3,246,161  |
| Fund Balances - Beginning as Restated                   | 11,136,399    | 1,380,851                               | 12,517,250 |
| Fund Balances - Ending                                  | 14,723,969    | 1,039,442                               | 15,763,411 |

The notes to the financial statements are an integral part of this statement.

## VILLAGE OF NORRIDGE, ILLINOIS

### Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of the Governmental Funds to the Statement of Activities - Governmental Activities For the Fiscal Year Ended April 30, 2024

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|                                                               |                     |
|---------------------------------------------------------------|---------------------|
| <b>Net Change in Fund Balances - Total Governmental Funds</b> | <b>\$ 3,246,161</b> |
|---------------------------------------------------------------|---------------------|

Amounts reported for governmental activities in the Statement of Activities are different because:

Governmental funds report capital outlays as expenditures. However, in the Statement of Activities the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

|                                      |           |
|--------------------------------------|-----------|
| Capital Outlays                      | 6,052,157 |
| Depreciation Expense                 | (746,504) |
| Disposals - Cost                     | (137,734) |
| Disposals - Accumulated Depreciation | 137,734   |

An addition to a net pension asset is not considered to be an increase in a financial asset in the governmental funds.

|                                    |           |
|------------------------------------|-----------|
| Change in Net Pension Asset - IMRF | 1,095,191 |
|------------------------------------|-----------|

The net effect of deferred outflows (inflows) of resources related to the pensions not reported in the funds.

|                                           |           |
|-------------------------------------------|-----------|
| Change in Deferred Items - IMRF           | (713,382) |
| Change in Deferred Items - Police Pension | 355,957   |

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal on long-term debt consumes the current financial resources of the governmental funds.

|                                                  |             |
|--------------------------------------------------|-------------|
| Change in Compensated Absences Payable           | (56,741)    |
| Change in Net Pension Liability - Police Pension | 1,050,998   |
| Change in Total OPEB Liability - RBP             | (23,322)    |
| Issuance of Debt                                 | (4,166,737) |
| Retirement of Debt                               | 217,852     |

Changes to accrued interest on long-term debt in the Statement of Activities does not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

|           |
|-----------|
| (128,308) |
|-----------|

**Changes in Net Position of Governmental Activities**

|                  |
|------------------|
| <u>6,183,322</u> |
|------------------|

The notes to the financial statements are an integral part of this statement.

**VILLAGE OF NORRIDGE, ILLINOIS**

**Statement of Net Position - Proprietary Fund**

**April 30, 2024**

|                                                 | Business-Type<br>Activities |
|-------------------------------------------------|-----------------------------|
|                                                 | Water<br>Utilities          |
| <b>ASSETS</b>                                   |                             |
| Current Assets                                  |                             |
| Cash and Investments                            | \$ 2,346,238                |
| Receivables - Net of Allowances                 |                             |
| Accounts                                        | 445,994                     |
| Leases                                          | 624,603                     |
| Inventories                                     | 4,808                       |
| Total Current Assets                            | <u>3,421,643</u>            |
| Noncurrent Assets                               |                             |
| Capital Assets                                  |                             |
| Nondepreciable                                  | 2,096,729                   |
| Depreciable                                     | 14,641,815                  |
| Accumulated Depreciation                        | <u>(7,227,014)</u>          |
| Total Capital Assets                            | <u>9,511,530</u>            |
| Other Assets                                    |                             |
| Net Pension Assets - IMRF                       | <u>143,542</u>              |
| Total Noncurrent Assets                         | <u>9,655,072</u>            |
| Total Assets                                    | <u>13,076,715</u>           |
| <b>DEFERRED OUTFLOWS OF RESOURCES</b>           |                             |
| Deferred Items - IMRF                           | <u>123,585</u>              |
| Total Assets and Deferred Outflows of Resources | <u>13,200,300</u>           |

The notes to the financial statements are an integral part of this statement.

|                                                     | Business-Type<br>Activities |
|-----------------------------------------------------|-----------------------------|
|                                                     | Water<br>Utilities          |
| <b>LIABILITIES</b>                                  |                             |
| Current Liabilities                                 |                             |
| Accounts Payable                                    | \$ 400,758                  |
| Deposits Payable                                    | 278,019                     |
| Accrued Interest Payable                            | 10,455                      |
| Retainage Payable                                   | 31,939                      |
| Current Portion of Long-Term Debt                   | 89,147                      |
| Total Current Liabilities                           | <u>810,318</u>              |
| Noncurrent Liabilities                              |                             |
| Total OPEB Liability - RBP                          | 102,348                     |
| IEPA Loans Payable                                  | <u>1,261,703</u>            |
| Total Noncurrent Liabilities                        | <u>1,364,051</u>            |
| Total Liabilities                                   | <u>2,174,369</u>            |
| <b>DEFERRED INFLOWS OF RESOURCES</b>                |                             |
| Leases                                              | 588,196                     |
| Deferred Items - IMRF                               | <u>29,106</u>               |
| Total Deferred Inflows of Resources                 | <u>617,302</u>              |
| Total Liabilities and Deferred Inflows of Resources | <u>2,791,671</u>            |
| <b>NET POSITION</b>                                 |                             |
| Net Investment in Capital Assets                    | 8,162,761                   |
| Unrestricted                                        | <u>2,245,868</u>            |
| Total Net Position                                  | <u><u>10,408,629</u></u>    |

The notes to the financial statements are an integral part of this statement.

## VILLAGE OF NORRIDGE, ILLINOIS

### Statement of Revenues, Expenses, and Changes in Net Position - Proprietary Fund For the Fiscal Year Ended April 30, 2024

|                                      | Business-Type<br>Activities |
|--------------------------------------|-----------------------------|
|                                      | Water<br>Utilities          |
| Operating Revenues                   |                             |
| Water Charges                        | \$ 4,838,312                |
| Permits and Fees                     | 58,462                      |
| Total Operating Revenues             | <u>4,896,774</u>            |
| Operating Expenses                   |                             |
| Operations                           | 3,508,113                   |
| Depreciation and Amortization        | 139,882                     |
| Total Operating Expenses             | <u>3,647,995</u>            |
| Operating Income                     | <u>1,248,779</u>            |
| Nonoperating Revenues (Expenses)     |                             |
| Investment Income                    | 15,850                      |
| Interest and Fiscal Charges          | (25,271)                    |
|                                      | <u>(9,421)</u>              |
| Change in Net Position               | 1,239,358                   |
| Net Position - Beginning as Restated | <u>9,169,271</u>            |
| Net Position - Ending                | <u><u>10,408,629</u></u>    |

The notes to the financial statements are an integral part of this statement.

## VILLAGE OF NORRIDGE, ILLINOIS

### Statement of Cash Flows - Proprietary Fund For the Fiscal Year Ended April 30, 2024

|                                                                                           | Business-Type<br>Activities |
|-------------------------------------------------------------------------------------------|-----------------------------|
|                                                                                           | Water<br>Utilities          |
| Cash Flows from Operating Activities                                                      |                             |
| Receipts from Customers and Users                                                         | \$ 5,020,471                |
| Payments to Employees                                                                     | 314,887                     |
| Payments to Suppliers                                                                     | (3,769,307)                 |
|                                                                                           | <u>1,566,051</u>            |
| Cash Flows from Capital and Related<br>Financing Activities                               |                             |
| Purchase of Capital Assets                                                                | (3,054,359)                 |
| Principal Paid on Debt                                                                    | (85,458)                    |
| Interest Paid on Debt                                                                     | (25,271)                    |
|                                                                                           | <u>(3,165,088)</u>          |
| Cash Flows from Investing Activities                                                      |                             |
| Investment Income                                                                         | <u>15,850</u>               |
| Net Change in Cash and Cash Equivalents                                                   | (1,583,187)                 |
| Cash and Cash Equivalents - Beginning                                                     | <u>3,929,425</u>            |
| Cash and Cash Equivalents - Ending                                                        | <u><u>2,346,238</u></u>     |
| Reconciliation of Operating Income to Net Cash<br>Provided (Used) by Operating Activities |                             |
| Operating Income                                                                          | 1,248,779                   |
| Adjustments to Reconcile Operating Income<br>to Net Cash Provided by (Used in)            |                             |
| Operating Activities                                                                      |                             |
| Depreciation and Amortization                                                             | 139,882                     |
| (Increase) Decrease in Current Assets                                                     | 123,697                     |
| Increase (Decrease) in Current Liabilities                                                | 53,693                      |
|                                                                                           | <u>317,272</u>              |
| Net Cash Provided by Operating Activities                                                 | <u><u>1,566,051</u></u>     |

The notes to the financial statements are an integral part of this statement.

# VILLAGE OF NORRIDGE, ILLINOIS

## Statement of Fiduciary Net Position

April 30, 2024

|                                                   | Pension<br>Trust<br>Police<br>Pension |
|---------------------------------------------------|---------------------------------------|
| <b>ASSETS</b>                                     |                                       |
| Cash and Cash Equivalents                         | \$ 4,305,353                          |
| Investments                                       |                                       |
| Illinois Police Officer's Pension Investment Fund | 37,069,061                            |
| Total Assets                                      | 41,374,414                            |
| <b>LIABILITIES</b>                                |                                       |
| Accounts Payable                                  | 90,274                                |
| <b>NET POSITION</b>                               |                                       |
| Restricted for Pensions                           | 41,284,140                            |

The notes to the financial statements are an integral part of this statement.

## VILLAGE OF NORRIDGE, ILLINOIS

### Statement of Changes in Fiduciary Net Position For the Fiscal Year Ended April 30, 2024

|                                      | Pension<br>Trust<br>Police<br>Pension |
|--------------------------------------|---------------------------------------|
| Additions                            |                                       |
| Contributions - Employer             | \$ 2,353,375                          |
| Contributions - Plan Members         | 395,123                               |
| Contributions - Other                | 87,518                                |
| Total Contributions                  | <u>2,836,016</u>                      |
| Investment Earnings                  |                                       |
| Interest Earned                      | 3,022,220                             |
| Net Change in Fair Value             | 364,479                               |
|                                      | <u>3,386,699</u>                      |
| Less Investment Expenses             | <u>(23,643)</u>                       |
| Net Investment Income                | 3,363,056                             |
| Total Additions                      | <u>6,199,072</u>                      |
| Deductions                           |                                       |
| Administration                       | 32,402                                |
| Benefits and Refunds                 | <u>2,887,063</u>                      |
| Total Deductions                     | <u>2,919,465</u>                      |
| Change in Fiduciary Net Position     | 3,279,607                             |
| Net Position Restricted for Pensions |                                       |
| Beginning Net Position               | <u>38,004,533</u>                     |
| Ending Net Position                  | <u><u>41,284,140</u></u>              |

The notes to the financial statements are an integral part of this statement.

# **VILLAGE OF NORRIDGE, ILLINOIS**

## **Notes to the Financial Statements**

**April 30, 2024**

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### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES**

The Village of Norridge, Illinois (the Village) was incorporated December 4, 1948 and became a home-rule municipality by referendum on May 1, 1973. The Village is a municipal corporation governed by an elected president and six-member Board of Trustees. The Village provides a broad range of services to citizens, including general government, public safety, public works, village properties and water utility services.

The government-wide financial statements are prepared in accordance with generally accepted accounting principles (GAAP). The Governmental Accounting Standards Board (GASB) is responsible for establishing GAAP for state and local governments through its pronouncements (Statements and Interpretations). The more significant of the Village's accounting policies established in GAAP and used by the Village are described below.

#### **REPORTING ENTITY**

The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is both legally and substantively separate from the government. Management has determined that there is one fiduciary component unit that is required to be included in the financial statements of the Village as a pension trust fund and there are no discretely component units to include in the reporting entity.

#### **Blended Component Units**

##### **Police Pension Employees Retirement System**

The Village's sworn police employees participate in the Police Pension Employees Retirement System (PPERS). PPERS functions for the benefit of these employees and is governed by a five-member pension board. Two members appointed by the Village's President, one elected pension beneficiary and two elected police employees constitute the pension board. The participants are required to contribute a percentage of salary as established by state statute and the Village is obligated to fund all remaining PPERS costs based upon actuarial valuations. The State of Illinois is authorized to establish benefit levels and the Village is authorized to approve the actuarial assumptions used in the determination of contribution levels. Although it is legally separate from the Village, the PPERS is reported as if it were part of the primary government because its sole purpose is to provide retirement benefits for the Village's police employees. The PPERS is reported as a fiduciary fund, and specifically a pension trust fund, due to the fiduciary responsibility exercised over the PPERS.

#### **BASIS OF PRESENTATION**

##### **Government-Wide Statements**

The Village's basic financial statements include both government-wide (reporting the Village as a whole) and fund financial statements (reporting the Village's major funds). Both the government-wide and fund financial statements categorize primary activities as either governmental or business-type. The Village's police safety, highway and street maintenance and reconstruction, building code enforcement, public improvements, community development, planning and zoning, and general administrative services are classified as governmental activities. The Village's waterworks and sewerage services are classified as business-type activities.

# VILLAGE OF NORRIDGE, ILLINOIS

## Notes to the Financial Statements

April 30, 2024

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### BASIS OF PRESENTATION - Continued

##### Government-Wide Statements - Continued

In the government-wide Statement of Net Position, both the governmental and business-type activities columns are: (a) presented on a consolidated basis by column, and (b) reported on a full accrual, economic resource basis, which recognizes all long-term assets/deferred outflows and receivables as well as long-term debt/deferred inflows and obligations. The Village's net position is reported in three parts: net investment in capital assets; restricted; and unrestricted. The Village first utilizes restricted resources to finance qualifying activities.

The government-wide Statement of Activities reports both the gross and net cost of each of the Village's functions and business-type activities (general government, public safety, public works, etc.). The functions are supported by general government revenues (property, sales and use taxes, certain intergovernmental revenues, fines, permits and charges, etc.). The Statement of Activities reduces gross expenses (including depreciation) by related program revenues, which include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment.

The net costs (by function or business-type activity) are normally covered by general revenue (property taxes, sales taxes, income taxes, investment income, etc.).

The Village does not allocate indirect costs. An administrative service fee is charged by the General Fund to the other operating funds that is eliminated like a reimbursement (reducing the revenue and expense in the General Fund) to recover the direct costs of General Fund services provided (finance, personnel, purchasing, legal, technology management, etc.).

This government-wide focus is more on the sustainability of the Village as an entity and the change in the Village's net position resulting from the current year's activities.

##### Fund Financial Statements

The financial transactions of the Village are reported in individual funds in the fund financial statements. Each fund is accounted for by providing a separate set of self-balancing accounts that comprises its assets/deferred outflows, liabilities/deferred inflows, fund equity, revenues and expenditures/expenses. Funds are organized into three major categories: governmental, proprietary, and fiduciary. The emphasis in fund financial statements is on the major funds in either the governmental or business-type activities categories. Nonmajor funds by category are summarized into a single column. GASB Statement No. 34 sets forth minimum criteria (percentage of the assets/deferred outflows, liabilities/deferred inflows, revenues or expenditures/expenses of either fund category or the governmental and enterprise combined) for the determination of major funds.

# VILLAGE OF NORRIDGE, ILLINOIS

## Notes to the Financial Statements

April 30, 2024

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### BASIS OF PRESENTATION - Continued

##### Fund Financial Statements - Continued

A fund is considered major if it is the primary operating fund of the Village or meets the following criteria:

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of that individual governmental or enterprise fund are at least 10 percent of the corresponding total for all funds of that category or type; and

Total assets/deferred outflows, liabilities/deferred inflows, revenues, or expenditures/expenses of the individual governmental fund or enterprise fund are at least 5 percent of the corresponding total for all governmental and enterprise funds combined.

The various funds are reported by generic classification within the financial statements. The following fund types are used by the Village:

#### Governmental Funds

The focus of the governmental funds' measurement (in the fund statements) is upon determination of financial position and changes in financial position (sources, uses, and balances of financial resources) rather than upon net income. The following is a description of the governmental funds of the Village:

*General Fund* is the general operating fund of the Village. It is used to account for all financial resources except those required to be accounted for in another fund. The General Fund is a major fund.

*Special Revenue Funds* are used to account for the proceeds of specific revenue sources that are legally restricted to expenditures for specified purposes. The Motor Fuel Tax Fund, a major fund, is used to account for motor fuel tax allocations from the State of Illinois and expenditures related to the Village's annual road rehabilitation and construction program.

#### Proprietary Funds

The focus of proprietary fund measurement is upon determination of operating income, changes in net position, financial position, and cash flows. The accounting principles generally accepted in the United States of America applicable are those similar to businesses in the private sector. The following is a description of the proprietary funds of the Village:

*Enterprise funds* are required to account for operations for which a fee is charged to external users for goods or services and the activity (a) is financed with debt that is solely secured by a pledge of the net revenues, (b) has third party requirements that the cost of providing services, including capital costs, be recovered with fees and charges or (c) establishes fees and charges based on a pricing policy designed to recover similar costs. The Village maintains one major enterprise fund. The Water Utilities Fund is used to account for the provision of water and sewer services to the residents of the Village. All activities necessary to provide such services are accounted for in this fund, including but not limited to, administration, operations, maintenance, financing and related debt service and billing and collection.

# VILLAGE OF NORRIDGE, ILLINOIS

## Notes to the Financial Statements

April 30, 2024

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### BASIS OF PRESENTATION - Continued

##### Fund Financial Statements - Continued

##### Fiduciary Funds

Fiduciary funds are used to report assets held in a trustee or custodial capacity for others and therefore are not available to support Village programs. The reporting focus is on net position and changes in net position and is reported using accounting principles similar to proprietary funds.

*Pension trust funds* are used to account for assets held in a trustee capacity for pension benefit payments. The Police Pension Fund accounts for the accumulation of resources to pay retirement and other related benefits for sworn members of the Village's police force.

The Village's fiduciary fund is presented in the fiduciary fund financial statements by type (pension trust). Since by definition these assets are being held for the benefit of a third party (other local governments, private parties, pension participants, etc.) and cannot be used to address activities or obligations of the Village, this fund is not incorporated into the government-wide statements.

#### MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Measurement focus is a term used to describe "which" transactions are recorded within the various financial statements. Basis of accounting refers to "when" transactions are recorded regardless of the measurement focus applied.

##### Measurement Focus

On the government-wide Statement of Net Position and the Statement of Activities, both governmental and business-type activities are presented using the economic resources measurement focus as defined below.

In the fund financial statements, the "current financial resources" measurement focus or the "economic resources" measurement focus is used as appropriate.

All governmental funds utilize a "current financial resources" measurement focus. Only current financial assets/deferred outflows and liabilities/deferred inflows are generally included on their balance sheets. Their operating statements present sources and uses of available spendable financial resources during a given period. These funds use fund balance as their measure of available spendable financial resources at the end of the period.

All proprietary and pension trust funds utilize an "economic resources" measurement focus. The accounting objectives of this measurement focus are the determination of operating income, changes in net position (or cost recovery), financial position, and cash flows. All assets/deferred outflows and liabilities/deferred inflows (whether current or noncurrent) associated with their activities are reported. Proprietary and pension trust fund equity is classified as net position.

# VILLAGE OF NORRIDGE, ILLINOIS

## Notes to the Financial Statements

April 30, 2024

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### MEASUREMENT FOCUS AND BASIS OF ACCOUNTING - Continued

##### Basis of Accounting

In the government-wide Statement of Net Position and Statement of Activities, both governmental and business-type activities are presented using the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability/deferred inflow is incurred or economic asset used. Revenues, expenses, gains, losses, assets/deferred outflows, and liabilities/deferred inflows resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

In the fund financial statements, governmental funds are presented on the modified accrual basis of accounting. Under this modified accrual basis of accounting, revenues are recognized when “measurable and available.” Measurable means knowing or being able to reasonably estimate the amount. Available means collectible within the current period or within sixty days after year-end. The Village recognizes property taxes when they become both measurable and available in accordance with GASB Codification Section P70. A sixty-day availability period is used for revenue recognition for all other governmental fund revenues. Expenditures (including capital outlay) are recorded when the related fund liability is incurred, except for general obligation bond principal and interest which are recognized when due.

In applying the susceptible to accrual concept under the modified accrual basis, those revenues susceptible to accrual are property taxes, sales and use taxes, income taxes, licenses, investment income, and charges for services. All other revenues are not susceptible to accrual because generally they are not measurable until received in cash.

All proprietary and pension trust funds utilize the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred or economic asset used.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenues of the Village’s enterprise funds are charges to customers for sales and services.

The Village also recognizes as operating revenue the portion of tap fees intended to recover the cost of connecting new customers to the system. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY

##### Cash and Investments

Cash and cash equivalents on the Statement of Net Position are considered to be cash on hand, demand deposits, cash with fiscal agent. For the purpose of the proprietary funds “Statement of Cash Flows,” cash and cash equivalents are considered to be cash on hand, demand deposits, cash with fiscal agent, and all highly liquid investments with an original maturity of three months or less.

# VILLAGE OF NORRIDGE, ILLINOIS

## Notes to the Financial Statements

April 30, 2024

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued

##### Cash and Investments - Continued

Investments are generally reported at fair value. Short-term investments are reported at cost, which approximates fair value. For investments, the Village categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs.

##### Receivables

In the government-wide financial statements, receivables consist of all revenues earned at year-end and not yet received. Allowances for uncollectible accounts receivable are based upon historical trends and the periodic aging of accounts receivable. Major receivables balances for governmental activities include property taxes, sales and use taxes, income taxes, utility taxes, leases and accounts. Business-type activities report utility charges as their major receivables.

##### Prepays/Inventories

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaids in both the government-wide and fund financial statements. Prepaids/inventories are valued at cost, which approximates market, using the first-in/first-out (FIFO) method. The costs of governmental fund-type prepaids/inventories are recorded as expenditures when consumed rather than when purchased.

##### Deferred Outflows/Inflows of Resources

Deferred outflow/inflow of resources represents a consumption/acquisition of net assets that applies to a future period and therefore will not be recognized as an outflow of resources (expense)/inflow of resources (revenue) until that future time.

##### Capital Assets

Capital assets purchased or acquired with an original cost of at least \$25,000, are reported at historical cost or estimated historical cost. Contributed assets are reported at acquisition value as of the date received. Additions, improvements and other capital outlays that significantly extend the useful life of an asset are capitalized. Other costs incurred for repairs and maintenance are expensed as incurred.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. General capital assets are long-lived assets of the Village as a whole. When purchased, such assets are recorded as expenditures in the governmental funds and capitalized. In the case of the initial capitalization of general infrastructure assets (i.e., those reported by the governmental activities) the government chose to include all such items regardless of their acquisition date. Infrastructure such as streets, traffic signals and signs are capitalized. The valuation basis for general capital assets are historical cost, or where historical cost is not available, estimated historical cost based on replacement costs.

# VILLAGE OF NORRIDGE, ILLINOIS

## Notes to the Financial Statements

April 30, 2024

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued

##### Capital Assets - Continued

Capital assets in the proprietary funds are capitalized in the fund in which they are utilized. The valuation bases for proprietary fund capital assets are the same as those used for the general capital assets. Donated capital assets are capitalized at acquisition value on the date donated.

Depreciation on all assets is computed and recorded using the straight-line method of depreciation over the following estimated useful lives:

|                                |               |
|--------------------------------|---------------|
| Buildings                      | 25 - 50 Years |
| Machinery and Equipment        | 3 - 10 Years  |
| Infrastructure                 | 20 - 50 Years |
| Leased Assets                  | 6 - 25 Years  |
| Furniture and Fixtures         | 3 - 10 Years  |
| Water Meters                   | 20 Years      |
| Waterworks and Sewerage System | 40 Years      |

##### Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type Statement of Net Position. Bond premiums and discounts are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of the applicable bond premium or discount. Bond issuance costs are reported as expenses at the time of issuance.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

##### Compensated Absences

The Village accrues accumulated unpaid vacation and sick leave (or estimated to be earned) by the employee. In accordance with GASB Statement No. 16, no liability is recorded for nonvesting accumulation rights to receive sick pay benefits. However, a liability is recognized for that portion of accumulated sick leave that is estimated to be taken as "terminal leave" prior to retirement.

All vacation pay is accrued when incurred in the government-wide and proprietary fund financial statements. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

# VILLAGE OF NORRIDGE, ILLINOIS

## Notes to the Financial Statements

April 30, 2024

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### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES - Continued

#### ASSETS/DEFERRED OUTFLOWS, LIABILITIES/DEFERRED INFLOWS, AND NET POSITION OR EQUITY - Continued

##### Net Position

In the government-wide financial statements, equity is classified as net position and displayed in three components:

Net Investment in Capital Assets - Consists of capital assets including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted - Consists of net position with constraints placed on the use either by (1) external groups such as creditors, grantors, contributors, or laws or regulations of other governments; or (2) law through constitutional provisions or enabling legislations.

Unrestricted - All other net position balances that do not meet the definition of “restricted” or “net investment in capital assets.”

##### Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumption that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

### NOTE 2 - STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

#### BUDGETARY INFORMATION

The Village follows these procedures in establishing the budgetary data reflected in the financial statements:

1. Prior to July 31, the Village President submits to the Board of Trustees a proposed operating budget for the fiscal year commencing the prior May 1. the operating budget includes proposed expenditures and the means of financing them.
2. Public hearings are conducted at the Village Hall to obtain taxpayer comments.
3. Prior to July 31, the budget is legally enacted through passage of an ordinance.
4. Formal budgetary integration is employed as a management control devise during the year for all funds.
5. Budget for all funds is adopted and monitored throughout the year on a cash basis.

## VILLAGE OF NORRIDGE, ILLINOIS

### Notes to the Financial Statements

April 30, 2024

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#### NOTE 3 - DETAIL NOTES ON ALL FUNDS

##### DEPOSITS AND INVESTMENTS

Permitted Deposits and Investments - Statutes authorize the Village to make deposits/invest in commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. Agencies, obligations of States and their political subdivisions, credit union shares, repurchase agreements, commercial paper rated within the three highest classifications by at least two standard rating services and the Illinois Funds.

The Illinois Funds is an investment pool managed by the Illinois Public Treasurer's Office which allows governments within the State to pool their funds for investment purposes. Illinois Funds is not registered with the SEC as an investment company. Investments in Illinois Funds are valued at the share price, which is the price for which the investment could be sold.

##### **Village**

*Deposits.* At year-end, the carrying amount of the Village's deposits for governmental and business-type activities totaled \$5,502,368 and the bank balances totaled \$5,923,070. The Village also had \$10,712,079 invested in Illinois Funds.

*Interest Rate Risk.* Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Village's investment policy does not specifically address interest rate risk. The Village's investments in Illinois Funds have an average maturity of less than one year.

*Credit Risk.* Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Besides investing in security instruments authorized under State Statute, the Village's investment policy further states that safety of principal is the foremost objective of the Village. The Village's investments in the Illinois Funds were rated AAmmf by Fitch.

*Custodial Credit Risk.* In the case of deposits, this is the risk that in the event of a bank failure, the Village's deposits may not be returned to it. The Village's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance with the collateral held by the Village or a third party in the Village's name. At year-end, all of the bank balance of the deposits was covered by federal depository or equivalent insurance.

*Concentration Risk.* This is the risk of loss attributed to the magnitude of the Village's investment in a single issuer. The Village's investment policy does not place any limits on the amount the Village may invest in any one issuer. At year-end, the Village does not have any investments over 5 percent of the total cash and investment portfolio (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

## VILLAGE OF NORRIDGE, ILLINOIS

### Notes to the Financial Statements

April 30, 2024

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#### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

##### DEPOSITS AND INVESTMENTS - Continued

###### Police Pension Fund

The Illinois Police Officers Pension Investment Fund (IPOPIF) is an investment trust fund responsible for the consolidation and fiduciary management of the pension assets of Illinois suburban and downstate police pension funds. IPOPIF was created by Public Act 101-0610, and codified within the Illinois Pension Code, becoming effective January 1, 2020, to streamline investments and eliminate unnecessary and redundant administrative costs, thereby ensuring assets are available to fund pension benefits for the beneficiaries of the participating pension funds. Participation in IPOPIF by Illinois suburban and downstate police pension funds is mandatory. Investments of the Fund are combined in a commingled external investment pool and held by IPOPIF. A schedule of investment expenses is included in IPOPIF's annual comprehensive financial report. For additional information on IPOPIF's investments, please refer to their annual comprehensive financial report, which can be obtained from IPOPIF at 456 Fulton Street, Suite 402 Peoria, Illinois 61602 or at [www.ipopif.org](http://www.ipopif.org).

*Deposits.* The Fund retains all its available cash with one financial institution. Available cash is determined to be that amount which is required for the current expenditures of the Fund. The excess of available cash is required to be transferred to IPOPIF for purposes of the long-term investment for the Fund. At year-end, the carrying amount of the Fund's cash on hand totaled \$4,305,353 and the bank balances totaled \$4,305,353.

*Custodial Credit Risk.* In the case of deposits, this is the risk that in the event of a bank failure, the Fund's deposits may not be returned to it. The Fund's investment policy does not require pledging of collateral for all bank balance in excess of Federal Deposit Insurance, since flow-through FDIC coverage is available for the Fund's deposits. At year-end, the entire carrying amount of the bank balance of deposits is covered by federal depository or equivalent insurance.

*Investments.* At year-end the Fund has \$37,069,061 invested in IPOPIF. The pooled investments consist of the investments as noted in the target allocation table available at [www.ipopif.org](http://www.ipopif.org). Investments in IPOPIF are valued at IPOPIF's share price, which is the price the investment could be sold. There are no unfunded commitments at year-end. The fund may redeem shares with a seven calendar day notice. IPOPIF may, at its sole discretion and based on circumstances, process redemption requests with fewer than a seven calendar day notice. Regular redemptions of the same amount on a particular day of the month may be arranged with IPOPIF.

*Investment Policy.* IPOPIF's current investment policy was adopted by the Board of Trustees on December 17, 2021. IPOPIF is authorized to invest in all investments allowed by Illinois Compiled Statutes (ILCS). The IPOPIF shall not be subject to any of the limitations applicable to investments of pension fund assets currently held by the transferor pension funds under Sections 1-113.1 through 1-113.12 or Article 3 of the Illinois Pension Code.

###### Rate of Return

At year-end, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 1.16%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

## VILLAGE OF NORRIDGE, ILLINOIS

### Notes to the Financial Statements

April 30, 2024

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#### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

##### PROPERTY TAXES

Property taxes for 2023 attach as an enforceable lien on January 1, on property values assessed as of the same date. Taxes are levied by December of the subsequent fiscal year (by passage of a Tax Levy Ordinance). Tax bills are prepared by the County and are payable in two installments, on or about March 1 and September 1. The County collects such taxes and remits them periodically.

##### LEASES RECEIVABLE

On May 1, 2022, the Village entered into a 70 month lease as Lessor for the use of CCATT - Cell Tower. An initial lease receivable was recorded in the amount of \$194,341. As of April 30, 2024, the value of the lease receivable is \$135,430. The lessee is required to make monthly fixed payments of \$2,708. The lease has an interest rate of 2.2170%. The value of the deferred inflow of resources as of April 30, 2024 was \$128,648, and the Village recognized lease revenue of \$32,846 during the fiscal year.

On May 1, 2022, the Village entered into a 121 month lease as Lessor for the use of Public Works Cell Tower. An initial lease receivable was recorded in the amount of \$406,050. As of April 30, 2024, the value of the lease receivable is \$346,825. The lessee is required to make monthly fixed payments of \$3,177. The lease has an interest rate of 2.4520%. The value of the deferred inflow of resources as of April 30, 2024 was \$325,511, and the Village recognized lease revenue of \$40,269 during the fiscal year. The lessee has 1 extension option for 60 months.

On May 1, 2022, the Village entered into a 77 month lease as Lessor for the use of Water Tower Cell Tower Lease. An initial lease receivable was recorded in the amount of \$193,609. As of April 30, 2024, the value of the lease receivable is \$142,348. The lessee is required to make monthly fixed payments of \$2,394. The lease has an interest rate of 2.2770%. The value of the deferred inflow of resources as of April 30, 2024 was \$134,037, and the Village recognized lease revenue of \$29,786 during the fiscal year. The lessee has 1 extension option for 60 months.

On May 1, 2022, the Village entered into a 121 month lease as Lessor for the use of Estelle Sieb Community Center - Cell Tower. An initial lease receivable was recorded in the amount of \$404,726. As of April 30, 2024, the value of the lease receivable is \$345,565. The lessee is required to make monthly fixed payments of \$3,177. The lease has an interest rate of 2.4520%. The value of the deferred inflow of resources as of April 30, 2024 was \$324,450, and the Village recognized lease revenue of \$40,138 during the fiscal year. The lessee has 1 extension option for 60 months.

On May 1, 2022, the Village entered into a 300 month lease as Lessor for the use of Ozark Light Pole - Cell Tower. An initial lease receivable was recorded in the amount of \$43,417. As of April 30, 2024, the value of the lease receivable is \$40,119. The lessee is required to make annual fixed payments of \$2,400. The lease has an interest rate of 2.8760%. The value of the deferred inflow of resources as of April 30, 2024 was \$39,837, and the Village recognized lease revenue of \$1,790 during the fiscal year. The lessee has 1 extension option for 60 months.

# VILLAGE OF NORRIDGE, ILLINOIS

## Notes to the Financial Statements

April 30, 2024

### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### LEASES RECEIVABLE - Continued

The future minimum leased assets and the net present value of these minimum lease receipts as of year-end, are as follows:

| Fiscal<br>Year | Governmental Activities |          | Business-Type Activities |          |
|----------------|-------------------------|----------|--------------------------|----------|
|                | Principal               | Interest | Principal                | Interest |
| 2025           | \$ 34,245               | 9,260    | 93,196                   | 13,764   |
| 2026           | 36,762                  | 8,387    | 99,354                   | 11,537   |
| 2027           | 39,408                  | 7,451    | 105,805                  | 9,163    |
| 2028           | 42,189                  | 6,448    | 109,234                  | 6,638    |
| 2029           | 45,111                  | 5,376    | 61,907                   | 4,509    |
| 2030           | 48,180                  | 4,230    | 46,892                   | 3,279    |
| 2031           | 51,403                  | 3,007    | 50,084                   | 2,093    |
| 2032           | 54,788                  | 1,703    | 53,437                   | 827      |
| 2033           | 6,076                   | 846      | 4,694                    | 10       |
| 2034           | 1,608                   | 792      | —                        | —        |
| 2035           | 1,655                   | 745      | —                        | —        |
| 2036           | 1,702                   | 698      | —                        | —        |
| 2037           | 1,751                   | 649      | —                        | —        |
| 2038           | 1,802                   | 598      | —                        | —        |
| 2039           | 1,853                   | 547      | —                        | —        |
| 2040           | 1,907                   | 493      | —                        | —        |
| 2041           | 1,962                   | 438      | —                        | —        |
| 2042           | 2,054                   | 382      | —                        | —        |
| 2043           | 2,113                   | 323      | —                        | —        |
| 2044           | 2,174                   | 262      | —                        | —        |
| 2045           | 2,236                   | 200      | —                        | —        |
| 2046           | 2,301                   | 135      | —                        | —        |
| 2047           | 2,404                   | 70       | —                        | —        |
|                | 385,684                 | 53,040   | 624,603                  | 51,820   |

# VILLAGE OF NORRIDGE, ILLINOIS

## Notes to the Financial Statements

April 30, 2024

### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### CAPITAL ASSETS

##### Governmental Activities

Governmental capital asset activity for the fiscal year was as follows:

|                                      | Beginning<br>Balances | Increases | Decreases | Ending<br>Balances |
|--------------------------------------|-----------------------|-----------|-----------|--------------------|
| Nondepreciable Capital Assets        |                       |           |           |                    |
| Land                                 | \$ 2,785,487          | 4,304,700 | —         | 7,090,187          |
| Depreciable Capital Assets           |                       |           |           |                    |
| Buildings                            | 6,969,065             | 113,000   | —         | 7,082,065          |
| Machinery and Equipment              | 5,252,273             | 204,175   | 137,734   | 5,318,714          |
| Infrastructure                       | 13,419,595            | 1,263,545 | —         | 14,683,140         |
| Leased Assets                        | —                     | 166,737   | —         | 166,737            |
|                                      | 25,640,933            | 1,747,457 | 137,734   | 27,250,656         |
| Less Accumulated Depreciation        |                       |           |           |                    |
| Buildings                            | 3,298,174             | 141,641   | —         | 3,439,815          |
| Equipment                            | 4,339,952             | 262,414   | 137,734   | 4,464,632          |
| Infrastructure                       | 7,719,151             | 321,698   | —         | 8,040,849          |
| Leased Assets                        | —                     | 20,751    | —         | 20,751             |
|                                      | 15,357,277            | 746,504   | 137,734   | 15,966,047         |
| Total Net Depreciable Capital Assets | 10,283,656            | 1,000,953 | —         | 11,284,609         |
| Total Net Capital Assets             | 13,069,143            | 5,305,653 | —         | 18,374,796         |

Depreciation expense was charged to governmental activities as follows:

|                    |                |
|--------------------|----------------|
| General Government | \$ 84,346      |
| Public Safety      | 155,569        |
| Public Works       | 366,589        |
| Village Properties | 140,000        |
|                    | <u>746,504</u> |

**VILLAGE OF NORRIDGE, ILLINOIS****Notes to the Financial Statements****April 30, 2024****NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued****CAPITAL ASSETS - Continued****Business-Type Activities**

Business-type capital asset activity for the fiscal year was as follows:

|                                      | Beginning<br>Balances | Increases | Decreases | Ending<br>Balances |
|--------------------------------------|-----------------------|-----------|-----------|--------------------|
| Nondepreciable Capital Assets        |                       |           |           |                    |
| Construction in Progress             | \$ 476,001            | 1,620,728 | —         | 2,096,729          |
| Depreciable Capital Assets           |                       |           |           |                    |
| Machinery and Equipment              | 10,428,368            | 1,064,631 | —         | 11,492,999         |
| Furniture and Fixtures               | 22,375                | —         | —         | 22,375             |
| Water Meters                         | 452,923               | —         | —         | 452,923            |
| Waterworks and Sewerage System       | 2,304,518             | 369,000   | —         | 2,673,518          |
|                                      | 13,208,184            | 1,433,631 | —         | 14,641,815         |
| Less Accumulated Depreciation        |                       |           |           |                    |
| Machinery and Equipment              | 4,204,415             | 233,558   | —         | 4,437,973          |
| Furniture and Fixtures               | 22,375                | —         | —         | 22,375             |
| Water Meters                         | 452,923               | —         | —         | 452,923            |
| Waterworks and Sewerage System       | 2,304,518             | 9,225     | —         | 2,313,743          |
|                                      | 6,984,231             | 242,783   | —         | 7,227,014          |
| Total Net Depreciable Capital Assets | 6,223,953             | 1,190,848 | —         | 7,414,801          |
| Total Net Capital Assets             | 6,699,954             | 2,811,576 | —         | 9,511,530          |

Depreciation expense of \$242,783 was charged to the water utilities business-type activity.

## VILLAGE OF NORRIDGE, ILLINOIS

### Notes to the Financial Statements

April 30, 2024

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#### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

##### LONG-TERM DEBT

###### Leases Payable

The Village has the following leases outstanding at year-end:

| Leases             | Start Date        | End Date          | Payments            | Interest Rate |
|--------------------|-------------------|-------------------|---------------------|---------------|
| 23 Durango - 80439 | October 1, 2023   | September 1, 2028 | \$14,544 to \$6,060 | 5.95%         |
| 23 Durango - 80438 | December 18, 2023 | November 18, 2028 | \$13,380 to \$7,805 | 5.95%         |
| 23 F150 - 85107    | August 30, 2023   | July 28, 2027     | \$12,852 to \$3,212 | 5.95%         |

###### Notes Payable

The Village enters into notes payable to provide funds for acquisition of capital assets. Notes payable have been issued for the governmental activities. Notes payable are direct obligations and pledge the full faith and credit of the Village. Notes payable currently outstanding are as follows:

| Issue                                                                                                                      | Fund Debt<br>Retired by | Beginning<br>Balances | Issuances | Retirements | Ending<br>Balances |
|----------------------------------------------------------------------------------------------------------------------------|-------------------------|-----------------------|-----------|-------------|--------------------|
| Note Payable of 2019 - Due in annual installments of \$87,855 to \$175,828 plus interest at 3.50% through May 7, 2029.     | General                 | \$ 1,034,986          | —         | 143,622     | 891,364            |
| Note Payable of 2023 - Due in annual amounts of \$130,790 to \$2,587,164 plus interest at 5.95% through December 17, 2031. | General                 | —                     | 4,000,000 | —           | 4,000,000          |
|                                                                                                                            |                         | 1,034,986             | 4,000,000 | 143,622     | 4,891,364          |

## VILLAGE OF NORRIDGE, ILLINOIS

### Notes to the Financial Statements

April 30, 2024

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#### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

##### LONG-TERM DEBT - Continued

###### Installment Contract Payable

The Village also issues installment contracts payable to provide funds for the purchase of capital assets. Installment contracts currently outstanding are as follows:

| Issue                                                                                                                                                              | Fund Debt<br>Retired by | Beginning<br>Balances | Issuances | Retirements | Ending<br>Balances |
|--------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------|-----------------------|-----------|-------------|--------------------|
| Installment Contract (Elgin Crosswind Streetsweeper) of 2020 - Due in annual installments of \$50,325 to \$57,060 plus interest at 3.19% through January 22, 2025. | General                 | \$ 112,356            | —         | 55,296      | 57,060             |

###### Illinois Environmental Protection Agency (IEPA) Loans

The Village has entered into three loan agreements with the IEPA to provide low interest financing for waterworks and sewerage improvements. IEPA loans have been issued for business-type activities only. The IEPA loans pledge net water and sewer revenues. IEPA loans currently outstanding are as follows:

| Issue                                                                                                                                                             | Fund Debt<br>Retired by | Beginning<br>Balances | Issuances | Retirements | Ending<br>Balances |
|-------------------------------------------------------------------------------------------------------------------------------------------------------------------|-------------------------|-----------------------|-----------|-------------|--------------------|
| Illinois Environmental Protection Agency Loan Payable of 2012, due in semi-annual installments of \$22,591 including interest at 2.295% through January 23, 2033. | Water Utilities         | \$ 200,836            | —         | 18,085      | 182,751            |
| Illinois Environmental Protection Agency Loan Payable of 2018, due in annual installments of \$88,786 including interest at 1.76% through November 16, 2038.      | Water Utilities         | \$ 1,233,391          | —         | 67,373      | 1,166,018          |
|                                                                                                                                                                   |                         | 1,434,227             | —         | 85,458      | 1,348,769          |

# VILLAGE OF NORRIDGE, ILLINOIS

## Notes to the Financial Statements

April 30, 2024

### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### LONG-TERM DEBT - Continued

##### Long-Term Liabilities Activity

Changes in long-term liabilities during the fiscal year were as follows:

| Type of Debt                           | Beginning<br>Balances | Additions        | Deductions       | Ending<br>Balances | Amounts<br>Due within<br>One Year |
|----------------------------------------|-----------------------|------------------|------------------|--------------------|-----------------------------------|
| Governmental Activities                |                       |                  |                  |                    |                                   |
| Compensated Absences                   | \$ 1,036,385          | 113,482          | 56,741           | 1,093,126          | 218,625                           |
| Net Pension Liability/(Asset) - IMRF   | 56,642                | —                | 1,095,191        | (1,038,549)        | —                                 |
| Net Pension Liability - Police Pension | 17,786,538            | —                | 1,050,998        | 16,735,540         | —                                 |
| Total OPEB Liability - RBP             | 3,383,936             | 23,322           | —                | 3,407,258          | 67,851                            |
| Leases Payable                         | —                     | 166,737          | 18,934           | 147,803            | 32,863                            |
| Notes Payable                          | 1,034,986             | 4,000,000        | 143,622          | 4,891,364          | 279,465                           |
| Installment Contract                   | 112,356               | —                | 55,296           | 57,060             | 57,060                            |
|                                        | <u>23,410,843</u>     | <u>4,303,541</u> | <u>2,420,782</u> | <u>25,293,602</u>  | <u>655,864</u>                    |
| Business-Type Activities               |                       |                  |                  |                    |                                   |
| Net Pension Liability/(Asset) - IMRF   | 7,033                 | —                | 150,575          | (143,542)          | —                                 |
| Total OPEB Liability - RBP             | 110,371               | —                | 8,023            | 102,348            | 2,081                             |
| IEPA Loans Payable                     | 1,434,227             | —                | 85,458           | 1,348,769          | 87,066                            |
|                                        | <u>1,551,631</u>      | <u>—</u>         | <u>244,056</u>   | <u>1,307,575</u>   | <u>89,147</u>                     |

For governmental activities, the compensated absences, the net pension liability/(asset), the total OPEB liability, the leases payable, the notes payable, and the installment contracts are liquidated by the General Fund.

For business-type activities, the Water Utilities Fund makes payments on the net pension liability/(asset), the total OPEB liability, and the IEPA loans payable.

##### Legal Debt Margin

Chapter 65, Section 5/8-5-1 of the Illinois Compiled Statutes provides, "...no municipality having a population of less than 500,000 shall become indebted in any manner or for any purpose, to an amount, including existing indebtedness in the aggregate exceeding 8.625% on the value of the taxable property therein, to be ascertained by the last assessment for state and county purposes, previous to the incurring of the indebtedness or, until January 1, 1983, if greater, the sum that is produced by multiplying the municipality's 1978 equalized assessed valuation by the debt limitation percentage in effect on January 1, 1979."

# VILLAGE OF NORRIDGE, ILLINOIS

## Notes to the Financial Statements

April 30, 2024

### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### LONG-TERM DEBT - Continued

##### Debt Service Requirements to Maturity

The annual debt service requirements to maturity, including principal and interest, are as follows:

| Fiscal<br>Year | Governmental Activities |          |           |           |                      |          | Business-Type Activities |           |
|----------------|-------------------------|----------|-----------|-----------|----------------------|----------|--------------------------|-----------|
|                | Leases                  |          | Notes     |           | Installment Contract |          | IEPA                     |           |
|                | Payable                 |          | Payable   |           | Payable              |          | Loans Payable            |           |
|                | Principal               | Interest | Principal | Interest  | Principal            | Interest | Principal                | Interest  |
| 2025           | \$ 32,863               | 7,908    | 279,465   | 310,755   | 57,060               | 1,820    | 87,066                   | 135,688   |
| 2026           | 34,872                  | 5,897    | 337,708   | 252,512   | —                    | —        | 88,705                   | 134,049   |
| 2027           | 37,006                  | 3,766    | 354,310   | 235,910   | —                    | —        | 90,376                   | 132,378   |
| 2028           | 29,439                  | 1,696    | 371,781   | 218,439   | —                    | —        | 92,078                   | 130,676   |
| 2029           | 13,623                  | 242      | 394,759   | 195,461   | —                    | —        | 93,814                   | 128,940   |
| 2030           | —                       | —        | 320,007   | 180,541   | —                    | —        | 95,581                   | 127,173   |
| 2031           | —                       | —        | 246,170   | 164,976   | —                    | —        | 97,383                   | 125,371   |
| 2032           | —                       | —        | 2,587,164 | 150,108   | —                    | —        | 99,219                   | 123,535   |
| 2033           | —                       | —        | —         | —         | —                    | —        | 101,090                  | 121,664   |
| 2034           | —                       | —        | —         | —         | —                    | —        | 80,277                   | 97,295    |
| 2035           | —                       | —        | —         | —         | —                    | —        | 81,696                   | 95,876    |
| 2036           | —                       | —        | —         | —         | —                    | —        | 83,140                   | 94,432    |
| 2037           | —                       | —        | —         | —         | —                    | —        | 84,610                   | 92,962    |
| 2038           | —                       | —        | —         | —         | —                    | —        | 86,106                   | 91,466    |
| 2039           | —                       | —        | —         | —         | —                    | —        | 87,628                   | 89,944    |
| Totals         | 147,803                 | 19,509   | 4,891,364 | 1,708,702 | 57,060               | 1,820    | 1,348,769                | 1,721,449 |

# VILLAGE OF NORRIDGE, ILLINOIS

## Notes to the Financial Statements

April 30, 2024

### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

#### FUND BALANCE CLASSIFICATIONS

In the governmental funds' financial statements, the Village considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available. The Village first utilizes committed, then assigned and then unassigned fund balance when an expenditure is incurred for purposes for which all three unrestricted fund balances are available.

*Nonspendable Fund Balance.* Consists of resources that cannot be spent because they are either: a) not in a spendable form; or b) legally or contractually required to be maintained intact.

*Restricted Fund Balance.* Consists of resources that are restricted to specific purposes, that is, when constraints placed on the use of resources are either: a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments; or b) imposed by law through constitutional provisions or enabling legislation.

*Committed Fund Balance.* Consists of resources constrained (issuance of an ordinance) to specific purposes by the government itself, using its highest level of decision-making authority, the Board of Trustees; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest-level action to remove or change the constraint.

*Assigned Fund Balance.* Consists of amounts that are constrained by the Board of Trustees' intent to be used for specific purposes but are neither restricted nor committed. Intent is expressed by a) the Board of Trustees itself or b) a body or official to which the Board of Trustees has delegated the authority to assign amounts to be used for specific purposes. The Village's highest level of decision-making authority is the Board of Trustees, who is authorized to assign amounts to a specific purpose.

*Unassigned Fund Balance.* Consists of residual net resources of a fund that has not been restricted, committed, or assigned within the General Fund and deficit fund balances of other governmental funds.

*Fund Balance Classifications.* The following is a schedule of fund balance classifications for the governmental funds as of the date of this report:

|                     | General    | Motor<br>Fuel Tax | Totals     |
|---------------------|------------|-------------------|------------|
| Fund Balances       |            |                   |            |
| Nonspendable        |            |                   |            |
| Prepays             | \$ 254,762 | —                 | 254,762    |
| Restricted          |            |                   |            |
| Motor Fuel Tax      | —          | 1,039,442         | 1,039,442  |
| Unassigned          | 14,469,207 | —                 | 14,469,207 |
| Total Fund Balances | 14,723,969 | 1,039,442         | 15,763,411 |

## VILLAGE OF NORRIDGE, ILLINOIS

### Notes to the Financial Statements

April 30, 2024

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#### NOTE 3 - DETAIL NOTES ON ALL FUNDS - Continued

##### NET INVESTMENT IN CAPITAL ASSETS

Net investment in capital assets was comprised of the following as of April 30, 2024:

|                                                  |                    |
|--------------------------------------------------|--------------------|
| Governmental Activities                          |                    |
| Capital Assets - Net of Accumulated Depreciation | \$ 18,374,796      |
| Less Capital Related Debt:                       |                    |
| Leases Payable                                   | (147,803)          |
| Note Payable                                     | (4,891,364)        |
| Installment Contract                             | <u>(57,060)</u>    |
| Net Investment in Capital Assets                 | <u>13,278,569</u>  |
| Business-Type Activities                         |                    |
| Capital Assets - Net of Accumulated Depreciation | 9,511,530          |
| Less Capital Related Debt:                       |                    |
| IEPA Loans Payable                               | <u>(1,348,769)</u> |
| Net Investment in Capital Assets                 | <u>8,162,761</u>   |

##### NET POSITION/FUND BALANCE RESTATEMENT

Beginning net position for governmental activities and beginning fund balances were restated to correct an error in recording business district taxes in the previous year. In addition, beginning net position for business-type activities was restated to correct an error in recording accounts receivable in the previous year. The following is a summary of the net position/fund balance as originally reported and as restated:

| Fund Balance/Net Position | As Reported    | As Restated | (Decreases) |
|---------------------------|----------------|-------------|-------------|
| Governmental Activities   | \$ (1,350,772) | (1,473,390) | (122,618)   |
| Business-Type Activities  | 9,177,275      | 9,169,271   | (8,004)     |
| General                   | 11,259,017     | 11,136,399  | (122,618)   |
| Water Utilities           | 9,177,275      | 9,169,271   | (8,004)     |

## **VILLAGE OF NORRIDGE, ILLINOIS**

### **Notes to the Financial Statements**

**April 30, 2024**

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#### **NOTE 4 - OTHER INFORMATION**

##### **RISK MANAGEMENT**

The Village is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; natural disasters; and injuries to the Village's employees. The Village has purchased insurance from private insurance companies. Risks covered included certain types of liabilities and bonds. Premiums have been displayed as expenditures/expenses in appropriate funds. There were no significant changes in insurance coverages from the prior year and settlements did not exceed insurance coverage in any of the past three fiscal years.

##### **CONTINGENT LIABILITIES**

###### **Litigation**

From time to time, the Village is party to various pending claims and legal proceedings with respect to employment, civil rights, property taxes and other matters. Although the outcome of such matters cannot be forecasted with certainty, it is the opinion of management and the Village attorney that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the Village's financial position or results of operations.

###### **Grants**

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the Village expects such amounts, if any, to be immaterial.

###### **Intergovernmental Agreement and Debt Guarantee**

The Village entered into an intergovernmental agreement with the Village of Harwood Heights and the Village of Schiller Park to establish a joint emergency telephone system, referred to as the Municipal Consolidated Dispatch (MCD). The MCD financed the initial costs of its operations with a \$2,000,000 line of credit from Parkway Bank. On January 25, 2017, the Village adopted an ordinance pledging its full faith and credit to the repayment of the Village's allocated share of the loan. Since MCD has been satisfying the terms of the line of credit, the Village does not feel it is probable that it will be required to satisfy its share of the debt at this time. During the fiscal year ended April 30, 2024, the Village paid \$761,355 to MCD towards operating costs.

###### **Tax Abatements**

In August 2016, the Village entered into an agreement with a Developer to provide the Developer a maximum of up to \$4,200,000 of amusement taxes collected by the Village. Through April 30, 2024, the Village has reimbursed \$1,374,401, including \$266,592 in the current year. All payments have been recorded as an expenditure of the General Fund.

In March 2022, the Village entered into an agreement with a Developer to reimburse up to \$6,500,000 of eligible expenditures from business district retailer's occupation taxes collected by the Village. The reimbursements are to be made on a pari-passu basis, with variable percentages distributed to each party based on the cumulative reimbursements to date under the terms of the agreement. The reimbursements to the Developer are exclusive of any costs incurred by the Village to establish and annually administer the Business District. As of April 30, 2024, the Village has received \$2,749,781 of business district retailer's occupation taxes. Of the \$1,765,571 paid or accrued to the developer, \$1,286,247 was recorded as an expense to the Developer in the Village's General Fund for the Developer's share of taxes.

## VILLAGE OF NORRIDGE, ILLINOIS

### Notes to the Financial Statements

April 30, 2024

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#### NOTE 4 - OTHER INFORMATION - Continued

##### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS

The Village contributes to two defined benefit pension plans, the Illinois Municipal Retirement Fund (IMRF), a defined benefit agent multiple-employer public employee retirement system and the Police Pension Plan which is a single-employer pension plan. Separate reports are issued for the Police Pension Plan and may be obtained by writing to the Village at 4000 N. Olcott Avenue, Norridge, Illinois 60706. IMRF does issue a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole, but not by individual employer. That report may be obtained online at [www.imrf.org](http://www.imrf.org). The benefits, benefit levels, employee contributions, and employer contributions are governed by Illinois Compiled Statutes (ILCS) and can only be amended by the Illinois General Assembly.

The aggregate amounts recognized for the pension plans are:

|                | Pension<br>Expense/<br>(Revenue) | Net Pension<br>Liability/<br>(Asset) | Deferred<br>Outflows | Deferred<br>Inflows |
|----------------|----------------------------------|--------------------------------------|----------------------|---------------------|
| IMRF           | \$ (413,414)                     | (1,182,091)                          | 1,017,742            | 239,689             |
| Police Pension | 946,420                          | 16,735,540                           | 3,042,022            | 7,713,217           |
|                | 533,006                          | 15,553,449                           | 4,059,764            | 7,952,906           |

##### Illinois Municipal Retirement Fund (IMRF)

###### Plan Descriptions

*Plan Administration.* All hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

*Benefits Provided.* IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date.).

IMRF provides two tiers of pension benefits. Employees hired *before* January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

# VILLAGE OF NORRIDGE, ILLINOIS

## Notes to the Financial Statements

April 30, 2024

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### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

##### Illinois Municipal Retirement Fund (IMRF) - Continued

##### Plan Descriptions - Continued

*Benefits Provided - Continued.* Employees hired **on or after** January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

*Plan Membership.* As of December 31, 2023, the measurement date, the following employees were covered by the benefit terms:

|                                                                  |                   |
|------------------------------------------------------------------|-------------------|
| Inactive Plan Members Currently Receiving Benefits               | 56                |
| Inactive Plan Members Entitled to but not yet Receiving Benefits | 20                |
| Active Plan Members                                              | <u>33</u>         |
| Total                                                            | <u><u>109</u></u> |

*Contributions.* As set by statute, the Village's Regular Plan Members are required to contribute 4.50% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. For the fiscal year-ended April 30, 2024, the Village's contribution was 1.77% of covered payroll.

*Net Pension (Asset).* The Village's net pension (asset) was measured as of December 31, 2023. The total pension liability used to calculate the net pension (asset) was determined by an actuarial valuation as of that date.

*Actuarial Assumptions.* The total pension liabilities were determined by an actuarial valuation performed, as of December 31, 2023, using the following actuarial methods and assumptions:

## VILLAGE OF NORRIDGE, ILLINOIS

### Notes to the Financial Statements

April 30, 2024

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#### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

#### Illinois Municipal Retirement Fund (IMRF) - Continued

#### Plan Descriptions - Continued

##### *Actuarial Assumptions - Continued.*

|                            |                     |
|----------------------------|---------------------|
| Actuarial Cost Method      | Entry Age<br>Normal |
| Asset Valuation Method     | Fair Value          |
| Actuarial Assumptions      |                     |
| Interest Rate              | 7.25%               |
| Salary Increases           | 2.85% to 13.75%     |
| Cost of Living Adjustments | 2.75%               |
| Inflation                  | 2.25%               |

For nondisabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020.

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table:

## VILLAGE OF NORRIDGE, ILLINOIS

### Notes to the Financial Statements

April 30, 2024

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#### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

#### Illinois Municipal Retirement Fund (IMRF) - Continued

#### Plan Descriptions - Continued

*Actuarial Assumptions - Continued.*

| Asset Class               | Target | Long-Term<br>Expected Real<br>Rate of Return |
|---------------------------|--------|----------------------------------------------|
| Fixed Income              | 24.50% | 4.75%                                        |
| Domestic Equities         | 34.50% | 5.00%                                        |
| International Equities    | 18.00% | 6.35%                                        |
| Real Estate               | 10.50% | 6.30%                                        |
| Blended                   | 11.50% | 6.05% - 8.65%                                |
| Cash and Cash Equivalents | 1.00%  | 3.80%                                        |

#### Discount Rate

The discount rate used to measure the total pension liability was 7.25%, the same as the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that Village contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

#### Discount Rate Sensitivity

The following is a sensitivity analysis of the net pension liability/(asset) to changes in the discount rate. The table below presents the net pension liability/(asset) of the Village calculated using the discount rate as well as what the Village's net pension liability/(asset) would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

|                               | 1% Decrease<br>(6.25%) | Current<br>Discount Rate<br>(7.25%) | 1% Increase<br>(8.25%) |
|-------------------------------|------------------------|-------------------------------------|------------------------|
| Net Pension Liability/(Asset) | \$ 891,279             | (1,182,091)                         | (2,776,268)            |

**VILLAGE OF NORRIDGE, ILLINOIS****Notes to the Financial Statements****April 30, 2024****NOTE 4 - OTHER INFORMATION - Continued****EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued****Illinois Municipal Retirement Fund (IMRF) - Continued****Changes in the Net Pension Liability/(Asset)**

|                                                                                     | Total<br>Pension<br>Liability<br>(A) | Plan Fiduciary<br>Net Position<br>(B) | Net Pension<br>Liability/<br>(Asset)<br>(A) - (B) |
|-------------------------------------------------------------------------------------|--------------------------------------|---------------------------------------|---------------------------------------------------|
| Balances at December 31, 2022                                                       | \$ 19,399,792                        | 19,336,117                            | 63,675                                            |
| Changes for the Year:                                                               |                                      |                                       |                                                   |
| Service Cost                                                                        | 206,670                              | —                                     | 206,670                                           |
| Interest on the Total Pension Liability                                             | 1,381,470                            | —                                     | 1,381,470                                         |
| Difference Between Expected and Actual<br>Experience of the Total Pension Liability | (397,941)                            | —                                     | (397,941)                                         |
| Changes of Assumptions                                                              | 7,946                                | —                                     | 7,946                                             |
| Contributions - Employer                                                            | —                                    | 49,565                                | (49,565)                                          |
| Contributions - Employees                                                           | —                                    | 100,470                               | (100,470)                                         |
| Net Investment Income                                                               | —                                    | 2,114,372                             | (2,114,372)                                       |
| Benefit Payments, Including Refunds<br>of Employee Contributions                    | (896,748)                            | (896,748)                             | —                                                 |
| Other (Net Transfer)                                                                | —                                    | 179,504                               | (179,504)                                         |
| Net Changes                                                                         | 301,397                              | 1,547,163                             | (1,245,766)                                       |
| Balances at December 31, 2023                                                       | 19,701,189                           | 20,883,280                            | (1,182,091)                                       |

# VILLAGE OF NORRIDGE, ILLINOIS

## Notes to the Financial Statements

April 30, 2024

### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

##### Illinois Municipal Retirement Fund (IMRF) - Continued

#### Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the fiscal year ended April 30, 2024, the Village recognized pension revenue of \$413,414. At April 30, 2024, the Village reported deferred outflows or resources and deferred inflows of resources related to pensions from the following sources:

|                                                          | Deferred<br>Outflows of<br>Resources | Deferred<br>Inflows of<br>Resources | Totals    |
|----------------------------------------------------------|--------------------------------------|-------------------------------------|-----------|
| Difference Between Expected and Actual Experience        | \$ 29,544                            | (239,689)                           | (210,145) |
| Change in Assumptions                                    | 4,786                                | —                                   | 4,786     |
| Net Difference Between Projected and Actual              |                                      |                                     |           |
| Earnings on Pension Plan Investments                     | 976,912                              | —                                   | 976,912   |
| Total Pension Expense to be Recognized in Future Periods | 1,011,242                            | (239,689)                           | 771,553   |
| Pension Contributions Made                               |                                      |                                     |           |
| Subsequent to the Measurement Date                       | 6,500                                | —                                   | 6,500     |
| Total Deferred Amounts Related to IMRF                   | 1,017,742                            | (239,689)                           | 778,053   |

\$6,500 reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date and will be recognized as a reduction of the net pension liability/(asset) in the reporting year ended April 30, 2025. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

| Fiscal<br>Year | Net Deferred<br>Outflows/<br>(Inflows)<br>of Resources |
|----------------|--------------------------------------------------------|
| 2025           | \$ (31,097)                                            |
| 2026           | 253,956                                                |
| 2027           | 695,307                                                |
| 2028           | (146,613)                                              |
| 2029           | —                                                      |
| Thereafter     | —                                                      |
| Totals         | 771,553                                                |

# VILLAGE OF NORRIDGE, ILLINOIS

## Notes to the Financial Statements

April 30, 2024

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### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

##### Police Pension Plan

##### Plan Descriptions

*Plan Administration.* The Police Pension Plan is a single-employer defined benefit pension plan that covers all sworn police personnel. The defined benefits and employee and minimum employer contribution levels are governed by Illinois Compiled Statutes (40 ILCS 5/3-1) and may be amended only by the Illinois legislature. The Village accounts for the Fund as a pension trust fund. The Fund is governed by a five-member pension board. Two members of the Board are appointed by the Village President, one member is elected by pension beneficiaries and two members are elected by active police employees.

*Plan Membership.* At April 30, 2024, the measurement date, membership consisted of the following:

|                                                                  |                  |
|------------------------------------------------------------------|------------------|
| Inactive Plan Members Currently Receiving Benefits               | 34               |
| Inactive Plan Members Entitled to but not yet Receiving Benefits | 7                |
| Active Plan Members                                              | <u>37</u>        |
| Total                                                            | <u><u>78</u></u> |

*Benefits Provided.* The following is a summary of the Police Pension Plan as provided for in Illinois State Statutes.

The Police Pension Plan provides retirement benefits through two tiers of benefits as well as death and disability benefits. Covered employees hired before January 1, 2011 (Tier 1), attaining the age of 50 or older with 20 or more years of creditable service are entitled to receive an annual retirement benefit of  $\frac{1}{2}$  of the salary attached to the rank held on the last day of service, or for one year prior to the last day, whichever is greater. The annual benefit shall be increased by 2.5 percent of such salary for each additional year of service over 20 years up to 30 years, to a maximum of 75 percent of such salary. Employees with at least eight years but less than 20 years of credited service may retire at or after age 60 and receive a reduced benefit. The monthly benefit of a police officer who retired with 20 or more years of service after January 1, 1977 shall be increased annually, following the first anniversary date of retirement and be paid upon reaching the age of at least 55 years, by 3 percent of the original pension and 3 percent compounded annually thereafter.

Covered employees hired on or after January 1, 2011 (Tier 2), attaining the age of 55 or older with 10 or more years of creditable service are entitled to receive an annual retirement benefit equal to the average monthly salary obtained by dividing the total salary of the police officer during the 48 consecutive months of service within the last 60 months of service in which the total salary was the highest by the number of months of service in that period. Police officer salary for the pension purposes was capped at \$106,800, plus the lesser of  $\frac{1}{2}$  of the annual change in the Consumer Price Index or 3 percent compounded. The annual benefit shall be increased by 2.5 percent of such a salary for each additional year of service over 20 years up to 30 years to a maximum of 75 percent of such salary. Employees with at least 10 years may retire at or after age 50 and receive a reduced benefit (i.e.,  $\frac{1}{2}$  percent for each month under 55). The monthly benefit of a Tier 2 police officer shall be increased annually at age 60 on the January 1<sup>st</sup> after the police officer retires, or the first anniversary of the pension starting date, whichever is later. Noncompounding increases occur annually, each January thereafter. The increase is the lesser of 3 percent or  $\frac{1}{2}$  of the change in the Consumer Price Index for the preceding calendar year.

# VILLAGE OF NORRIDGE, ILLINOIS

## Notes to the Financial Statements

April 30, 2024

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### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

##### Police Pension Plan - Continued

##### Plan Descriptions - Continued

*Contributions.* Covered employees are required to contribute 9.91% of their base salary to the Police Pension Plan. If an employee leaves covered employment with less than 20 years of service, accumulated employee contributions may be refunded without accumulated interest. The Village is required to contribute the remaining amounts necessary to finance the plan and the administrative costs as actuarially determined by an enrolled actuary. However, effective January 1, 2011, ILCS requires the Village to contribute a minimum amount annually calculated using the projected unit credit actuarial cost method that will result in the funding of 90% of the past service cost by the year 2040. For the fiscal year-ended April 30, 2024, the Village's contribution was 59.22% of covered payroll.

*Concentrations.* At year-end, the Pension Fund does not have any investments over 5 percent of net plan position available for retirement benefits (other than investments issued or explicitly guaranteed by the U.S. government and investments in mutual funds, external investment pools, and other pooled investments).

##### Actuarial Assumptions

The total pension liability was determined by an actuarial valuation performed, as of April 30, 2024, using the following actuarial methods and assumptions:

|                            |                      |
|----------------------------|----------------------|
| Actuarial Cost Method      | Entry Age Normal     |
| Asset Valuation Method     | Level % Pay (Closed) |
| Actuarial Assumptions      |                      |
| Interest Rate              | 7.00%                |
| Salary Increases           | 3.75% to 9.71%       |
| Cost of Living Adjustments | 2.25%                |
| Inflation                  | 2.25%                |

Pub-2010 Adjusted for Plan Status, Demographics, and Illinois Public Pension Data, as Described

## VILLAGE OF NORRIDGE, ILLINOIS

### Notes to the Financial Statements

April 30, 2024

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#### NOTE 4 - OTHER INFORMATION - Continued

##### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

###### Police Pension Plan - Continued

###### Discount Rate

The discount rate used to measure the total pension liability was 7.00%, and 6.93% in the prior valuation. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that contributions will be made at rates equal to the difference between the actuarially determined contribution rates and the member rate. Based on those assumptions, the Fund's fiduciary net position was projected to be available to make all project future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all period of projected benefit payments to determine the total pension liability.

###### Discount Rate Sensitivity

The following is a sensitive analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the Village calculated using the discount rate as well as what the Village's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate:

|                       | 1% Decrease<br>(6.00%) | Current<br>Discount Rate<br>(7.00%) | 1% Increase<br>(8.00%) |
|-----------------------|------------------------|-------------------------------------|------------------------|
| Net Pension Liability | \$ 24,409,534          | 16,735,540                          | 10,414,460             |

**VILLAGE OF NORRIDGE, ILLINOIS**

**Notes to the Financial Statements**

**April 30, 2024**

**NOTE 4 - OTHER INFORMATION - Continued**

**EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued**

**Police Pension Plan - Continued**

**Changes in the Net Pension Liability**

|                                                                                     | Total<br>Pension<br>Liability<br>(A) | Plan Fiduciary<br>Net Position<br>(B) | Net Pension<br>Liability<br>(A) - (B) |
|-------------------------------------------------------------------------------------|--------------------------------------|---------------------------------------|---------------------------------------|
| Balances at April 30, 2023                                                          | \$ 55,791,071                        | 38,004,533                            | 17,786,538                            |
| Changes for the Year:                                                               |                                      |                                       |                                       |
| Service Cost                                                                        | 933,850                              | —                                     | 933,850                               |
| Interest on the Total Pension Liability                                             | 3,828,571                            | —                                     | 3,828,571                             |
| Changes of Benefit Terms                                                            | —                                    | —                                     | —                                     |
| Difference Between Expected and Actual<br>Experience of the Total Pension Liability | 842,538                              | —                                     | 842,538                               |
| Changes of Assumptions                                                              | (489,287)                            | —                                     | (489,287)                             |
| Contributions - Employer                                                            | —                                    | 2,353,375                             | (2,353,375)                           |
| Contributions - Employees                                                           | —                                    | 395,123                               | (395,123)                             |
| Contributions - Other                                                               | —                                    | 87,518                                | (87,518)                              |
| Net Investment Income                                                               | —                                    | 3,363,056                             | (3,363,056)                           |
| Benefit Payments, Including Refunds<br>of Employee Contributions                    | (2,887,063)                          | (2,887,063)                           | —                                     |
| Other (Net Transfer)                                                                | —                                    | (32,402)                              | 32,402                                |
| Net Changes                                                                         | 2,228,609                            | 3,279,607                             | (1,050,998)                           |
| Balances at April 30, 2024                                                          | 58,019,680                           | 41,284,140                            | 16,735,540                            |

# VILLAGE OF NORRIDGE, ILLINOIS

## Notes to the Financial Statements

April 30, 2024

### NOTE 4 - OTHER INFORMATION - Continued

#### EMPLOYEE RETIREMENT SYSTEM - DEFINED BENEFIT PENSION PLANS - Continued

##### Police Pension Plan - Continued

##### Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

For the fiscal year ended April 30, 2024, the Village recognized pension expense of \$946,420. At April 30, 2024, the Village reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

|                                                   | Deferred<br>Outflows of<br>Resources | Deferred<br>Inflows of<br>Resources | Totals      |
|---------------------------------------------------|--------------------------------------|-------------------------------------|-------------|
| Difference Between Expected and Actual Experience | \$ 1,300,036                         | (2,528,165)                         | (1,228,129) |
| Change in Assumptions                             | 728,867                              | (5,185,052)                         | (4,456,185) |
| Net Difference Between Projected and Actual       |                                      |                                     |             |
| Earnings on Pension Plan Investments              | 1,013,119                            | —                                   | 1,013,119   |
| Total Deferred Amounts Related to Police Pension  | 3,042,022                            | (7,713,217)                         | (4,671,195) |

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

| Fiscal<br>Year | Net Deferred<br>(Inflows)<br>of Resources |
|----------------|-------------------------------------------|
| 2025           | \$ (1,406,201)                            |
| 2026           | (839,678)                                 |
| 2027           | (1,485,097)                               |
| 2028           | (858,243)                                 |
| 2029           | (81,976)                                  |
| Thereafter     | —                                         |
| Total          | (4,671,195)                               |

## VILLAGE OF NORRIDGE, ILLINOIS

### Notes to the Financial Statements

April 30, 2024

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#### NOTE 4 - OTHER INFORMATION - Continued

##### OTHER POST-EMPLOYMENT BENEFITS

###### General Information about the OPEB Plan

*Plan Description.* The Village's defined benefit OPEB plan, Retiree Benefits Plan (RBP), provides OPEB for all permanent full-time general and public safety employees of the Village. RBP is a single-employer defined benefit OPEB plan administered by the Village. Article 11 of the State Compiled Statutes grants the authority to establish and amend the benefit terms and financing requirements to the Village Board. No assets are accumulated in a trust that meets the criteria in paragraph 4 of Statement 75.

*Benefits Provided.* RBP provides medical insurance for eligible retirees and their dependents through the Village's group health insurance plan, which covers both active and retired members. Benefit provisions are established and amended by the Village Board.

*Plan Membership.* As of April 30, 2024, the measurement date, the following employees were covered by the benefit terms:

|                                                                  |                  |
|------------------------------------------------------------------|------------------|
| Inactive Plan Members Currently Receiving Benefits               | 11               |
| Inactive Plan Members Entitled to but not yet Receiving Benefits | —                |
| Active Plan Members                                              | <u>56</u>        |
| Total                                                            | <u><u>67</u></u> |

###### Total OPEB Liability

The Village's total OPEB liability was measured as of April 30, 2024, and was determined by an actuarial valuation as of the same date.

*Actuarial Assumptions and Other Inputs.* The total OPEB liability in the April 30, 2024 actuarial valuation was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

|                                          |                                                                                                               |
|------------------------------------------|---------------------------------------------------------------------------------------------------------------|
| Inflation                                | 2.00%                                                                                                         |
| Salary Increases                         | 2.00%                                                                                                         |
| Discount Rate                            | 4.07%                                                                                                         |
| Healthcare Cost Trend Rates              | Initial rate of 3.00% to 11.70% in 2023 decreasing to an ultimate rate of 3.60% in year 2034 and later years. |
| Retirees' Share of Benefit-Related Costs | 100% of Projected Health Insurance Premiums for Retirees                                                      |

The discount rate was based on the Bond Buyer 20-Bond GO Index.

Mortality rates were based on Pub-2010 Public Retirement Plans Mortality Tables, with mortality improvement projected for 10 years.

# VILLAGE OF NORRIDGE, ILLINOIS

## Notes to the Financial Statements

April 30, 2024

### NOTE 4 - OTHER INFORMATION - Continued

#### OTHER POST-EMPLOYMENT BENEFITS - Continued

##### Change in the Total OPEB Liability

|                                                   | Total<br>OPEB<br>Liability |
|---------------------------------------------------|----------------------------|
| Balance at April 30, 2023                         | <u>\$ 3,494,307</u>        |
| Changes for the Year:                             |                            |
| Service Cost                                      | 118,993                    |
| Interest on the Total OPEB Liability              | 126,326                    |
| Changes of Benefit Terms                          | —                          |
| Difference Between Expected and Actual Experience | —                          |
| Changes of Assumptions or Other Inputs            | (160,088)                  |
| Benefit Payments                                  | <u>(69,932)</u>            |
| Net Changes                                       | <u>15,299</u>              |
| Balance at April 30, 2024                         | <u><u>3,509,606</u></u>    |

##### Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The discount rate used to measure the total pension liability was 4.07%, while the prior valuation used 3.53%. The following presents the total OPEB liability, calculated using the discount rate, as well as what the total OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher:

|                      | 1% Decrease<br>(3.07%) | Current<br>Discount Rate<br>(4.07%) | 1% Increase<br>(5.07%) |
|----------------------|------------------------|-------------------------------------|------------------------|
| Total OPEB Liability | \$ 3,492,709           | 3,509,606                           | 2,889,742              |

## VILLAGE OF NORRIDGE, ILLINOIS

### Notes to the Financial Statements

April 30, 2024

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#### NOTE 4 - OTHER INFORMATION - Continued

##### OTHER POST-EMPLOYMENT BENEFITS - Continued

##### Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rates

The following presents the total OPEB liability, calculated using a variable Healthcare Trend Rate, as well as what the total OPEB liability would be if it were calculated using a Healthcare Trend Rate that is one percentage point lower or one percentage point higher:

|                      |                         | Healthcare<br>Cost Trend |                         |
|----------------------|-------------------------|--------------------------|-------------------------|
|                      | 1% Decrease<br>(Varies) | Rates<br>(Varies)        | 1% Increase<br>(Varies) |
|                      |                         |                          |                         |
| Total OPEB Liability | \$ 3,108,108            | 3,509,606                | 3,988,482               |

##### OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

Per GASB Statement No. 75, under the Alternative Measurement Method, changes in Total OPEB Liability are immediately recognized as expense, resulting in no deferred outflows of resources or deferred inflows of resources related to OPEB. For the fiscal year ended April 30, 2024, the Village recognized OPEB expense of \$85,231.

## **REQUIRED SUPPLEMENTARY INFORMATION**

Required supplementary information includes financial information and disclosures that are required by the GASB but are not considered a part of the basic financial statements. Such information includes:

- Schedule Employer Contributions  
Illinois Municipal Retirement Fund  
Police Pension Fund
- Schedule of Changes in the Employer's Net Pension Liability/(Asset)  
Illinois Municipal Retirement Fund  
Police Pension Fund
- Schedule of Investment Returns  
Police Pension Fund
- Schedule of Changes in the Employer's Total OPEB Liability  
Retiree Benefit Plan
- Budgetary Comparison Schedules  
General Fund  
Motor Fuel Tax - Special Revenue Fund

Notes to the Required Supplementary Information

Budgetary Information - Budgets are adopted on the cash basis of accounting.

# VILLAGE OF NORRIDGE, ILLINOIS

## Illinois Municipal Retirement Fund Schedule of Employer Contributions April 30, 2024

| Fiscal Year | Actuarially Determined Contribution | Contributions in Relation to the Actuarially Determined Contribution | Contribution Excess/ (Deficiency) | Covered Employee Payroll | Contributions as a Percentage of Covered Payroll |
|-------------|-------------------------------------|----------------------------------------------------------------------|-----------------------------------|--------------------------|--------------------------------------------------|
| 2016        | \$ 365,293                          | \$ 365,293                                                           | \$ —                              | \$ 3,198,715             | 11.42%                                           |
| 2017        | 363,549                             | 363,549                                                              | —                                 | 3,189,024                | 11.40%                                           |
| 2018        | 316,725                             | 316,725                                                              | —                                 | 2,954,527                | 10.72%                                           |
| 2019        | 247,571                             | 247,571                                                              | —                                 | 2,346,643                | 10.55%                                           |
| 2020        | 191,820                             | 191,820                                                              | —                                 | 2,267,366                | 8.46%                                            |
| 2021        | 230,691                             | 230,691                                                              | —                                 | 2,108,696                | 10.94%                                           |
| 2022        | 220,553                             | 220,553                                                              | —                                 | 2,135,077                | 10.33%                                           |
| 2023        | 95,522                              | 95,522                                                               | —                                 | 2,155,634                | 4.43%                                            |
| 2024        | 39,989                              | 39,989                                                               | —                                 | 2,255,848                | 1.77%                                            |

### Notes to the Required Supplementary Information:

|                               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |
|-------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| Actuarial Cost Method         | Aggregate Entry Age Normal                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| Amortization Method           | Level % Pay (Closed)                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |
| Remaining Amortization Period | 20 Years                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |
| Asset Valuation Method        | 5-Year Smoothed Fair Value                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| Inflation                     | 2.25%                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| Salary Increases              | 2.75% to 13.75%, Including Inflation                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |
| Investment Rate of Return     | 7.25%                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| Retirement Age                | Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2020 valuation pursuant to an experience study of the period 2017-2019.                                                                                                                                                                                                                                                                                                                                                                                                                                                             |
| Mortality                     | For non-disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (both unadjusted) tables, and future mortality improvements projected using scale MP-2020. |

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

# VILLAGE OF NORRIDGE, ILLINOIS

## Police Pension Fund

### Schedule of Employer Contributions

April 30, 2024

| Fiscal Year | Actuarially Determined Contribution | Contributions in Relation to the Actuarially Determined Contribution | Contribution Excess/ (Deficiency) | Covered Employee Payroll | Contributions as a Percentage of Covered Payroll |
|-------------|-------------------------------------|----------------------------------------------------------------------|-----------------------------------|--------------------------|--------------------------------------------------|
| 2015        | \$ 1,023,355                        | \$ 1,028,552                                                         | \$ 5,197                          | \$ 3,472,235             | 29.62%                                           |
| 2016        | 1,090,581                           | 1,084,796                                                            | (5,785)                           | 3,391,915                | 31.98%                                           |
| 2017        | 1,100,892                           | 1,148,468                                                            | 47,576                            | 3,413,460                | 33.65%                                           |
| 2018        | 1,291,900                           | 1,157,860                                                            | (134,040)                         | 3,524,397                | 32.85%                                           |
| 2019        | 1,857,408                           | 1,223,330                                                            | (634,078)                         | 3,559,782                | 34.37%                                           |
| 2020        | 1,976,241                           | 1,849,979                                                            | (126,262)                         | 3,654,034                | 50.63%                                           |
| 2021        | 2,117,467                           | 2,239,394                                                            | 121,927                           | 3,457,054                | 64.78%                                           |
| 2022        | 2,231,989                           | 2,444,110                                                            | 212,121                           | 3,490,785                | 70.02%                                           |
| 2023        | 2,407,906                           | 2,408,162                                                            | 256                               | 3,674,511                | 65.54%                                           |
| 2024        | 2,160,256                           | 2,353,375                                                            | 193,119                           | 3,973,720                | 59.22%                                           |

#### Notes to the Required Supplementary Information:

|                               |                                                                                                 |
|-------------------------------|-------------------------------------------------------------------------------------------------|
| Actuarial Cost Method         | Entry Age Normal                                                                                |
| Amortization Method           | Level % Pay (Closed)                                                                            |
| Remaining Amortization Period | 15 Years                                                                                        |
| Asset Valuation Method        | 5-Year Smoothed Fair Value                                                                      |
| Inflation                     | 2.25%                                                                                           |
| Salary Increases              | 3.75% - 9.71%                                                                                   |
| Investment Rate of Return     | 7.00%                                                                                           |
| Retirement Age                | 50-70                                                                                           |
| Mortality                     | Pub-2010 Adjusted for Plan Status, Demographics, and Illinois Public Pension Data, as Described |

**VILLAGE OF NORRIDGE, ILLINOIS**

**Illinois Municipal Retirement Fund**

**Schedule of Changes in the Employer's Net Pension Liability/(Asset)**

**April 30, 2024**

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**See Following Page**

# VILLAGE OF NORRIDGE, ILLINOIS

## Illinois Municipal Retirement Fund

### Schedule of Changes in the Employer's Net Pension Liability/(Asset)

April 30, 2024

|                                                                                | 12/31/2015   | 12/31/2016 | 12/31/2017 |
|--------------------------------------------------------------------------------|--------------|------------|------------|
| Total Pension Liability                                                        |              |            |            |
| Service Cost                                                                   | \$ 356,178   | 362,038    | 336,480    |
| Interest                                                                       | 1,064,859    | 1,110,494  | 1,167,068  |
| Differences Between Expected and Actual Experience                             | (377,128)    | (241,961)  | (456,481)  |
| Change of Assumptions                                                          | 19,122       | (39,620)   | (485,805)  |
| Benefit Payments, Including Refunds of<br>Member Contributions                 | (426,677)    | (447,026)  | (479,878)  |
| Net Change in Total Pension Liability                                          | 636,354      | 743,925    | 81,384     |
| Total Pension Liability - Beginning                                            | 14,252,320   | 14,888,674 | 15,632,599 |
| Total Pension Liability - Ending                                               | 14,888,674   | 15,632,599 | 15,713,983 |
| Plan Fiduciary Net Position                                                    |              |            |            |
| Contributions - Employer                                                       | \$ 365,293   | 363,549    | 316,725    |
| Contributions - Members                                                        | 144,320      | 143,506    | 164,568    |
| Net Investment Income                                                          | 65,746       | 908,735    | 2,324,693  |
| Benefit Payments, Including Refunds<br>of Member Contributions                 | (426,677)    | (447,026)  | (479,878)  |
| Other (Net Transfer)                                                           | (274,431)    | 49,400     | (372,649)  |
| Net Change in Plan Fiduciary Net Position                                      | (125,749)    | 1,018,164  | 1,953,459  |
| Plan Net Position - Beginning                                                  | 13,107,651   | 12,981,902 | 14,000,066 |
| Plan Net Position - Ending                                                     | 12,981,902   | 14,000,066 | 15,953,525 |
| Employer's Net Pension Liability/(Asset)                                       | \$ 1,906,772 | 1,632,533  | (239,542)  |
| Plan Fiduciary Net Position as a Percentage<br>of the Total Pension Liability  | 87.19%       | 89.56%     | 101.52%    |
| Covered Payroll                                                                | \$ 3,198,715 | 3,189,024  | 2,954,527  |
| Employer's Net Pension Liability/(Asset) as a<br>Percentage of Covered Payroll | 59.61%       | 51.19%     | (8.11%)    |

Note: This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

*Changes of Assumptions.* Changes in assumptions related to the discount rate were made in 2015 through 2018 and 2020. Changes in assumptions related to the demographics were made in 2017.

| 12/31/2018 | 12/31/2019 | 12/31/2020  | 12/31/2021  | 12/31/2022  | 12/31/2023  |
|------------|------------|-------------|-------------|-------------|-------------|
| 244,686    | 254,324    | 244,773     | 213,997     | 215,189     | 206,670     |
| 1,165,811  | 1,246,090  | 1,284,857   | 1,276,397   | 1,318,885   | 1,381,470   |
| 356,625    | (152,888)  | (669,073)   | (146,715)   | 173,036     | (397,941)   |
| 503,617    | —          | (126,921)   | —           | —           | 7,946       |
| (584,366)  | (680,146)  | (935,920)   | (733,954)   | (782,495)   | (896,748)   |
| 1,686,373  | 667,380    | (202,284)   | 609,725     | 924,615     | 301,397     |
| 15,713,983 | 17,400,356 | 18,067,736  | 17,865,452  | 18,475,177  | 19,399,792  |
| 17,400,356 | 18,067,736 | 17,865,452  | 18,475,177  | 19,399,792  | 19,701,189  |
| 247,571    | 191,820    | 230,691     | 220,553     | 120,254     | 49,565      |
| 110,192    | 102,031    | 94,891      | 96,604      | 97,503      | 100,470     |
| (686,309)  | 2,738,676  | 2,471,886   | 3,222,259   | (2,600,170) | 2,114,372   |
| (584,366)  | (680,146)  | (935,920)   | (733,954)   | (782,495)   | (896,748)   |
| 335,580    | 141,357    | 51,689      | (127,057)   | 39,452      | 179,504     |
| (577,332)  | 2,493,738  | 1,913,237   | 2,678,405   | (3,125,456) | 1,547,163   |
| 15,953,525 | 15,376,193 | 17,869,931  | 19,783,168  | 22,461,573  | 19,336,117  |
| 15,376,193 | 17,869,931 | 19,783,168  | 22,461,573  | 19,336,117  | 20,883,280  |
| 2,024,163  | 197,805    | (1,917,716) | (3,986,396) | 63,675      | (1,182,091) |
| 88.37%     | 98.91%     | 110.73%     | 121.58%     | 99.67%      | 106.00%     |
| 2,346,643  | 2,267,366  | 2,108,696   | 2,135,077   | 2,166,739   | 2,232,661   |
| 86.26%     | 8.72%      | (90.94%)    | (186.71%)   | 2.94%       | (52.95%)    |

# VILLAGE OF NORRIDGE, ILLINOIS

## Police Pension Fund

### Schedule of Changes in the Employer's Net Pension Liability

April 30, 2024

|                                                                               | 4/30/2015     | 4/30/2016   | 4/30/2017   |
|-------------------------------------------------------------------------------|---------------|-------------|-------------|
| Total Pension Liability                                                       |               |             |             |
| Service Cost                                                                  | \$ 763,448    | 722,594     | 749,977     |
| Interest                                                                      | 2,588,780     | 2,863,849   | 2,994,336   |
| Differences Between Expected and Actual Experience                            | —             | —           | 452,361     |
| Change of Assumptions                                                         | (147,088)     | (3,164,904) | 884,615     |
| Change of Benefit Terms                                                       | 2,599,093     | 4,340,899   | —           |
| Benefit Payments, Including Refunds<br>of Member Contributions                | (1,835,622)   | (1,913,751) | (2,136,948) |
| Net Change in Total Pension Liability                                         | 3,968,611     | 2,848,687   | 2,944,341   |
| Total Pension Liability - Beginning                                           | 37,900,388    | 41,868,999  | 44,717,686  |
| Total Pension Liability - Ending                                              | 41,868,999    | 44,717,686  | 47,662,027  |
| Plan Fiduciary Net Position                                                   |               |             |             |
| Contributions - Employer                                                      | \$ 1,028,552  | 1,084,796   | 1,148,468   |
| Contributions - Members                                                       | 330,106       | 327,651     | 328,325     |
| Contributions - Others                                                        | —             | —           | —           |
| Net Investment Income                                                         | 1,768,480     | (540,607)   | 2,380,522   |
| Benefit Payments, Including Refunds<br>of Member Contributions                | (1,835,622)   | (1,913,751) | (2,136,948) |
| Administrative Expenses                                                       | (22,601)      | (19,116)    | (25,280)    |
| Net Change in Plan Fiduciary Net Position                                     | 1,268,915     | (1,061,027) | 1,695,087   |
| Plan Net Position - Beginning                                                 | 23,611,558    | 24,880,473  | 23,819,446  |
| Plan Net Position - Ending                                                    | 24,880,473    | 23,819,446  | 25,514,533  |
| Employer's Net Pension Liability                                              | \$ 16,988,526 | 20,898,240  | 22,147,494  |
| Plan Fiduciary Net Position as a Percentage<br>of the Total Pension Liability | 59.42%        | 53.27%      | 53.53%      |
| Covered Payroll                                                               | \$ 3,472,235  | 3,391,915   | 3,413,460   |
| Employer's Net Pension Liability as a Percentage of<br>Covered Payroll        | 489.27%       | 616.12%     | 648.83%     |

*Changes of Assumptions.* Changes in assumptions related to the discount rate were made in 2015 and 2022.

| 4/30/2018   | 4/30/2019   | 4/30/2020   | 4/30/2021   | 4/30/2022   | 4/30/2023   | 4/30/2024   |
|-------------|-------------|-------------|-------------|-------------|-------------|-------------|
| 801,425     | 969,788     | 1,121,506   | 1,170,150   | 1,094,910   | 1,056,840   | 933,850     |
| 3,190,983   | 3,261,241   | 3,354,633   | 3,497,432   | 3,403,591   | 3,596,554   | 3,828,571   |
| 43,670      | 438,310     | (309,981)   | (1,584,476) | (3,590,998) | 789,700     | 842,538     |
| 4,759,800   | 3,556,190   | (1,357,706) | 154,554     | (2,167,198) | (4,744,043) | (489,287)   |
| —           | —           | 647,797     | —           | —           | (54,458)    | —           |
| (2,292,490) | (2,446,376) | (2,388,849) | (2,396,858) | (2,679,940) | (2,766,657) | (2,887,063) |
| 6,503,388   | 5,779,153   | 1,067,400   | 840,802     | (3,939,635) | (2,122,064) | 2,228,609   |
| 47,662,027  | 54,165,415  | 59,944,568  | 61,011,968  | 61,852,770  | 57,913,135  | 55,791,071  |
| 54,165,415  | 59,944,568  | 61,011,968  | 61,852,770  | 57,913,135  | 55,791,071  | 58,019,680  |
| 1,157,860   | 1,223,330   | 1,849,979   | 2,239,394   | 2,444,110   | 2,408,162   | 2,353,375   |
| 326,022     | 352,773     | 355,264     | 342,595     | 346,059     | 365,586     | 395,123     |
| 28,385      | —           | —           | —           | —           | —           | 87,518      |
| 3,046,248   | 2,316,930   | 1,290,605   | 8,624,495   | (1,820,358) | 839,414     | 3,363,056   |
| (2,292,490) | (2,446,376) | (2,388,849) | (2,396,858) | (2,679,940) | (2,766,657) | (2,887,063) |
| (31,188)    | (27,562)    | (43,181)    | (66,264)    | (55,300)    | (52,188)    | (32,402)    |
| 2,234,837   | 1,419,095   | 1,063,818   | 8,743,362   | (1,765,429) | 794,317     | 3,279,607   |
| 25,514,533  | 27,749,370  | 29,168,465  | 30,232,283  | 38,975,645  | 37,210,216  | 38,004,533  |
| 27,749,370  | 29,168,465  | 30,232,283  | 38,975,645  | 37,210,216  | 38,004,533  | 41,284,140  |
| 26,416,045  | 30,776,103  | 30,779,685  | 22,877,125  | 20,702,919  | 17,786,538  | 16,735,540  |
| 51.23%      | 48.66%      | 49.55%      | 63.01%      | 64.25%      | 68.12%      | 71.16%      |
| 3,524,397   | 3,559,782   | 3,654,034   | 3,457,054   | 3,490,785   | 3,674,511   | 3,973,720   |
| 749.52%     | 864.55%     | 842.35%     | 661.75%     | 593.07%     | 484.05%     | 421.16%     |

**VILLAGE OF NORRIDGE, ILLINOIS**

**Police Pension Fund**

**Schedule of Investment Returns**

**April 30, 2024**

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| Fiscal<br>Year | Annual Money-<br>Weighted Rate<br>of Return, Net<br>of Investment<br>Expense |
|----------------|------------------------------------------------------------------------------|
| 2015           | 0.03%                                                                        |
| 2016           | (2.23%)                                                                      |
| 2017           | 10.33%                                                                       |
| 2018           | 12.28%                                                                       |
| 2019           | 8.63%                                                                        |
| 2020           | 4.55%                                                                        |
| 2021           | 17.24%                                                                       |
| 2022           | (10.71%)                                                                     |
| 2023           | 1.05%                                                                        |
| 2024           | 1.16%                                                                        |

**VILLAGE OF NORRIDGE, ILLINOIS**

**Retiree Benefits Plan**

**Schedule of Changes in the Employer's Total OPEB Liability**

**April 30, 2024**

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**See Following Page**

## VILLAGE OF NORRIDGE, ILLINOIS

### Retiree Benefits Plan

#### Schedule of Changes in the Employer's Total OPEB Liability

April 30, 2024

|                                                                     | 4/30/2018  | 4/30/2019 |
|---------------------------------------------------------------------|------------|-----------|
| Total OPEB Liability                                                |            |           |
| Service Cost                                                        | \$ 138,284 | 138,284   |
| Interest                                                            | 61,467     | (157,479) |
| Differences Between Expected and Actual Experience                  | (155,866)  | —         |
| Change of Assumptions or Other Inputs                               | 260,420    | —         |
| Benefit Payments                                                    | (124,682)  | (103,073) |
| Net Change in Total OPEB Liability                                  | 179,623    | (122,268) |
| Total OPEB Liability - Beginning                                    | 3,922,989  | 4,102,612 |
| Total OPEB Liability - Ending                                       | 4,102,612  | 3,980,344 |
| Covered-Employee Payroll                                            | 6,144,918  | 5,901,467 |
| Total OPEB Liability as a Percentage of<br>Covered-Employee Payroll | 66.76%     | 67.45%    |

#### Notes:

This schedule is intended to show information for ten years. Information for additional years will be displayed as it becomes available.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement 75.

*Changes of Assumptions.* Changes of assumptions and other inputs reflect the effects of changes in the discount rate from 2018 through 2024.

| 4/30/2020 | 4/30/2021 | 4/30/2022 | 4/30/2023 | 4/30/2024 |
|-----------|-----------|-----------|-----------|-----------|
| 138,284   | 138,284   | 118,993   | 118,993   | 118,993   |
| (447,923) | (146,948) | 95,211    | 127,702   | 126,326   |
| —         | —         | —         | —         | —         |
| 163,008   | 477,736   | (335,814) | (565,187) | (160,088) |
| (101,131) | (82,922)  | (92,161)  | (92,162)  | (69,932)  |
| (247,762) | 386,150   | (213,771) | (410,654) | 15,299    |
| 3,980,344 | 3,732,582 | 4,118,732 | 3,904,961 | 3,494,307 |
| 3,732,582 | 4,118,732 | 3,904,961 | 3,494,307 | 3,509,606 |
| 5,779,750 | 5,660,795 | 5,749,364 | 5,527,890 | 5,805,887 |
| 64.58%    | 72.76%    | 67.92%    | 63.21%    | 60.45%    |

**VILLAGE OF NORRIDGE, ILLINOIS****General Fund****Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual****For the Fiscal Year Ended April 30, 2024**

|                                                              | Original<br>Budget | Final<br>Budget | Actual     |
|--------------------------------------------------------------|--------------------|-----------------|------------|
| Revenues                                                     |                    |                 |            |
| Taxes                                                        | \$ 12,412,022      | 12,412,022      | 12,681,448 |
| Intergovernmental                                            | 7,728,500          | 7,728,500       | 8,025,541  |
| Licenses, Permits and Fees                                   | 872,000            | 872,000         | 876,855    |
| Fines and Forfeitures                                        | 353,500            | 353,500         | 414,957    |
| Charges for Services                                         | 89,000             | 89,000          | 88,027     |
| Investment Income                                            | 50,000             | 50,000          | 544,285    |
| Miscellaneous                                                | 31,000             | 31,000          | 70,004     |
| Total Revenues                                               | 21,536,022         | 21,536,022      | 22,701,117 |
| Expenditures                                                 |                    |                 |            |
| General Government                                           |                    |                 |            |
| Administration                                               | 2,948,253          | 2,948,253       | 2,203,017  |
| Public Safety                                                |                    |                 |            |
| Police                                                       | 10,143,675         | 10,143,675      | 14,070,346 |
| Public Works                                                 |                    |                 |            |
| Streets                                                      | 4,472,500          | 4,472,500       | 2,292,022  |
| Garbage and Recycling                                        | 1,546,050          | 1,546,050       | 1,382,850  |
| Village Properties                                           | 5,000,411          | 5,000,411       | 3,078,745  |
| Debt Service                                                 |                    |                 |            |
| Principal Retirement                                         | 179,074            | 179,074         | 217,852    |
| Interest and Fiscal Charges                                  | —                  | —               | 35,452     |
| Total Expenditures                                           | 24,289,963         | 24,289,963      | 23,280,284 |
| Excess (Deficiency) of Revenues<br>Over (Under) Expenditures | (2,753,941)        | (2,753,941)     | (579,167)  |
| Other Financing Sources                                      |                    |                 |            |
| Debt Issuance                                                | —                  | —               | 4,166,737  |
| Net Change in Fund Balance                                   | (2,753,941)        | (2,753,941)     | 3,587,570  |
| Fund Balance - Beginning as Restated                         |                    |                 | 11,136,399 |
| Fund Balance - Ending                                        |                    |                 | 14,723,969 |

## VILLAGE OF NORRIDGE, ILLINOIS

### Motor Fuel Tax - Special Revenue Fund

#### Schedule of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual

For the Fiscal Year Ended April 30, 2024

|                            | Original<br>Budget | Final<br>Budget | Actual    |
|----------------------------|--------------------|-----------------|-----------|
| Revenues                   |                    |                 |           |
| Intergovernmental          |                    |                 |           |
| MFT Allotments             | \$ 330,000         | 330,000         | 343,356   |
| Other Intergovernmental    | 240,000            | 240,000         | 326,467   |
| Investment Income          | 2,000              | 2,000           | 49,488    |
| Total Revenues             | 572,000            | 572,000         | 719,311   |
| Expenditures               |                    |                 |           |
| Public Works               |                    |                 |           |
| Streets                    | 1,531,134          | 1,531,134       | 1,060,720 |
| Net Change in Fund Balance | (959,134)          | (959,134)       | (341,409) |
| Fund Balance - Beginning   |                    |                 | 1,380,851 |
| Fund Balance - Ending      |                    |                 | 1,039,442 |

## **OTHER SUPPLEMENTARY INFORMATION**

Other supplementary information includes financial statements and schedules not required by the GASB, nor a part of the basic financial statements, but are presented for purposes of additional analysis.

Such schedules include:

- Budgetary Comparison Schedule - General Fund
- Budgetary Comparison Schedule - Major Enterprise Fund

## **INDIVIDUAL FUND DESCRIPTIONS**

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### **GENERAL FUND**

The General Fund is used to account for all financial resources except those required to be accounted for in another fund.

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### **SPECIAL REVENUE FUND**

The Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than fiduciary funds or capital project funds) that are legally restricted to expenditure for specified purposes.

#### **Motor Fuel Tax**

The Motor Fuel Tax Fund is used to account for motor fuel tax allocations from the State of Illinois and expenditures related to the Village's annual road rehabilitation and construction program.

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### **ENTERPRISE FUND**

Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises where the intent is that costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or where it has been decided that periodic determination of revenues earned, expenses incurred and/or net income is appropriate for capital maintenance, public policy, management control, accountability or other purpose.

#### **Water Utilities Fund**

The Water Utilities Fund is used to account for the provision of water and sewer services to the residents of the Village. All activities necessary to provide such services are accounted for in this fund, including but not limited to, administration, operations, maintenance, financing and related debt service and billing and collection.

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### **FIDUCIARY FUND**

#### **PENSION TRUST FUND**

##### **Police Pension Fund**

The Police Pension Fund is used to account for the accumulation of resources to be used for retirement annuity payments to employees on the police force at appropriate amounts and times in the future. Resources are contributed by employees at rates fixed by law and by the Village at amounts determined by an annual actuarial study.

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**VILLAGE OF NORRIDGE, ILLINOIS****General Fund****Schedule of Revenues - Budget and Actual****For the Fiscal Year Ended April 30, 2024**

|                            | Original<br>Budget | Final<br>Budget | Actual     |
|----------------------------|--------------------|-----------------|------------|
| Taxes                      |                    |                 |            |
| Property Taxes             | \$ 2,410,622       | 2,410,622       | 2,444,002  |
| Home Rule Sales Taxes      | 6,000,000          | 6,000,000       | 6,294,967  |
| Use Taxes                  | 600,000            | 600,000         | 575,930    |
| Other Taxes                | 3,401,400          | 3,401,400       | 3,366,549  |
|                            | 12,412,022         | 12,412,022      | 12,681,448 |
| Intergovernmental          |                    |                 |            |
| State Sales Taxes          | 4,900,000          | 4,900,000       | 5,245,682  |
| State Income Taxes         | 2,400,000          | 2,400,000       | 2,496,810  |
| Replacement Taxes          | 85,000             | 85,000          | 73,568     |
| Grants                     | 343,500            | 343,500         | 209,481    |
|                            | 7,728,500          | 7,728,500       | 8,025,541  |
| Licenses, Permits and Fees | 872,000            | 872,000         | 876,855    |
| Fines and Forfeitures      |                    |                 |            |
| Police                     | 323,000            | 323,000         | 350,070    |
| Other                      | 30,500             | 30,500          | 64,887     |
|                            | 353,500            | 353,500         | 414,957    |
| Charges for Services       | 89,000             | 89,000          | 88,027     |
| Investment Income          | 50,000             | 50,000          | 544,285    |
| Miscellaneous              | 31,000             | 31,000          | 70,004     |
| Total Revenues             | 21,536,022         | 21,536,022      | 22,701,117 |

## VILLAGE OF NORRIDGE, ILLINOIS

### General Fund

#### Schedule of Expenditures - Budget and Actual

For the Fiscal Year Ended April 30, 2024

|                             | Original<br>Budget | Final<br>Budget | Actual     |
|-----------------------------|--------------------|-----------------|------------|
| General Government          | \$ 2,948,253       | 2,948,253       | 2,203,017  |
| Public Safety               |                    |                 |            |
| Police                      | 10,143,675         | 10,143,675      | 14,070,346 |
| Public Works                |                    |                 |            |
| Streets                     | 4,472,500          | 4,472,500       | 2,292,022  |
| Garbage and Recycling       | 1,546,050          | 1,546,050       | 1,382,850  |
| Total Public Works          | 6,018,550          | 6,018,550       | 3,674,872  |
| Village Properties          | 5,000,411          | 5,000,411       | 3,078,745  |
| Debt Service                |                    |                 |            |
| Principal Retirement        | 179,074            | 179,074         | 217,852    |
| Interest and Fiscal Charges | —                  | —               | 35,452     |
| Total Debt Service          | 179,074            | 179,074         | 253,304    |
| Total Expenditures          | 24,289,963         | 24,289,963      | 23,280,284 |

**VILLAGE OF NORRIDGE, ILLINOIS****Waterworks Utilities - Enterprise Fund****Schedule of Revenues, Expenses and Changes in Net Position - Budget and Actual****For the Fiscal Year Ended April 30, 2024**

|                                      | Original<br>Budget | Final<br>Budget | Actual     |
|--------------------------------------|--------------------|-----------------|------------|
| Operating Revenues                   |                    |                 |            |
| Charges for Services                 |                    |                 |            |
| Water Charges                        | \$ 4,364,000       | 4,364,000       | 4,838,312  |
| Permits and Fees                     | 125,000            | 125,000         | 58,462     |
| Total Operating Revenues             | 4,489,000          | 4,489,000       | 4,896,774  |
| Operating Expenses                   |                    |                 |            |
| Operations                           |                    |                 |            |
| Administration and Maintenance       | 7,841,978          | 7,841,978       | 3,508,113  |
| Depreciation                         | —                  | —               | 242,783    |
| Amortization                         | —                  | —               | (102,901)  |
| Total Operating Expenses             | 7,841,978          | 7,841,978       | 3,647,995  |
| Operating Income (Loss)              | (3,352,978)        | (3,352,978)     | 1,248,779  |
| Nonoperating Revenues (Expenses)     |                    |                 |            |
| Investment Income                    | —                  | —               | 15,850     |
| Interest and Fiscal Charges          | (111,386)          | (111,386)       | (25,271)   |
|                                      | (111,386)          | (111,386)       | (9,421)    |
| Change in Net Position               | (3,464,364)        | (3,464,364)     | 1,239,358  |
| Net Position - Beginning as Restated |                    |                 | 9,169,271  |
| Net Position - Ending                |                    |                 | 10,408,629 |

## **SUPPLEMENTAL SCHEDULES**

## VILLAGE OF NORRIDGE, ILLINOIS

### Long-Term Debt Requirements

#### Note Payable of 2019

April 30, 2024

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|                          |                      |
|--------------------------|----------------------|
| Date of Issue            | May 7, 2019          |
| Date of Maturity         | May 7, 2029          |
| Authorized Issue         | \$1,105,319          |
| Interest Rate            | 3.50%                |
| Interest Dates           | November 7 and May 7 |
| Principal Maturity Dates | November 7 and May 7 |
| Payable at               | Wintrust Bank, N.A.  |

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

| Fiscal<br>Year | Principal  | Interest | Totals  |
|----------------|------------|----------|---------|
| 2025           | \$ 148,675 | 30,399   | 179,074 |
| 2026           | 154,086    | 24,988   | 179,074 |
| 2027           | 159,603    | 19,471   | 179,074 |
| 2028           | 165,317    | 13,757   | 179,074 |
| 2029           | 175,828    | 3,246    | 179,074 |
| 2030           | 87,855     | 1,547    | 89,402  |
|                | 891,364    | 93,408   | 984,772 |

## VILLAGE OF NORRIDGE, ILLINOIS

### Long-Term Debt Requirements

#### Note Payable of 2023

April 30, 2024

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|                          |                         |
|--------------------------|-------------------------|
| Date of Issue            | October 11, 2023        |
| Date of Maturity         | December 17, 2031       |
| Authorized Issue         | \$4,000,000             |
| Interest Rate            | 5.95%                   |
| Interest Dates           | June 17 and December 17 |
| Principal Maturity Dates | June 17 and December 17 |
| Payable at               | Wintrust Bank, N.A      |

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

| Fiscal<br>Year | Principal  | Interest  | Totals    |
|----------------|------------|-----------|-----------|
| 2025           | \$ 130,790 | 280,356   | 411,146   |
| 2026           | 183,622    | 227,524   | 411,146   |
| 2027           | 194,707    | 216,439   | 411,146   |
| 2028           | 206,464    | 204,682   | 411,146   |
| 2029           | 218,931    | 192,215   | 411,146   |
| 2030           | 232,152    | 178,994   | 411,146   |
| 2031           | 246,170    | 164,976   | 411,146   |
| 2032           | 2,587,164  | 150,108   | 2,737,272 |
|                | 4,000,000  | 1,615,294 | 5,615,294 |

**VILLAGE OF NORRIDGE, ILLINOIS**

**Long-Term Debt Requirements**

**Installment Contract (Elgin Crosswind Streetsweeper) of 2020**

**April 30, 2024**

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|                         |                    |
|-------------------------|--------------------|
| Date of Issue           | January 22, 2021   |
| Date of Maturity        | January 22, 2025   |
| Authorized Issue        | \$294,401          |
| Interest Rate           | 3.19%              |
| Interest Date           | January 22         |
| Principal Maturity Date | January 22         |
| Payable at              | Tax Exempt Leasing |

**CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENT**

| Fiscal<br>Year | Principal | Interest | Totals |
|----------------|-----------|----------|--------|
| 2025           | \$ 57,060 | 1,820    | 58,880 |

## VILLAGE OF NORRIDGE, ILLINOIS

### Long-Term Debt Requirements

#### Illinois Environmental Protection Agency Loan Payable of 2012

April 30, 2024

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|                          |                                          |
|--------------------------|------------------------------------------|
| Date of Issue            | January 23, 2014                         |
| Date of Maturity         | January 23, 2033                         |
| Authorized Issue         | \$353,540                                |
| Interest Rate            | 2.295%                                   |
| Interest Dates           | July 23 and January 23                   |
| Principal Maturity Dates | July 23 and January 23                   |
| Payable at               | Illinois Environmental Protection Agency |

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

| Fiscal<br>Year | Principal | Interest | Totals  |
|----------------|-----------|----------|---------|
| 2025           | \$ 18,502 | 4,089    | 22,591  |
| 2026           | 18,929    | 3,662    | 22,591  |
| 2027           | 19,366    | 3,225    | 22,591  |
| 2028           | 19,813    | 2,778    | 22,591  |
| 2029           | 20,271    | 2,320    | 22,591  |
| 2030           | 20,738    | 1,853    | 22,591  |
| 2031           | 21,217    | 1,374    | 22,591  |
| 2032           | 21,707    | 884      | 22,591  |
| 2033           | 22,208    | 383      | 22,591  |
|                | 182,751   | 20,568   | 203,319 |

## VILLAGE OF NORRIDGE, ILLINOIS

### Long-Term Debt Requirements

#### Illinois Environmental Protection Agency Loan Payable of 2018

April 30, 2024

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|                          |                                          |
|--------------------------|------------------------------------------|
| Date of Issue            | May 16, 2019                             |
| Date of Maturity         | November 16, 2038                        |
| Authorized Issue         | \$1,495,223                              |
| Interest Rate            | 1.760%                                   |
| Interest Dates           | November 16 and May 16                   |
| Principal Maturity Dates | November 16 and May 16                   |
| Payable at               | Illinois Environmental Protection Agency |

### CURRENT AND LONG-TERM PRINCIPAL AND INTEREST REQUIREMENTS

| Fiscal<br>Year | Principal | Interest | Totals    |
|----------------|-----------|----------|-----------|
| 2025           | \$ 68,564 | 20,222   | 88,786    |
| 2026           | 69,776    | 19,010   | 88,786    |
| 2027           | 71,010    | 17,776   | 88,786    |
| 2028           | 72,265    | 16,521   | 88,786    |
| 2029           | 73,543    | 15,243   | 88,786    |
| 2030           | 74,843    | 13,943   | 88,786    |
| 2031           | 76,166    | 12,620   | 88,786    |
| 2032           | 77,512    | 11,274   | 88,786    |
| 2033           | 78,882    | 9,904    | 88,786    |
| 2034           | 80,277    | 8,509    | 88,786    |
| 2035           | 81,696    | 7,090    | 88,786    |
| 2036           | 83,140    | 5,646    | 88,786    |
| 2037           | 84,610    | 4,176    | 88,786    |
| 2038           | 86,106    | 2,680    | 88,786    |
| 2039           | 87,628    | 1,158    | 88,786    |
|                | 1,166,018 | 165,772  | 1,331,790 |